Senate Engrossed

petition signatures; description; invalidity

State of Arizona Senate Fifty-fifth Legislature Second Regular Session 2022

## **SENATE BILL 1094**

## AN ACT

AMENDING SECTIONS 19-101, 19-102 AND 19-121.01, ARIZONA REVISED STATUTES; RELATING TO INITIATIVE AND REFERENDUM.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona: 2 Section 1. Section 19-101, Arizona Revised Statutes, is amended to 3 read: 4 19-101. <u>Referendum petition; circulators; violation;</u> 5 classification 6 The following shall be the form for referring to the people by Α. 7 referendum petition a measure or item, section or part of a measure 8 enacted by the legislature, or by the legislative body of an incorporated 9 city, town or county: 10 Referendum Description (Insert a description of not more than two hundred words of the 11 12 principal provisions of the measure sought to be referred.) 13 Notice: This is only a description of the measure sought to be referred prepared by the sponsor of the measure. It may not include every 14 provision contained in the measure. Before signing, make sure the title 15 16 and text of the measure are attached. You have the right to read or 17 examine the title and text before signing. 18 Petition for Referendum 19 To the secretary of state (or to the corresponding 20 officer for or on local, county, city or town measures): 21 We, the undersigned citizens and qualified electors of the 22 state of Arizona, respectfully order that the senate (or house) bill No. \_\_\_\_\_ (or other local, county, city or town 23 24 measure) entitled (title of act or ordinance, and if the petition is against less than the whole act or ordinance then 25 26 set forth here the item, section, or part, of any measure on 27 which the referendum is used), passed by the session of the legislature of the state of Arizona, at the 28 29 general (or special, as the case may be) session of said legislature, (or by a county, city or town legislative body) 30 31 shall be referred to a vote of the qualified electors of the state, (county, city or town) for their approval or rejection 32 33 at the next regular general election (or county, city or town 34 election) and each for himself says: I have personally signed this petition with my first and 35 36 last names. I have not signed any other petition for the same 37 measure. I am a qualified elector of the state of Arizona, 38 county of (or city or town and county of, as the case may be) 39 • 40 41 It is a class 1 misdemeanor for any person to knowingly sign an initiative or referendum petition with a name other 42 43 than his own, except in a circumstance where he signs for a 44 person, in the presence of and at the specific request of such 45 person, who is incapable of signing his own name because of

1 physical infirmity, or to knowingly sign his name more than 2 once for the same measure, or to knowingly sign such petition 3 when he is not a gualified elector. 4 Name Actual City or Date Signature Arizona 5 (first and address post office signed town 6 last name (street & address (if any) 7 printed) no. and if & zip 8 no street code 9 address. describe 10 11 residence 12 location) 13 (Fifteen lines for signatures which shall be numbered) The validity of signatures on this sheet must be sworn 14 to by the circulator before a notary public on the form 15 appearing on the back of the sheet. 16 17 Number 18 B. Each petition sheet shall have printed on the top of each sheet 19 the following: 20 -"It is unlawful to sign this petition before it has a 21 number. IF THE CIRCULATOR DOES NOT READ serial THE 22 DESCRIPTION ALOUD TO YOU OR DOES NOT GIVE YOU SUFFICIENT TIME TO READ IT, YOUR SIGNATURE IS INVALID. 23 24 C. Each petition sheet shall have printed in capital letters in not less than twelve point bold-faced type in the upper right-hand corner of 25 26 the face of the petition sheet and below the statement prescribed in subsection B of this section the following: 27 \_\_\_ paid circulator" •• \_\_\_\_volunteer". 28 29 D. A circulator of a referendum petition shall state whether the circulator is a paid circulator or volunteer by checking the appropriate 30 31 line on the petition form before circulating the petition for signatures. A CIRCULATOR SHALL EITHER READ THE REFERENDUM DESCRIPTION ALOUD TO EACH 32 PERSON SIGNING BEFORE THAT PERSON SIGNS OR SHALL ALLOW THE PERSON 33 SUFFICIENT TIME TO READ THE DESCRIPTION BEFORE THE PERSON SIGNS. 34 THE CIRCULATOR SHALL INFORM THE PERSON THAT READING THE DESCRIPTION IS 35 36 REQUIRED SO THAT THE PERSON CAN UNDERSTAND THE PETITION. EACH PERSON SIGNING SHALL AFFIRM THAT THE PERSON HAS HEARD AND UNDERSTOOD OR READ AND 37 UNDERSTOOD THE DESCRIPTION BEFORE SIGNING THE PETITION. FOR ANY PERSON 38 39 WHO SIGNS WITHOUT EITHER HEARING OR READING THE DESCRIPTION, THE 40 CIRCULATOR SHALL DRAW A LINE THROUGH THE PERSON'S SIGNATURE AND THE 41 SIGNATURE IS VOID AND SHALL NOT BE COUNTED. E. Signatures obtained on referendum petitions in violation of 42

43 subsection D of this section are void and shall not be counted in 44 determining the legal sufficiency of the petition. The presence of 45 signatures that are invalidated under this subsection on a petition does

