House Engrossed

dry washes; permit program exemption

State of Arizona House of Representatives Fifty-sixth Legislature First Regular Session 2023

HOUSE BILL 2056

AN ACT

AMENDING SECTION 49-201, ARIZONA REVISED STATUTES; AMENDING TITLE 49, CHAPTER 2, ARTICLE 3.2, ARIZONA REVISED STATUTES, BY ADDING SECTION 49-256.03; RELATING TO WATER QUALITY CONTROL.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona: 2 Section 1. Section 49-201, Arizona Revised Statutes, is amended to 3 read: 4 49-201. <u>Definitions</u> 5 In this chapter, unless the context otherwise requires: 6 1. "Administrator" means the administrator of the United States 7 environmental protection agency. 8 2. "Aquifer" means a geologic unit that contains sufficient 9 saturated permeable material to yield usable quantities of water to a well 10 or spring. 11 3. "Best management practices" means those methods, measures or practices to prevent or reduce discharges and includes structural and 12 13 nonstructural controls and operation and maintenance procedures. Best management practices may be applied before, during and after discharges to 14 reduce or eliminate the introduction of pollutants into receiving waters. 15 Economic, institutional and technical factors shall be considered in 16 17 developing best management practices. 18 4. "CERCLA" means the comprehensive environmental response. 19 compensation, and liability act of 1980, as amended (P.L. 96-510; 94 Stat. 20 2767; 42 United States Code sections 9601 through 9657), commonly known as 21 "superfund". 22 5. "Clean closure" means implementation of all actions specified in an aquifer protection permit, if any, as closure requirements, as well as 23 24 elimination, to the greatest degree practicable, of any reasonable 25 probability of further discharge from the facility and of either exceeding 26 aquifer water quality standards at the applicable point of compliance or, 27 if an aquifer water quality standard is exceeded at the time the permit is 28 issued, causing further degradation of the aquifer at the applicable point 29 of compliance as provided in section 49-243, subsection B, paragraph 3. Clean closure also means postclosure monitoring and maintenance are 30 31 unnecessary to meet the requirements in an aquifer protection permit. 32 6. "Clean water act" means the federal water pollution control act amendments of 1972 (P.L. 92-500; 86 Stat. 816; 33 United States Code 33 34 sections 1251 through 1376), as amended. 35 7. "Closed facility" means: 36 (a) A facility that ceased operation before January 1, 1986, that 37 is not, on August 13, 1986, engaged in the activity for which the facility 38 was designed and that was previously operated and for which there is no 39 intent to resume operation. 40 (b) A facility that has been approved as a clean closure by the 41 director. 42 (c) A facility at which any postclosure monitoring and maintenance 43 plan, notifications and approvals required in a permit have been 44 completed.

8. "Concentrated animal feeding operation" means an animal feeding operation that meets the criteria prescribed in 40 Code of Federal Regulations part 122, appendix B for determining a concentrated animal feeding operation for purposes of 40 Code of Federal Regulations sections 122.23 and 122.24, appendix C.

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9. "Department" means the department of environmental quality.

7 10. "Direct reuse" means the beneficial use of reclaimed water for
8 specific purposes authorized pursuant to section 49-203, subsection A,
9 paragraph 7.

10 11. "Director" means the director of environmental quality or the 11 director's designee.

12 12. "Discharge" means the direct or indirect addition of any 13 pollutant to the waters of the state from a facility. For purposes of the 14 aquifer protection permit program prescribed by article 3 of this chapter, 15 discharge means the addition of a pollutant from a facility either 16 directly to an aquifer or to the land surface or the vadose zone in such a 17 manner that there is a reasonable probability that the pollutant will 18 reach an aquifer.

19 13. "Discharge impact area" means the potential areal extent of 20 pollutant migration, as projected on the land surface, as the result of a 21 discharge from a facility.

14. "Discharge limitation" means any restriction, prohibition, limitation or criteria established by the director, through a rule, permit or order, on quantities, rates, concentrations, combinations, toxicity and characteristics of pollutants.

15. "Effluent-dependent water" means a surface water or portion of a surface water that consists of a point source discharge without which the surface water would be ephemeral. An effluent-dependent water may be perennial or intermittent depending on the volume and frequency of the point source discharge of treated wastewater.

31 16. "Environment" means WOTUS, any other surface waters, 32 groundwater, drinking water supply, land surface or subsurface strata or 33 ambient air, within or bordering on this state.

34 17. "Ephemeral water" means a surface water or portion of surface 35 water that flows or pools only in direct response to precipitation.

