Senate Engrossed

initiative; referendum; signatures; legislative districts

State of Arizona Senate Fifty-sixth Legislature First Regular Session 2023

SENATE CONCURRENT RESOLUTION 1015

A CONCURRENT RESOLUTION

PROPOSING AN AMENDMENT TO THE CONSTITUTION OF ARIZONA; AMENDING ARTICLE IV, PART 1, SECTION 1, CONSTITUTION OF ARIZONA; RELATING TO INITIATIVES AND REFERENDA.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it resolved by the Senate of the State of Arizona, the House of 2 Representatives concurring: 3 1. Article IV, part 1, section 1, Constitution of Arizona, is 4 proposed to be amended as follows if approved by the voters and on 5 proclamation of the Governor: 6 1. Legislative authority; initiative and referendum 7 Section 1. (1) Senate: house of representatives: reservation of power to people. The legislative authority of 8 9 the state shall be vested in the legislature, consisting of a 10 senate and a house of representatives, but the people reserve 11 the power to propose laws and amendments to the constitution 12 and to enact or reject such laws and amendments at the polls, 13 independently of the legislature; and they also reserve, for 14 use at their own option, the power to approve or reject at the 15 polls any act, or item, section, or part of any act, of the 16 legislature. 17 (2) Initiative power. The first of these reserved 18 powers is the initiative. FOR STATEWIDE MEASURES, under this 19 power ten percent of the qualified electors FROM EACH 20 LEGISLATIVE DISTRICT shall have the right to propose any 21 STATEWIDE measure, and fifteen percent OF THE QUALIFIED 22 ELECTORS FROM EACH LEGISLATIVE DISTRICT shall have the right 23 to propose any amendment to the constitution. 24 (3) Referendum power; emergency measures; effective 25 date of acts. The second of these reserved powers is the 26 referendum. Under this power the legislature, or, FOR 27 STATEWIDE MEASURES, five percent of the qualified electors FROM EACH LEGISLATIVE DISTRICT, may order the submission to 28 29 the people at the polls of any measure, or item, section or 30 part of any measure, enacted by the legislature, except laws 31 immediately necessary for the preservation of the public 32 peace, health or safety, or for the support and maintenance of state 33 the departments of the government and state 34 allow institutions; but to opportunity for referendum 35 petitions, no act passed by the legislature shall be operative 36 for ninety days after the close of the session of the 37 legislature enacting such measure, except such as require 38 earlier operation to preserve the public peace, health or 39 safety, or to provide appropriations for the support and 40 maintenance of the departments of the state and of state 41 institutions; provided, that no such emergency measure shall be considered passed by the legislature unless it shall state 42 43 in a separate section why it is necessary that it shall become 44 immediately operative, and shall be approved by the 45 affirmative votes of two-thirds of the members elected to each

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house of the legislature, taken by roll call of ayes and nays, and also approved by the governor; and should such measure be vetoed by the governor, it shall not become a law unless it shall be approved by the votes of three-fourths of the members elected to each house of the legislature, taken by roll call of ayes and nays.

7 (4) Initiative and referendum petitions; filing. All 8 petitions submitted under the power of the initiative shall be 9 known as initiative petitions, and shall be filed with the 10 secretary of state not less than four months preceding the 11 date of the election at which the measures so proposed are to 12 be voted upon. All petitions submitted under the power of the 13 referendum shall be known as referendum petitions, and shall 14 be filed with the secretary of state not more than ninety days 15 after the final adjournment of the session of the legislature 16 which shall have passed the measure to which the referendum is 17 applied. The filing of a referendum petition against any 18 item, section or part of any measure shall not prevent the 19 remainder of such measure from becoming operative.

20 (5) Effective date of initiative and referendum 21 measures. Any measure or amendment to the constitution 22 proposed under the initiative, and any measure to which the 23 referendum is applied, shall be referred to a vote of the 24 qualified electors, and for an initiative or referendum to 25 approve a tax, shall become law when approved by sixty percent 26 of the votes cast thereon and upon ON proclamation of the 27 governor, and not otherwise and for all other initiatives and referendums, shall become law when approved by a majority of 28 29 the votes cast thereon and upon ON proclamation of the 30 governor, and not otherwise. 31

(6) (A) Veto of initiative or referendum. The veto power of the governor shall not extend to an initiative measure to approve a tax that is approved by sixty percent of the votes cast thereon or to a referendum measure to approve a tax that is decided by sixty percent of the votes cast thereon and for all other initiatives and referendums, the veto power of the governor shall not extend to initiatives and referendums approved by a majority of the votes cast thereon.

