

House Engrossed

~~special plate; conservative grassroots network~~  
(now: Charlie Kirk memorial; special plate)

State of Arizona  
House of Representatives  
Fifty-seventh Legislature  
Second Regular Session  
2026

# HOUSE BILL 2112

AN ACT

AMENDING SECTIONS 28-2351 AND 28-2403, ARIZONA REVISED STATUTES; AMENDING TITLE 28, CHAPTER 7, ARTICLE 12, ARIZONA REVISED STATUTES, BY ADDING SECTION 28-2470.40; AMENDING SECTIONS 28-6501, 28-6991 AND 28-6993, ARIZONA REVISED STATUTES; RELATING TO SPECIAL PLATES.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona:

2 Section 1. Section 28-2351, Arizona Revised Statutes, is amended to  
3 read:

4 28-2351. License plate provided; design

5 A. Notwithstanding any other law, the department shall provide to  
6 every owner one license plate for each vehicle registered. At the request  
7 of the owner and on payment of a fee in an amount prescribed by the  
8 director by rule, the department shall provide one additional license  
9 plate for a vehicle for which a special plate is requested pursuant to  
10 this chapter.

11 B. The license plate shall display the number assigned to the  
12 vehicle and to the owner of the vehicle and the name of this state, which  
13 may be abbreviated. The director shall coat the license plate with a  
14 reflective material that is consistent with the determination of the  
15 department regarding the color and design of license plates and special  
16 plates. The director shall design the license plate and the letters and  
17 numerals on the license plate to be of sufficient size to be plainly  
18 readable during daylight from a distance of one hundred feet. In addition  
19 to the standard license plate issued for a trailer before August 12, 2005,  
20 the director shall issue a license plate for trailers that has a design  
21 that is similar to the standard size license plate for trailers but that  
22 is the same size as the license plate for motorcycles. The trailer owner  
23 shall notify the department which size license plate the owner wants for  
24 the trailer.

25 C. In addition to the requirements prescribed in subsection B of  
26 this section, for all license plates, including all special plates, that  
27 are designed or redesigned on or after September 24, 2022:

28 1. The background color of the license plate shall contrast  
29 significantly with the color of the letters and numerals on the license  
30 plate and with the name of this state on the license plate.

31 2. The name of this state shall appear on the license plate in  
32 capital letters in sans serif font and be three-fourths of an inch in  
33 height.

34 D. Notwithstanding any other law, the department shall not contract  
35 with a nongovernmental entity to purchase or secure reflective material  
36 for the plates issued by the department unless the department has made a  
37 reasonable effort to secure qualified bids or proposals from as many  
38 individual responsible respondents as possible.

39 E. The department shall determine the color and design of the  
40 license plate subject to the requirements prescribed by subsections B and  
41 C of this section. All plates issued by the department, except the plates  
42 that are issued pursuant to sections 28-2404, 28-2412, 28-2413, 28-2414,  
43 28-2416, 28-2416.01, 28-2417 through ~~28-2470.39~~ 28-2470.40, 28-2472,  
44 28-2473, 28-2474, 28-2475, 28-2476 and 28-4533 and article 14 of this

1 chapter, shall be the same color as and similar in design to the license  
2 plate as determined by the department.

3 F. A passenger motor vehicle that is rented without a driver shall  
4 receive the same type of license plate as is issued for a private  
5 passenger motor vehicle.

6 Sec. 2. Section 28-2403, Arizona Revised Statutes, is amended to  
7 read:

8 28-2403. Special plates; transfers; violation; classification

9 A. Except as otherwise provided in this article, the department  
10 shall issue or renew special plates in lieu of the regular license plates  
11 pursuant to the following conditions and procedures and only if the  
12 requirements prescribed by this article for the requested special plates  
13 are met:

14 1. Except as provided in sections 28-2416 and 28-2416.01, a person  
15 who is the registered owner of a vehicle registered with the department or  
16 who applies for an original or renewal registration of a vehicle may  
17 submit to the department a completed application form as prescribed by the  
18 department with the fee prescribed by section 28-2402 for special plates  
19 in addition to the registration fee prescribed by section 28-2003.

20 2. Except for plates issued pursuant to sections 28-2404, 28-2412,  
21 28-2413, 28-2414, 28-2416, 28-2416.01, 28-2417 through ~~28-2470.39~~  
22 28-2470.40, 28-2472, 28-2473, 28-2474, 28-2475 and 28-2476 and article 14  
23 of this chapter, the special plates shall be the same color as and similar  
24 to the design of the regular license plates that is determined by the  
25 department.