18. "Existing facility" means a facility on which construction began before August 13, 1986 and that is neither a new facility nor a closed facility. For the purposes of this definition, construction on a facility has begun if the facility owner or operator has either:

40 (a) Begun, or caused to begin, as part of a continuous on-site 41 construction program any placement, assembly or installation of a 42 building, structure or equipment.

(b) Entered a binding contractual obligation to purchase a
building, structure or equipment that is intended to be used in its
operation within a reasonable time. Options to purchase or contracts that

can be terminated or modified without substantial loss, and contracts for
 feasibility engineering and design studies, do not constitute a
 contractual obligation for purposes of this definition.

4 19. "Facility" means any land, building, installation, structure, 5 equipment, device, conveyance, area, source, activity or practice from 6 which there is, or with reasonable probability may be, a discharge.

7 20. "Gray water" means wastewater that has been collected 8 separately from a sewage flow and that originates from a clothes washer or 9 a bathroom tub, shower or sink but that does not include wastewater from a 10 kitchen sink, dishwasher or toilet.

21. "Hazardous substance" means:

12 (a) Any substance designated pursuant to sections 311(b)(2)(A) and 13 307(a) of the clean water act.

14 (b) Any element, compound, mixture, solution or substance 15 designated pursuant to section 102 of CERCLA.

16 (c) Any hazardous waste having the characteristics identified under 17 or listed pursuant to section 49-922.

18 (d) Any hazardous air pollutant listed under section 112 of the 19 federal clean air act (42 United States Code section 7412).

20 (e) Any imminently hazardous chemical substance or mixture with 21 respect to which the administrator has taken action pursuant to section 7 22 of the federal toxic substances control act (15 United States Code section 23 2606).

(f) Any substance that the director, by rule, either designates as a hazardous substance following the designation of the substance by the administrator under the authority described in subdivisions (a) through (e) of this paragraph or designates as a hazardous substance on the basis of a determination that such substance represents an imminent and substantial endangerment to public health.

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22. "Inert material":

31 (a) Means broken concrete, asphaltic pavement, manufactured 32 asbestos-containing products, brick, rock, gravel, sand and soil. Inert 33 material also

(b) Includes material that when subjected to a water leach test that is designed to approximate natural infiltrating waters will not leach substances in concentrations that exceed numeric aquifer water quality standards established pursuant to section 49-223, including overburden and wall rock that is not acid generating, taking into consideration acid neutralization potential, and that has not and will not be subject to mine leaching operations.

41 23. "Intermittent water" means a surface water or portion of 42 surface water that flows continuously during certain times of the year and 43 more than in direct response to precipitation, such as when it receives 44 water from a spring, AN elevated groundwater table or another surface 45 source, such as melting snowpack. 1 24. "Major modification" means a physical change in an existing 2 facility or a change in its method of operation that results in a 3 significant increase or adverse alteration in the characteristics or 4 volume of the pollutants discharged, or the addition of a process or major 5 piece of production equipment, building or structure that is physically 6 separated from the existing operation and that causes a discharge, 7 provided that:

8 (a) A modification to a groundwater protection permit facility as 9 defined in section 49-241.01, subsection C that would qualify for an 10 area-wide permit pursuant to section 49-243 consisting of an activity or 11 structure listed in section 49-241, subsection B shall not constitute a 12 major modification solely because of that listing.

(b) For a groundwater protection permit facility as defined in 13 14 section 49-241.01, subsection C, a physical expansion that is accomplished 15 by lateral accretion or upward expansion within the pollutant management 16 area of the existing facility or group of facilities shall not constitute 17 a major modification if the accretion or expansion is accomplished through 18 sound engineering practice in a manner compatible with existing facility 19 design, taking into account safety, stability and risk of environmental 20 release. For a facility described in section 49-241.01, subsection C, 21 paragraph 1, expansion of a facility shall conform with the terms and 22 conditions of the applicable permit. For a facility described in section 49-241.01, subsection C, paragraph 2, if the area of the contemplated 23 24 expansion is not identified in the notice of disposal, the owner or 25 operator of the facility shall submit to the director the information 26 required by section 49-243, subsection A, paragraphs 1, 2, 3 and 7.

