REFERENCE TITLE: trust land; distribution; inflation adjustments.

State of Arizona House of Representatives Fifty-sixth Legislature Second Regular Session 2024

HCR 2044

Introduced by Representative Schwiebert

A CONCURRENT RESOLUTION

PROPOSING AN AMENDMENT TO THE CONSTITUTION OF ARIZONA; AMENDING ARTICLE X, SECTION 7 AND ARTICLE XI, SECTION 11, CONSTITUTION OF ARIZONA; RELATING TO SCHOOL FINANCE.

(TEXT OF BILL BEGINS ON NEXT PAGE)

Be it resolved by the House of Representatives of the State of Arizona,
 the Senate concurring:
 1. Article X, section 7, Constitution of Arizona, is proposed to be

4 amended as follows if approved by the voters and on proclamation of the 5 Governor:

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23 24 7. Establishment of permanent funds; segregation, investment and distribution of monies; exception; resolution of litigation; definitions

10 Section 7. A. A separate permanent fund shall be 11 established for each of the several objects for which the said 12 grants are made and confirmed by the enabling act to the 13 state, and whenever any monies shall be in any manner derived from any of said lands, the same shall be deposited by the 14 state treasurer in the permanent fund corresponding to the 15 16 grant under which the particular land producing such monies 17 was, by the enabling act, conveyed or confirmed.

B. No monies shall ever be taken from one permanent fund for deposit in any other, or for any object other than that for which the land producing the same was granted or confirmed.

C. All such monies shall be invested in safe interest-bearing securities and prudent equity securities consistent with the requirements of this section.

25 D. The legislature shall establish a board of 26 investment to serve as trustees of the permanent funds. The 27 board shall provide for the management of the assets of the 28 funds consistent with the following conditions:

Not more than sixty percent of a fund at cost may be
 invested in equities at any time.

31 2. Equities that are eligible for purchase are restricted to stocks listed on any national stock exchange or 32 eligible for trading through the United States national 33 association of securities dealers automated quotation system, 34 35 or successor institutions, except as may be prohibited by 36 general criteria or by a restriction on investment in a specific security adopted pursuant to this subsection. 37

38 3. Not more than five percent of all of the funds 39 combined at cost may be invested in equity securities issued 40 by the same institution, agency or corporation, other than 41 securities issued as direct obligations of and fully 42 guaranteed by the United States government.

43 E. In making investments under this section, the state
44 treasurer and trustees shall exercise the judgment and care
45 under the prevailing circumstances that an institutional

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investor of ordinary prudence, discretion and intelligence exercises in managing large investments entrusted to it, not in regard to speculation, but in regard to the permanent disposition of monies, considering the probable safety of capital as well as the probable total rate of return over extended periods of time.

F. The earnings, interest, dividends and realized capital gains and losses from investment of a permanent fund, shall be credited to that fund.

10 G. The board of investment shall determine the amount 11 of the annual distributions required by this section and 12 allocate distributions pursuant to law. The annual 13 distribution from the permanent funds:

14 1. For fiscal years 2012-2013 through 2014-2015, shall 15 be two and one-half percent of the average monthly market 16 values of the fund for the immediately preceding five calendar 17 years.

2. For fiscal years 2015-2016 through 2024-2025, shall be six and nine-tenths percent of the average monthly market values of the fund for the immediately preceding five calendar years, except that in fiscal year 2015-2016, the distribution made from the permanent state school fund shall be \$259,266,200.

3. Beginning with fiscal year FOR FISCAL YEARS 2025-2026 THROUGH 2035-2036, shall be two and one-half EIGHT AND NINE-TENTHS percent of the average monthly market values of the fund for the immediately preceding five calendar years.

28 H. For fiscal years 2015-2016 through 2024-2025, any 29 expendable earnings under section 37-521, increase in subsection B, paragraph 4, Arizona Revised Statutes, that 30 31 results from a distribution of more than two and one-half 32 percent of the average monthly market values of the fund for 33 the immediately preceding five calendar years pursuant to 34 subsection G, paragraph 2 of this section shall be 35 appropriated for basic state aid. including inflation 36 adjustments required by section 15-901.01, Arizona Revised 37 Statutes.