26 3. Except as provided in section 28-2416, the department shall  
27 issue special plates only to the owner or lessee of a vehicle that is  
28 currently registered, including any vehicle that has a declared gross  
29 weight, as defined in section 28-5431, of twenty-six thousand pounds or  
30 less.

31 4. Except as provided in sections 28-2416 and 28-2416.01, the  
32 department shall charge the fee prescribed by section 28-2402 for each  
33 annual renewal of special plates in addition to the registration fee  
34 prescribed by section 28-2003.

35 B. Except as provided in sections 28-2416 and 28-2416.01, on  
36 notification to the department and on payment of the transfer fee  
37 prescribed by section 28-2402, a person who is issued special plates may  
38 transfer the special plates to another vehicle the person owns or leases.  
39 Persons who are issued special plates for hearing impaired persons  
40 pursuant to section 28-2408 and international symbol of access special  
41 plates pursuant to section 28-2409 are exempt from the transfer fee. If a  
42 person who is issued special plates sells, trades or otherwise releases  
43 ownership of the vehicle on which the plates have been displayed, the  
44 person shall immediately report the transfer of the plates to the

1 department or the person shall surrender the plates to the department as  
2 prescribed by the director. It is unlawful for a person to whom the  
3 plates have been issued to knowingly allow them to be displayed on a  
4 vehicle except the vehicle authorized by the department.

5 C. The special plates shall be affixed to the vehicle for which  
6 registration is sought in lieu of the regular license plates.

7 D. A person is guilty of a class 3 misdemeanor who:

8 1. Violates subsection B of this section.

9 2. Fraudulently gives false or fictitious information in the  
10 application for or renewal of special plates or placards issued pursuant  
11 to this article.

12 3. Conceals a material fact or otherwise commits fraud in the  
13 application for or renewal of special plates or placards issued pursuant  
14 to this article.

15 Sec. 3. Title 28, chapter 7, article 12, Arizona Revised Statutes,  
16 is amended by adding section 28-2470.40, to read:

17 28-2470.40. Conservative grassroots network special plates:  
18 fund

19 A. IF, BY DECEMBER 31, 2026, A PERSON PAYS \$32,000 TO THE  
20 DEPARTMENT FOR THE IMPLEMENTATION OF THIS SECTION, THE DEPARTMENT SHALL  
21 ISSUE CONSERVATIVE GRASSROOTS NETWORK SPECIAL PLATES. THE PERSON THAT  
22 PROVIDES THE \$32,000 SHALL DESIGN THE CONSERVATIVE GRASSROOTS NETWORK  
23 SPECIAL PLATES. THE DESIGN AND COLOR OF THE CONSERVATIVE GRASSROOTS  
24 NETWORK SPECIAL PLATES ARE SUBJECT TO APPROVAL OF THE DEPARTMENT. THE  
25 DIRECTOR MAY ALLOW A REQUEST FOR CONSERVATIVE GRASSROOTS NETWORK SPECIAL  
26 PLATES TO BE COMBINED WITH A REQUEST FOR PERSONALIZED SPECIAL PLATES. IF  
27 THE DIRECTOR ALLOWS SUCH A COMBINATION, THE REQUEST SHALL BE IN A FORM  
28 PRESCRIBED BY THE DIRECTOR AND IS SUBJECT TO THE FEES FOR THE PERSONALIZED  
29 SPECIAL PLATES IN ADDITION TO THE FEES REQUIRED FOR THE CONSERVATIVE  
30 GRASSROOTS NETWORK SPECIAL PLATES.

31 B. OF THE \$25 FEE REQUIRED BY SECTION 28-2402 FOR THE ORIGINAL  
32 SPECIAL PLATES AND FOR THE RENEWAL OF THE SPECIAL PLATES, \$8 IS A SPECIAL  
33 PLATE ADMINISTRATION FEE AND \$17 IS AN ANNUAL DONATION.

34 C. THE DEPARTMENT SHALL DEPOSIT, PURSUANT TO SECTIONS 35-146 AND  
35 35-147, ALL SPECIAL PLATE ADMINISTRATION FEES IN THE STATE HIGHWAY FUND  
36 ESTABLISHED BY SECTION 28-6991 AND SHALL TRANSMIT ALL DONATIONS COLLECTED  
37 PURSUANT TO THIS SECTION TO THE CONSERVATIVE GRASSROOTS NETWORK SPECIAL  
38 PLATE FUND ESTABLISHED BY THIS SECTION.