27 25. "New facility" means a previously closed facility that resumes operation or a facility on which construction was begun after August 13, 28 29 1986 on a site at which no other facility is located or to totally replace 30 the process or production equipment that causes the discharge from an 31 existing facility. A major modification to an existing facility is deemed 32 a new facility to the extent that the criteria in section 49-243, 33 subsection B, paragraph 1 can be practicably applied to such modification. 34 For the purposes of this definition, construction on a facility has begun 35 if the facility owner or operator has either:

36 (a) Begun, or caused to begin as part of a continuous on-site 37 construction program, any placement, assembly or installation of a 38 building, structure or equipment.

(b) Entered a binding contractual obligation 39 to purchase a 40 building, structure or equipment that is intended to be used in its 41 operation within a reasonable time. Options to purchase or contracts that 42 can be terminated or modified without substantial loss, and contracts for 43 feasibility engineering and design studies, do not constitute a contractual obligation for purposes of this definition. 44

1 26. "Nonpoint source" means any conveyance that is not a point 2 source from which pollutants are or may be discharged to WOTUS.

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27. "Non-WOTUS protected surface water" means a protected surface water that is not a WOTUS.

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28. "Non-WOTUS waters of the state" means waters of the state that are not WOTUS.

7 29. "On-site wastewater treatment facility" means a conventional 8 septic tank system or alternative system that is installed at a site to 9 treat and dispose of wastewater of predominantly human origin that is 10 generated at that site.

11 30. "Ordinary high watermark" means the line on the shore of an 12 intermittent or perennial protected surface water established by the fluctuations of water and indicated by physical characteristics such as a 13 clear, natural line impressed on the bank, shelving, changes in the 14 15 character of soil, destruction of terrestrial vegetation, the presence of 16 litter and debris or other appropriate means that consider the 17 characteristics of the channel, floodplain and riparian area.

18 31. "Perennial water" means a surface water or portion of surface19 water that flows continuously throughout the year.

20 32. "Permit" means a written authorization issued by the director 21 or prescribed by this chapter or in a rule adopted under this chapter 22 stating the conditions and restrictions governing a discharge or governing 23 the construction, operation or modification of a facility. For the 24 purposes of regulating non-WOTUS protected surface waters, a permit shall 25 include provisions governing the construction, operation not or 26 modification of a facility except as necessary for the purpose of ensuring 27 that a discharge meets water quality-related effluent limitations or to require best management practices for the purpose of ensuring that a 28 29 discharge does not cause an exceedance of an applicable surface water 30 quality standard.

31 33. "Person" means an individual, employee, officer, managing body, 32 trust, firm, joint stock company, consortium, public or private 33 corporation, including a government corporation, partnership, association 34 or state, a political subdivision of this state, a commission, the United 35 States government or any federal facility, interstate body or other 36 entity.

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34. "Point source":

(a) Means any discernible, confined and discrete conveyance,
 including any pipe, ditch, channel, tunnel, conduit, well, discrete
 fissure, container, rolling stock, concentrated animal feeding operation
 or vessel or other floating craft from which pollutants are or may be
 discharged to WOTUS or protected surface water. Point source

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(b) Does not include return flows from irrigated agriculture.

1 35. "Pollutant" means fluids, contaminants, toxic wastes, toxic 2 pollutants, dredged spoil, solid waste, substances and chemicals. 3 pesticides, herbicides, fertilizers and other agricultural chemicals, incinerator residue, sewage, garbage, sewage sludge, munitions, petroleum 4 5 products, chemical wastes, biological materials, radioactive materials, 6 heat, wrecked or discarded equipment, rock, sand, cellar dirt and mining, 7 industrial, municipal and agricultural wastes or any other liquid, solid, 8 gaseous or hazardous substances.

9 36. "Postclosure monitoring and maintenance" means those activities 10 that are conducted after closure notification and that are necessary to:

(a) Keep the facility in compliance with either the aquifer water quality standards at the applicable point of compliance or, for any aquifer water quality standard that is exceeded at the time the aquifer protection permit is issued, the requirement to prevent the facility from further degrading the aquifer at the applicable point of compliance as provided under section 49-243, subsection B, paragraph 3.

17 (b) Verify that the actions or controls specified as closure 18 requirements in an approved closure plan or strategy are routinely 19 inspected and maintained.

20 (c) Perform any remedial, mitigative or corrective actions or 21 controls as specified in the aquifer protection permit or perform 22 corrective action as necessary to comply with this paragraph and article 3 23 of this chapter.

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(d) Meet property use restrictions.

25 37. "Practicably" means able to be reasonably done from the 26 standpoint of technical practicability and, except for pollutants 27 addressed in section 49-243, subsection I, economically achievable on an 28 industry-wide basis.