38 I. FOR FISCAL YEARS 2025-2026 THROUGH 2035-2036, ANY 39 INCREASE IN EXPENDABLE EARNINGS UNDER SECTION 37-521, SUBSECTION B, PARAGRAPH 4, ARIZONA REVISED STATUTES, THAT 40 41 RESULTS FROM A DISTRIBUTION OF MORE THAN TWO AND ONE-HALF PERCENT OF THE AVERAGE MONTHLY MARKET VALUES OF THE FUND FOR 42 43 THE IMMEDIATELY PRECEDING FIVE CALENDAR YEARS PURSUANT TO 3 OF THIS 44 SUBSECTION G, PARAGRAPH SECTION SHALL BE 45 **APPROPRIATED AS FOLLOWS:**

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1. FOUR AND FOUR-TENTHS PERCENT TO SCHOOL DISTRICTS, CHARTER SCHOOLS AND THE ARIZONA STATE SCHOOLS FOR THE DEAF AND THE BLIND TO HIRE AND TO INCREASE COMPENSATION FOR TEACHERS AND CLASSROOM SUPPORT PERSONNEL.

2. ONE AND ONE-HALF PERCENT TO SCHOOL DISTRICTS, CHARTER SCHOOLS AND THE ARIZONA STATE SCHOOLS FOR THE DEAF AND THE BLIND TO HIRE AND TO INCREASE COMPENSATION FOR STUDENT SUPPORT SERVICES PERSONNEL.

9 3. ONE-HALF PERCENT TO THE SCHOOL FACILITIES DIVISION 10 WITHIN THE DEPARTMENT OF ADMINISTRATION, OR IT SUCCESSOR, TO 11 AWARD GRANTS TO SUPPORT SCHOOL DISTRICTS, CHARTER SCHOOLS AND 12 THE ARIZONA STATE SCHOOLS FOR THE DEAF AND THE BLIND TO 13 THE COSTS OF CAPITAL AND TECHNOLOGY SUPPORT EXPENSES. 14 INCLUDING BUILDING IMPROVEMENTS AND CONSTRUCTION COSTS T0 15 ADDRESS SCHOOL FACILITY SECURITY CONCERNS OR OTHER SCHOOL 16 SAFETY NEEDS IDENTIFIED BY THE DIVISION. THE PROCEEDS FOR ANY 17 SALE BY A SCHOOL DISTRICT OR CHARTER SCHOOL OF SCHOOL 18 BUILDINGS OR EQUIPMENT THAT WAS PROCURED OR ENHANCED USING 19 MONIES APPROPRIATED PURSUANT TO THIS PARAGRAPH SHALL BE 20 TRANSFERRED TO THE TREASURER'S OFFICE FOR DEPOSIT IN THE STATE 21 GENERAL FUND.

22 1. On or before February 1 of each year, if the 23 average monthly market values of the fund for the immediately 24 preceding five calendar years have decreased compared to the 25 average monthly market values of the fund for the 26 five-calendar-year period that immediately precedes the 27 preceding five calendar years, the director of the office of strategic planning and budgeting, or its successor agency, and 28 29 the director of the joint legislative budget committee, or its 30 successor agency, shall jointly notify the governor, the 31 president of the senate and the speaker of the house of 32 representatives that а reduction to the distribution prescribed in subsection G, paragraph 2 OR 3 of this section 33 34 is necessary to preserve the safety of the capital in the 35 fund. On receipt of that notification, the legislature may 36 enact legislation, with the approval of the governor, that 37 reduces the distribution in subsection G, paragraph 2 OR 3 of 38 this section for the next fiscal year to at least two and 39 one-half percent but less than six and nine-tenths percent of 40 the average monthly market values of the fund for the 41 immediately preceding five calendar years ONLY ON THE AFFIRMATIVE VOTE OF AT LEAST TWO-THIRDS OF THE MEMBERSHIP OF 42 43 EACH HOUSE OF THE LEGISLATURE AND APPROVAL BY THE GOVERNOR. 44 J. K. Any amount reduced pursuant to subsection I J

of this section is not required to be paid or distributed:

1 1. From any other source of public monies. 2 2. In any subsequent fiscal year. 3 K. L. If the legislature enacts legislation, with the 4 approval of the governor, that reduces the distribution 5 pursuant to subsection - J of this section: 6 1. The legislature may reduce the base level for the 7 next fiscal year by an amount commensurate with the reduction 8 in the distribution from the permanent state school fund for 9 the next fiscal year. 10 2. The amounts from the base level reduction are not 11 required to be paid or distributed in any subsequent fiscal 12 year. 13 3. The base level reduction is not part of the calculation of the base level for subsequent fiscal years. 14 **M.** This section preserves the authority vested in 15 16 the legislature pursuant to this constitution. 17 M. This section and article XI, section 11 of this 18 Constitution and the terms and appropriations of house bill 19 2001, fifty second legislature, first special session, fully 20 satisfy the requirements of section 15-901.01, Arizona Revised 21 Statutes. 22 O. FOR THE PURPOSES OF THIS SECTION: SUPPORT 23 PERSONNEL" 1. "CLASSROOM MEANS ANY 24 NONADMINISTRATIVE SCHOOL PERSONNEL WHO PROVIDE CLASSROOM 25 SUPPORT AND INSTRUCTIONAL SUPPORT SERVICES AS PRESCRIBED BY 26 THE SCHOOL DISTRICT GOVERNING BOARD OR CHARTER SCHOOL 27 GOVERNING BODY, INCLUDING CERTIFICATED PERSONNEL, LIBRARIANS, NURSES, COUNSELORS, SOCIAL WORKERS, SPEECH PATHOLOGISTS, 28 29 BEHAVIORAL COACHES AND PSYCHOLOGISTS. 30 2. "STUDENT SUPPORT SERVICES PERSONNEL" MEANS ANY 31 CLASSIFIED, NONADMINISTRATIVE SCHOOL PERSONNEL WHO PROVIDE STUDENT SUPPORT SERVICES AS PRESCRIBED BY THE SCHOOL DISTRICT 32 GOVERNING BOARD OR CHARTER SCHOOL GOVERNING BODY, INCLUDING 33 34 CLASSROOM AIDES, MEDIA SPECIALISTS, HEALTH ASSISTANTS, 35 SECURITY PERSONNEL, STUDENT FOOD SERVICE PERSONNEL, CLERICAL 36 STAFF, STUDENT TRANSPORTATION PERSONNEL AND SCHOOL SITE PLANT 37 OPERATORS. 38 3. "TEACHER" MEANS ANY NONADMINISTRATIVE SCHOOL 39 PERSONNEL WHO INSTRUCT STUDENTS OR SUPPORT STUDENT ACADEMIC 40 ACHIEVEMENT AS PRESCRIBED BY THE SCHOOL DISTRICT GOVERNING 41 BOARD OR CHARTER SCHOOL GOVERNING BODY, INCLUDING CERTIFICATED 42 NONCERTIFICATED TEACHERS, CLASSROOM TEACHERS, EARLY AND 43 CHILDHOOD EDUCATION TEACHERS, MENTOR TEACHERS, INSTRUCTIONAL COACHES AND ACADEMIC INTERVENTIONISTS. 44

1 2. Article XI, section 11, Constitution of Arizona, is proposed to 2 be amended as follows if approved by the voters and on proclamation of the 3 Governor:

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11. <u>Schools; inflation adjustments; exceptions;</u> <u>definitions</u>

Section 11. A. On or before February 1 of each year, if the state transaction privilege tax growth rate and the total nonfarm employment growth rate are each at least one percent, but less than two percent, the director of the office of strategic planning and budgeting, or its successor agency, and the director of the joint legislative budget committee, or its successor agency, shall jointly notify the governor, the president of the senate and the speaker of the house of of the notification, representatives. On receipt the legislature is not required to make MAY FORGO the inflation adjustments required by section 15-901.01, Arizona Revised Statutes, for the next fiscal year ONLY ON THE AFFIRMATIVE VOTE OF AT LEAST TWO-THIRDS OF THE MEMBERSHIP OF EACH HOUSE OF THE LEGISLATURE.