39 D. THE CONSERVATIVE GRASSROOTS NETWORK SPECIAL PLATE FUND IS  
40 ESTABLISHED CONSISTING OF MONIES DEPOSITED PURSUANT TO THIS SECTION. THE  
41 DIRECTOR SHALL ADMINISTER THE FUND. THE FIRST \$32,000 IN THE FUND SHALL  
42 BE REIMBURSED TO THE PERSON THAT PAID THE IMPLEMENTATION FEE TO THE  
43 DEPARTMENT PURSUANT TO SUBSECTION A OF THIS SECTION. NOT MORE THAN TEN  
44 PERCENT OF THE MONIES DEPOSITED IN THE FUND ANNUALLY SHALL BE USED FOR THE

1 COST OF ADMINISTERING THE FUND. MONIES IN THE FUND ARE CONTINUOUSLY  
2 APPROPRIATED.

3 E. THE DIRECTOR SHALL ANNUALLY ALLOCATE MONIES FROM THE FUND TO AN  
4 ENTITY THAT IS QUALIFIED UNDER SECTION 501(c)(3) OF THE UNITED STATES  
5 INTERNAL REVENUE CODE FOR FEDERAL INCOME TAX PURPOSES. THE ENTITY MUST:

6 1. EDUCATE PEOPLE THROUGH THE DEVELOPMENT OF KNOWLEDGE, SKILLS,  
7 VALUES AND MOTIVATION TO ENGAGE IN COMMUNITIES TO RESTORE TRADITIONAL  
8 VALUES, INCLUDING PATRIOTISM AND FISCAL RESPONSIBILITY AND THE RESPECT FOR  
9 LIFE, LIBERTY AND FAMILY.

10 2. HAVE A GRASSROOTS ACTIVIST NETWORK ON HIGH SCHOOL AND COLLEGE  
11 CAMPUSES IN THIS STATE.

12 3. ASSIST COLLEGE STUDENTS TO REGISTER TO VOTE AND TO ACCESS  
13 ABSENTEE BALLOTS.

14 4. HAVE BEEN FOUNDED IN 2012.

15 F. ON NOTICE FROM THE DIRECTOR, THE STATE TREASURER SHALL INVEST  
16 AND DIVEST MONIES IN THE FUND AS PROVIDED BY SECTION 35-313, AND MONIES  
17 EARNED FROM INVESTMENT SHALL BE CREDITED TO THE FUND.

18 Sec. 4. Section 28-6501, Arizona Revised Statutes, is amended to  
19 read:

20 28-6501. Definition of highway user revenues

21 In this article, unless the context otherwise requires or except as  
22 otherwise provided by statute, "highway user revenues" means all monies  
23 received in this state from licenses, taxes, penalties, interest and fees  
24 authorized by the following:

25 1. Chapters 2, 7, 8 and 15 of this title, except for:

26 (a) The special plate administration fees prescribed in sections  
27 28-2404, 28-2407, 28-2412 through ~~28-2470.39~~ 28-2470.40 and 28-2514.

28 (b) The donations prescribed in sections 28-2404, 28-2407, 28-2412  
29 through 28-2415, 28-2417 through ~~28-2470.39~~ 28-2470.40, 28-2473, 28-2474,  
30 28-2475 and 28-2476.

31 2. Section 28-1177.

32 3. Chapters 10 and 11 of this title.

33 4. Chapter 16, articles 1, 2 and 4 of this title, except as  
34 provided in sections 28-5926 and 28-5927.

35 Sec. 5. Section 28-6991, Arizona Revised Statutes, is amended to  
36 read:

37 28-6991. State highway fund; sources

38 The state highway fund is established that consists of:

39 1. Monies distributed from the Arizona highway user revenue fund  
40 pursuant to chapter 18 of this title.

41 2. Monies appropriated by the legislature.

42 3. Monies received from donations for the construction, improvement  
43 or maintenance of state highways or bridges. These monies shall be

1 credited to a special account and shall be spent only for the purpose  
2 indicated by the donor.

3 4. Monies received from counties or cities under cooperative  
4 agreements, including proceeds from bond issues. The state treasurer  
5 shall deposit these monies to the credit of the fund in a special account  
6 on delivery to the treasurer of a concise written agreement between the  
7 department and the county or city stating the purposes for which the  
8 monies are surrendered by the county or city, and these monies shall be  
9 spent only as stated in the agreement.

10 5. Monies received from the United States under an act of Congress  
11 to provide aid for the construction of rural post roads, but monies  
12 received on projects for which the monies necessary to be provided by this  
13 state are wholly derived from sources mentioned in paragraphs 2 and 3 of  
14 this section shall be allotted by the department and deposited by the  
15 state treasurer in the special account within the fund established for  
16 each project. On completion of the project, on the satisfaction and  
17 discharge in full of all obligations of any kind created and on request of  
18 the department, the treasurer shall transfer the unexpended balance in the  
19 special account for the project into the state highway fund, and the  
20 unexpended balance and any further federal aid thereafter received on  
21 account of the project may be spent under the general provisions of this  
22 title.