(6) (B) Legislature's power to repeal initiative or referendum. The legislature shall not have the power to repeal an initiative measure to approve a tax that is approved by sixty percent of the votes cast thereon or to repeal a referendum measure to approve a tax that is decided by sixty percent of the votes cast thereon and for all other initiatives and referendums, the legislature shall not have

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the power to repeal an initiative measure approved by a majority of the votes cast thereon and shall not have the power to repeal a referendum measure decided by a majority of the votes cast thereon.

(6) (C) Legislature's power to amend initiative or referendum. The legislature shall not have the power to amend 7 an initiative measure to approve a tax that is approved by 8 sixty percent of the votes cast thereon, or to amend a referendum measure to approve a tax that is decided by sixty 10 percent of the votes cast thereon, unless the amending legislation furthers the purposes of such measure and at least three-fourths of the members of each house of the legislature. 13 by a roll call of ayes and nays, vote to amend such 14 measure. For all other initiatives and referendums, the 15 legislature shall not have the power to amend an initiative 16 measure approved by a majority of the votes cast thereon and shall not have the power to amend a referendum measure decided 18 by a majority of the votes cast thereon, unless the amending 19 legislation furthers the purposes of such measure and at least 20 three-fourths of the members of each house of the legislature, 21 by a roll call of ayes and nays, vote to amend such measure.

22 (6) (D) Legislature's power to appropriate or divert 23 funds created by initiative or referendum. The legislature 24 shall not have the power to appropriate or divert funds 25 created or allocated to a specific purpose by an initiative 26 measure that also approves a tax that is approved by sixty 27 percent of the votes cast thereon, or by a referendum measure that also approves a tax that is decided by sixty percent of 28 29 the votes cast thereon, unless the appropriation or diversion 30 of funds furthers the purposes of such measure and at least 31 three-fourths of the members of each house of the legislature, 32 by a roll call of ayes and nays, vote to appropriate or divert such funds. For all other initiatives and referendums, the 33 34 legislature shall not have the power to appropriate or divert 35 funds created or allocated to a specific purpose by an 36 initiative measure approved by a majority of the votes cast 37 thereon and shall not have the power to appropriate or divert 38 funds created or allocated to a specific purpose by a 39 referendum measure decided by a majority of the votes cast 40 thereon, unless the appropriation or diversion of funds 41 furthers the purposes of such measure and at least three-fourths of the members of each house of the legislature, 42 43 by a roll call of ayes and nays, vote to appropriate or divert such funds. 44

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(7) Number of qualified electors. The whole number of votes cast for all candidates for governor at the general election last preceding the filing of any initiative or referendum petition on a state or county measure shall be the basis on which the number of qualified electors required to sign such petition shall be computed.

7 (8) Local, city, town or county matters. The powers of 8 the initiative and the referendum are hereby further reserved 9 to the qualified electors of every incorporated city, town and 10 county as to all local, city, town or county matters on which 11 such incorporated cities, towns and counties are or shall be 12 empowered by general laws to legislate. Such incorporated 13 cities, towns and counties may prescribe the manner of 14 exercising said powers within the restrictions of general 15 laws. Under the power of the initiative fifteen percent of the 16 qualified electors may propose measures on such local, city, 17 town or county matters, and ten percent of the electors may 18 propose the referendum on legislation enacted within and by 19 such city, town or county. Until provided by general law, 20 said cities and towns may prescribe the basis on which said 21 percentages shall be computed.