20 B. On or before February 1 of each year, if the state 21 transaction privilege tax growth rate and the total nonfarm 22 employment growth rate are each less than one percent, the director of the office of strategic planning and budgeting, or 23 and the director of the joint 24 successor agency, its 25 legislative budget committee, or its successor agency, shall 26 jointly notify the governor, the president of the senate and 27 the speaker of the house of representatives. On receipt of 28 the notification, the legislature shall not MAY make the 29 inflation adjustments required by section 15-901.01, Arizona 30 Revised Statutes, for the next fiscal year ONLY ON THE AFFIRMATIVE VOTE OF AT LEAST TWO-THIRDS OF THE MEMBERSHIP OF 31 EACH HOUSE OF THE LEGISLATURE. 32

33 С. Beginning in fiscal year 2024-2025, on or before 34 February 1 of each year, if the total amount of general fund 35 appropriations for the Arizona department of education, or its 36 successor agency, is at least forty-nine percent but less than 37 fifty percent of the total general fund appropriation for the current fiscal year, the director of the office of strategic 38 39 planning and budgeting, or its successor agency, and the 40 director of the joint legislative budget committee, or its 41 successor agency, shall jointly notify the governor, the 42 president of the senate and the speaker of the house of 43 representatives. On receipt of the notification, the 44 legislature:

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1. Is not required to make MAY FORGO the inflation adjustments required by section 15-901.01, Arizona Revised Statutes, for the next fiscal year ONLY ON THE AFFIRMATIVE VOTE OF AT LEAST TWO-THIRDS OF THE MEMBERSHIP OF EACH HOUSE OF THE LEGISLATURE.

2. May reduce the base level for the next fiscal year by the amount of the inflation adjustments required by section 15-901.01, Arizona Revised Statutes, made for the current fiscal year ONLY ON THE AFFIRMATIVE VOTE OF AT LEAST TWO-THIRDS OF THE MEMBERSHIP OF EACH HOUSE OF THE LEGISLATURE.

D. Beginning in fiscal year 2024-2025, on or before February 1 of each year, if the total amount of general fund appropriations for the Arizona department of education, or its successor agency, is at least fifty percent of the total general fund appropriation for the current fiscal year, the director of the office of strategic planning and budgeting, or its successor agency, and the director of the joint legislative budget committee, or its successor agency, shall jointly notify the governor, the president of the senate and the speaker of the house of representatives. On receipt of the notification, the legislature:

1. Is not required to make MAY FORGO the inflation adjustments required by section 15–901.01, Arizona Revised Statutes, for the next fiscal year ONLY ON THE AFFIRMATIVE VOTE OF AT LEAST TWO-THIRDS OF THE MEMBERSHIP OF EACH HOUSE OF THE LEGISLATURE.

2. May reduce the base level for the next fiscal year by two times the amount of the inflation adjustments required by section 15-901.01, Arizona Revised Statutes, made for the current fiscal year ONLY ON THE AFFIRMATIVE VOTE OF AT LEAST TWO-THIRDS OF THE MEMBERSHIP OF EACH HOUSE OF THE LEGISLATURE.

E. If the inflation adjustments required by section 15-901.01, Arizona Revised Statutes, are not required to be made or are prohibited from being made pursuant to this section for a fiscal year, the omitted inflation adjustment amounts:

1. Are not required to be paid or distributed in any subsequent fiscal year.

39 2. Become a part of the calculation of the base level40 for subsequent fiscal years.

41 F. If base level reductions are made pursuant to 42 subsection C or D of this section for a fiscal year, the 43 reduced amounts:

44 1. Are not required to be paid or distributed in any45 subsequent fiscal year.

2. Do not become part of the calculation of the base level for subsequent fiscal years.

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G. This section preserves the authority vested in the legislature pursuant to this constitution.

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H. For the purposes of this section:

6 1. "Total nonfarm employment growth rate" means the 7 percentage change in the seasonally adjusted total nonfarm 8 employment in this state from the final month of the most 9 recent calendar year to the final month of the immediately 10 preceding calendar year, as reported by the Arizona department 11 of administration or its successor agency.

2. "State transaction privilege tax growth rate" means
the percentage change in the revenues derived from the state
transaction privilege tax that are distributed to the state
general fund from the most recent calendar year to the
immediately preceding calendar year, as reported by the
Arizona department of revenue or its successor agency.

Sec. 3. <u>Nonseverability</u>

19If any portion of this proposition is finally20adjudicated invalid, the entire proposition is void.

21 3. The Secretary of State shall submit this proposition to the 22 voters at the next general election as provided by article XXI, 23 Constitution of Arizona.