23 6. Monies in the custody of an officer or agent of this state from  
24 any source that is to be used for the construction, improvement or  
25 maintenance of state highways or bridges.

26 7. Monies deposited in the state general fund and arising from the  
27 disposal of state personal property belonging to the department.

28 8. Receipts from the sale or disposal of any or all other property  
29 held by the department and purchased with state highway monies.

30 9. Monies generated pursuant to section 28-410.

31 10. Monies distributed pursuant to section 28-5808, subsection B,  
32 paragraph 2, subdivision (d).

33 11. Monies deposited pursuant to sections 28-1143, 28-2353 and  
34 28-3003.

35 12. Except as provided in section 28-5101, the following monies:

36 (a) Monies deposited pursuant to section 28-2206 and section  
37 28-5808, subsection B, paragraph 2, subdivision (e).

38 (b) \$1 of each registration fee and \$1 of each title fee collected  
39 pursuant to section 28-2003.

40 (c) \$2 of each late registration penalty collected by the director  
41 pursuant to section 28-2162.

42 (d) The air quality compliance fee collected pursuant to section  
43 49-542.

1 (e) The special plate administration fees collected pursuant to  
2 sections 28-2404, 28-2407, 28-2412 through 28-2416, 28-2416.01, 28-2417  
3 through ~~28-2470.39~~ 28-2470.40 and 28-2514.

4 (f) Monies collected pursuant to sections 28-372, 28-2155 and  
5 28-2156 if the director is the registering officer.

6 13. Monies deposited pursuant to chapter 5, article 5 of this  
7 title.

8 14. Donations received pursuant to section 28-2269.

9 15. Dealer and registration monies collected pursuant to section  
10 28-4304.

11 16. Abandoned vehicle administration monies deposited pursuant to  
12 section 28-4804.

13 17. Monies deposited pursuant to section 28-710, subsection D,  
14 paragraph 2.

15 18. Monies deposited pursuant to section 28-2065.

16 19. Monies deposited pursuant to section 28-7311.

17 20. Monies deposited pursuant to section 28-7059.

18 21. Monies deposited pursuant to section 28-1105.

19 22. Monies deposited pursuant to section 28-2448, subsection D.

20 23. Monies deposited pursuant to section 28-3415.

21 24. Monies deposited pursuant to section 28-3002, subsection A,  
22 paragraph 14.

23 25. Monies deposited pursuant to section 28-7316.

24 26. Monies deposited pursuant to section 28-4302.

25 27. Monies deposited pursuant to section 28-3416.

26 28. Monies deposited pursuant to section 28-4504.

27 29. Monies deposited pursuant to section 28-2098.

28 30. Monies deposited pursuant to sections 28-2321, 28-2324,  
29 28-2325, 28-5474, 28-5739, 28-5863 and 28-5864.

30 Sec. 6. Section 28-6993, Arizona Revised Statutes, is amended to  
31 read:

32 28-6993. State highway fund; authorized uses

33 A. Except as provided in subsection B of this section and section  
34 28-6538, the state highway fund shall be used for any of the following  
35 purposes in strict conformity with and subject to the budget as provided  
36 by this section and by sections 28-6997 through 28-7003:

37 1. To pay salaries, wages, necessary travel expenses and other  
38 expenses of officers and employees of the department and the incidental  
39 office expenses, including telegraph, telephone, postal and express  
40 charges and printing, stationery and advertising expenses.

41 2. To pay for both:

42 (a) Equipment, supplies, machines, tools, department offices and  
43 laboratories established by the department.