22 (9) Form and contents of initiative and of referendum 23 petitions; verification. Every initiative or referendum 24 petition shall be addressed to the secretary of state in the 25 case of petitions for or on state measures, and to the clerk 26 of the board of supervisors, city clerk or corresponding 27 officer in the case of petitions for or on county, city or town measures; and shall contain the declaration of each 28 29 petitioner, for himself, that he is a qualified elector of the 30 state (and in the case of petitions for or on city, town or 31 county measures, of the city, town or county affected), his 32 post office address, the street and number, if any, of his residence, and the date on which he signed such petition. 33 34 Every initiative measure shall embrace but one subject and 35 matters properly connected therewith, which subject shall be 36 expressed in the title; but if any subject shall be embraced 37 in an initiative measure which shall not be expressed in the title, such initiative measure shall be void only as to so 38 39 much thereof as shall not be embraced in the title. Each sheet 40 containing petitioners' signatures shall be attached to a full 41 and correct copy of the title and text of the measure so proposed to be initiated or referred to the people, and every 42 43 sheet of every such petition containing signatures shall be verified by the affidavit of the person who circulated said 44 45 sheet or petition, setting forth that each of the names on

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said sheet was signed in the presence of the affiant and that in the belief of the affiant each signer was FOR STATEWIDE MEASURES a qualified elector of the APPROPRIATE LEGISLATIVE DISTRICT AND THIS state, or in the case of a city, town or county measure, of the city, town or county affected by the measure so proposed to be initiated or referred to the people.

(10) Official ballot. When any initiative or referendum petition or any measure referred to the people by the legislature is filed, in accordance with this section, with the secretary of state, the secretary of state shall cause to be printed on the official ballot at the next regular general election the title and number of said measure, together with the words "yes" and "no" in such manner that the electors may express at the polls their approval or disapproval of the measure.

16 (11) Publication of measures. The text of all measures 17 to be submitted shall be published as proposed amendments to 18 the constitution are published, and in submitting such 19 measures and proposed amendments the secretary of state and 20 all other officers shall be guided by the general law until 21 legislation shall be especially provided therefor.

(12) Conflicting measures or constitutional amendments.
If two or more conflicting measures or amendments to the
constitution shall be approved by the people at the same
election, the measure or amendment receiving the greatest
number of affirmative votes shall prevail in all particulars
as to which there is conflict.

(13) Canvass of votes; proclamation. It shall be the 28 29 duty of the secretary of state, in the presence of the 30 governor and the chief justice of the supreme court, to 31 canvass the votes for and against each such measure or 32 proposed amendment to the constitution within thirty days after the election, and upon the completion of the canvass the 33 34 governor shall forthwith issue a proclamation, giving the 35 whole number of votes cast for and against each measure or 36 proposed amendment, and declaring such measures or amendments 37 to approve a tax as are approved by sixty percent of those voting thereon to be law and for all other measures or 38 39 amendments, declaring such measures as are approved by a 40 majority of those voting thereon to be law.

41 (14) Reservation of legislative power. This section 42 shall not be construed to deprive the legislature of the right 43 to enact any measure except that the legislature shall not 44 have the power to adopt any measure that supersedes, in whole 45 or in part, any initiative measure to approve a tax that is

1 approved by sixty percent of the votes cast thereon or any 2 referendum measure to approve a tax that is decided by sixty 3 percent of the votes cast thereon unless the superseding 4 measure furthers the purposes of the initiative or referendum 5 measure and at least three-fourths of the members of each 6 house of the legislature, by a roll call of ayes and nays, 7 vote to supersede such initiative or referendum measure. For 8 all other initiatives and referendums, the legislature shall 9 not have the power to adopt any measure that supersedes, in 10 whole or in part, any initiative measure approved by a 11 majority of the votes cast thereon and shall not have the 12 power to adopt any measure that supersedes, in whole or in 13 part, any referendum measure decided by a majority of the 14 votes cast thereon, unless the superseding measure furthers 15 the purposes of the initiative or referendum measure and at 16 least three-fourths of the members of each house of the 17 legislature, by a roll call of ayes and nays, vote to 18 supersede such initiative or referendum measure.

19 (15) Legislature's right to refer measure to the people. 20 Nothing in this section shall be construed to deprive or limit 21 the legislature of the right to order the submission to the 22 people at the polls of any measure, item, section or part of 23 any measure.

24 25 (16) Self-executing. This section of the constitution shall be, in all respects, self-executing.

26 2. The Secretary of State shall submit this proposition to the 27 voters at the next general election as provided by article XXI, 28 Constitution of Arizona.