29 38. "Protected surface waters" means waters of the state listed on 30 the protected surface waters list under section 49-221, subsection G and 31 all WOTUS.

32 39. "Public waters" means waters of the state open to or managed 33 for use by members of the general public.

40. "Recharge project" means a facility necessary or convenient to obtain, divert, withdraw, transport, exchange, deliver, treat or store water to infiltrate or reintroduce that water into the ground.

37 41. "Reclaimed water" means water that has been treated or 38 processed by a wastewater treatment plant or an on-site wastewater 39 treatment facility.

40 42. "Regulated agricultural activity" means the application of 41 nitrogen fertilizer or a concentrated animal feeding operation.

42 43. "Safe drinking water act" means the federal safe drinking water 43 act, as amended (P.L. 93-523; 88 Stat. 1660; 95-190; 91 Stat. 1393).

44. "Standards" means water quality standards, pretreatment 45 standards and toxicity standards established pursuant to this chapter. 45. "Standards of performance" means performance standards, design standards, best management practices, technologically based standards and other standards, limitations or restrictions established by the director by rule or by permit condition.

5 46. "Tank" means a stationary device, including a sump, that is 6 constructed of concrete, steel, plastic, fiberglass, or other non-earthen 7 material that provides substantial structural support, and that is 8 designed to contain an accumulation of solid, liquid or gaseous materials.

9 47. "Toxic pollutant" means a substance that will cause significant 10 adverse reactions if ingested in drinking water. Significant adverse 11 reactions are reactions that may indicate a tendency of a substance or 12 mixture to cause long lasting or irreversible damage to human health.

13 48. "Trade secret" means information to which all of the following 14 apply:

(a) A person has taken reasonable measures to protect from
 disclosure and the person intends to continue to take such measures.

17 (b) The information is not, and has not been, reasonably obtainable 18 without the person's consent by other persons, other than governmental 19 bodies, by use of legitimate means, other than discovery based on a 20 showing of special need in a judicial or quasi-judicial proceeding.

21 (c) No statute specifically requires disclosure of the information 22 to the public.

23 (d) The person has satisfactorily shown that disclosure of the 24 information is likely to cause substantial harm to the business's 25 competitive position.

26 49. "Vadose zone" means the zone between the ground surface and any 27 aquifer.

50. "Waters of the state" means all waters within the jurisdiction 28 29 of this state, including all perennial or intermittent streams, lakes, 30 ponds, impounding reservoirs, marshes, watercourses, waterways, wells, 31 aquifers, springs, irrigation systems, drainage systems and other bodies 32 or accumulations of surface, underground, natural, artificial, public or 33 private water situated wholly or partly in or bordering on the state. NOTWITHSTANDING ANY OTHER LAW, A DRY WASH, ARROYO, SWALE, GULLY OR RILL OR 34 35 OTHER SIMILAR EROSIONAL FEATURE THAT IS CHARACTERIZED BY LOW VOLUME, 36 INFREQUENT OR SHORT DURATION FLOWS IS NOT A WATER OF THIS STATE, WOTUS OR 37 PROTECTED SURFACE WATER.

38 51. "Well" means a bored, drilled or driven shaft, pit or hole
 39 whose depth is greater than its largest surface dimension.

40 52. "Wetland" means, for the purposes of non-WOTUS protected 41 surface waters, an area that is inundated or saturated by surface or 42 groundwater at a frequency and duration sufficient to support, and under 43 normal conditions does support, a prevalence of vegetation typically 44 adapted for life in saturated soil conditions. 53. "WOTUS" means waters of the state that are also navigable
 waters as defined by section 502(7) of the clean water act.
 54. "WOTUS protected surface water" means a protected surface water
 that is a WOTUS.
 Sec. 2. Title 49, chapter 2, article 3.2, Arizona Revised Statutes,
 is amended by adding section 49-256.03, to read:
 49-256.03. Dry washes; dredge and fill permits; exemption

8 NOTWITHSTANDING ANY OTHER LAW, A DRY WASH, ARROYO, SWALE, GULLY OR 9 RILL OR OTHER SIMILAR EROSIONAL FEATURE THAT IS CHARACTERIZED BY LOW 10 VOLUME, INFREQUENT OR SHORT DURATION FLOWS IS NOT A WATER OF THIS STATE OR 11 PROTECTED SURFACE WATER, IS EXEMPT FROM THE PERMIT PROGRAM PRESCRIBED BY 12 THIS ARTICLE AND IS NOT A WOTUS.