- 1 (b) The construction and repair of buildings or yards of the  
2 department.
- 3 3. To pay the cost of both:
- 4 (a) Engineering, construction, improvement and maintenance of state  
5 highways and parts of highways forming state routes.
- 6 (b) Highways under cooperative agreements with the United States  
7 that are entered into pursuant to this chapter and an act of Congress  
8 providing for the construction of rural post roads.
- 9 4. To pay land damages incurred by reason of establishing, opening,  
10 altering, relocating, widening or abandoning portions of a state route or  
11 state highway.
- 12 5. To reimburse the department revolving account.
- 13 6. To pay premiums on authorized indemnity bonds and on  
14 compensation insurance under the workers' compensation act.
- 15 7. To defray lawful expenses and costs required to administer and  
16 carry out the intent, purposes and provisions of this title, including  
17 repayment of obligations entered into pursuant to this title, payment of  
18 interest on obligations entered into pursuant to this title, repayment of  
19 loans and other financial assistance, including repayment of advances and  
20 interest on advances made to the department pursuant to section 28-7677,  
21 and payment of all other obligations and expenses of the board and  
22 department pursuant to chapter 21 of this title.
- 23 8. To pay lawful bills and charges incurred by the state engineer.
- 24 9. To acquire, construct or improve entry roads to state parks or  
25 roads within state parks.
- 26 10. To acquire, construct or improve entry roads to state prisons.
- 27 11. To pay the cost of relocating a utility facility pursuant to  
28 section 28-7156.
- 29 12. For the purposes provided in subsections C, D and E of this  
30 section and sections 28-1143, 28-2353 and 28-3003.
- 31 13. To pay the cost of issuing an Arizona centennial special plate  
32 pursuant to section 28-2448.
- 33 14. To pay for all of the following:
- 34 (a) The enforcement by the department of public safety and the  
35 department of transportation of vehicle safety requirements within  
36 twenty-five miles of the border between this state and Mexico.
- 37 (b) Costs related to procuring electronic equipment, automated  
38 systems or improvements to existing electronic equipment or automated  
39 systems for relieving vehicle congestion at ports of entry on the border  
40 between this state and Mexico.
- 41 (c) Constructing, maintaining and upgrading transportation  
42 facilities, including roads, streets and highways, approved by the board  
43 within twenty-five miles of the border between this state and Mexico.

1 (d) As approved by the board, constructing and maintaining  
2 transportation facilities in the CANAMEX high priority corridor as defined  
3 in section 332 of the national highway system designation act of 1995  
4 (P.L. 104-59; 109 Stat. 568).

5 (e) Activities of the department that include collecting  
6 transportation and trade data in the United States and Mexico for the  
7 purposes of constructing transportation facilities, improving public  
8 safety, improving truck processing time and relieving congestion at ports  
9 of entry on the border between this state and Mexico. The department may  
10 enter into an agreement with the Arizona-Mexico commission and provide  
11 funding to the commission for the purposes of this subdivision.

12 (f) A commitment or investment necessary for the department or  
13 another agency of this state to obtain federal monies that are designated  
14 for expenditure pursuant to this section.

15 B. For each fiscal year, the department of transportation shall  
16 allocate and transfer monies in the state highway fund to the department  
17 of public safety for funding a portion of highway patrol costs in eight  
18 installments in each of the first eight months of a fiscal year that do  
19 not exceed \$10,000,000.

20 C. Subject to legislative appropriation, the department may use the  
21 monies in the state highway fund as prescribed in section 28-6991,  
22 paragraph 12 to carry out the duties imposed by this title for  
23 registration or titling of vehicles, to operate joint title, registration  
24 and driver licensing offices, to cover the administrative costs of issuing  
25 the air quality compliance sticker, modifying the year validating tab and  
26 issuing the windshield sticker and to cover expenses and costs in issuing  
27 special plates pursuant to sections 28-2404, 28-2407, 28-2412 through  
28 ~~28-2470.39~~ 28-2470.40 and 28-2514.

29 D. The department shall use monies deposited in the state highway  
30 fund pursuant to chapter 5, article 5 of this title only as prescribed by  
31 that article.

32 E. Monies deposited in the state highway fund pursuant to section  
33 28-2269 shall be used only as prescribed by that section.

34 F. Monies deposited in the state highway fund pursuant to section  
35 28-710, subsection D, paragraph 2 shall only be used for state highway  
36 work zone traffic control devices.

37 G. The department may exchange monies distributed to the state  
38 highway fund pursuant to section 28-6538, subsection A, paragraph 1 for  
39 local government surface transportation program federal monies  
40 suballocated to councils of government and metropolitan planning  
41 organizations if the local government scheduled to receive the federal  
42 monies concurs. An exchange of state highway fund monies pursuant to this  
43 subsection shall be in an amount that is at least equal to ninety percent

1 of the federal obligation authority that exists in the project for which  
2 the exchange is proposed.

3 H. The department shall use monies deposited in the state highway  
4 fund pursuant to section 28-1105, subsection A, paragraph 2, subdivision  
5 (a) only for a transportation facility that is located within twenty  
6 drivable miles of the international port of entry and shall spend the  
7 monies proportionally based on the amount of total monies collected  
8 pursuant to section 28-1105, subsection A, paragraph 2, subdivision (a).  
9 For the purposes of this subsection, "transportation facility" means a  
10 highway or a state route or a county, city or town road that is used by a  
11 commercial vehicle or a commercial vehicle combination for which an axle  
12 fee is paid pursuant to section 28-5474.