1 not invalidate other signatures on the petition that were obtained as 2 prescribed by this section. 3 Sec. 2. Section 19-102, Arizona Revised Statutes, is amended to 4 read: 5 19-102. Initiative petition; circulators 6 A. The form of petition for a law or amendment to the constitution 7 of this state or county legislative measure, or city or town ordinance, or 8 amendment to a city or town charter proposed by the initiative to be 9 submitted directly to the electors, shall be substantially in the form prescribed in section 19-101, except that the title and body of such 10 11 petition shall read: 12 Initiative description 13 (Insert a description of not more than two hundred words 14 of the principal provisions of the proposed measure or constitutional amendment.) 15 16 Notice: This is only a description of the proposed measure (or 17 constitutional amendment) prepared by the sponsor of the measure. It may 18 not include every provision contained in the measure. Before signing, make sure the title and text of the measure are attached. You have the 19 20 right to read or examine the title and text before signing. 21 Initiative Measure to be Submitted Directly to Electors 22 We, the undersigned, citizens and qualified electors of 23 the state of Arizona, respectfully demand that the following 24 proposed law (or amendment to the constitution, or other initiative measure), shall be submitted to the qualified 25 26 electors of the state of Arizona (county, city or town of 27 ) for their approval or rejection at the next regular general election (or county, city or town election) 28 29 and each for himself says: (terminate form same as a 30 referendum petition.) 31 B. Each petition sheet shall have printed on the top of each sheet 32 the following: 33 -"It is unlawful to sign this petition before it has a 34 number. IF THE CIRCULATOR DOES NOT READ THE serial 35 DESCRIPTION ALOUD TO YOU OR DOES NOT GIVE YOU SUFFICIENT TIME 36 TO READ IT, YOUR SIGNATURE IS INVALID. 37 C. Each petition sheet shall have printed in capital letters in not less than twelve point bold-faced type in the upper right-hand corner of 38 the face of the petition sheet and below the statement prescribed in 39 40 subsection B of this section the following: •• 41 "\_\_\_\_\_ paid circulator" volunteer". 42 D. A circulator of an initiative petition shall state whether the 43 circulator is a paid circulator or volunteer by checking the appropriate line on the petition form before circulating the petition for signatures. 44 45 A CIRCULATOR SHALL EITHER READ THE INITIATIVE DESCRIPTION ALOUD TO EACH

1 PERSON SIGNING BEFORE THAT PERSON SIGNS OR SHALL ALLOW THE PERSON 2 SUFFICIENT TIME TO READ THE DESCRIPTION BEFORE THE PERSON SIGNS. THE 3 CIRCULATOR SHALL INFORM THE PERSON THAT READING THE DESCRIPTION IS REQUIRED SO THAT THE PERSON CAN UNDERSTAND THE PETITION. EACH PERSON 4 5 SIGNING SHALL AFFIRM THAT THE PERSON HAS HEARD AND UNDERSTOOD OR READ AND 6 UNDERSTOOD THE DESCRIPTION BEFORE SIGNING THE PETITION. FOR ANY PERSON 7 SIGNS WITHOUT EITHER HEARING OR READING THE DESCRIPTION. WHO THE 8 CIRCULATOR SHALL DRAW A LINE THROUGH THE PERSON'S SIGNATURE AND THE 9 SIGNATURE IS VOID AND SHALL NOT BE COUNTED.

E. Signatures obtained on initiative petitions in violation of subsection D of this section are void and shall not be counted in determining the legal sufficiency of the petition. The presence of signatures that are invalidated under this subsection on a petition does not invalidate other signatures on the petition that were obtained as prescribed by this section.

16 Sec. 3. Section 19–121.01, Arizona Revised Statutes, is amended to 17 read:

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## 19-121.01. <u>Secretary of state; removal of petition and</u> <u>ineligible signatures; sheets copies; random</u> <u>sample; presumption</u>

A. Within twenty days, excluding Saturdays, Sundays and other legal holidays, after the date of filing of an initiative or referendum petition and issuance of the receipt, the secretary of state shall:

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1. Remove the following:

(a) Those sheets not attached to a copy of the complete title and
 text of the measure as prescribed in this chapter.

27 (b) The copy of the title and text from the remaining petition 28 sheets.

(c) Those sheets not bearing the correct petition serial number
 and, if applicable, the paid circulator registration number in the lower
 right-hand corner of each side.

32 (d) Those sheets containing a circulator's affidavit that is not 33 completed or signed or that has been modified.

(e) Those sheets on which the affidavit of the circulator is not
 notarized, the notary's signature is missing, the notary's commission has
 expired or the notary's seal is not affixed.

37 (f) Those sheets on which the signatures of the circulator or the 38 notary are dated earlier than the dates on which the electors signed the 39 face of the petition sheet.

40 (g) Those sheets that are circulated by a circulator who is 41 prohibited from participating in any election, initiative, referendum or 42 recall campaign pursuant to section 19–119.01.

43 (h) Those sheets on which the circulator is required to be 44 registered with the secretary of state pursuant to section 19–118 and the 1 circulator is not properly registered at the time the petitions were 2 circulated.

2. After completing the steps in paragraph 1 of this subsection, review each sheet to determine the county of the majority of the signers and shall:

6 (a) Place a three or four letter abbreviation designating that 7 county on the face of the petition.

8 (b) Remove all signatures of those not in the county of the 9 majority on each sheet by placing an adjacent mark or striking through the 10 signature line.

11 (c) Cause all signature sheets to be grouped together by county of 12 registration of the majority of those signing. The detached copies of the 13 title and text of the measure shall be made available to the applicant but 14 may be disposed of after a reasonable period of time.

3. After completing the steps in paragraph 2 of this subsection,
remove the following signatures that are not eligible for verification by
placing an adjacent mark or striking through the signature line:

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(a) If the signature of the qualified elector is missing.

19 (b) If the residence address or the description of residence 20 location is missing.

(c) If the date on which the petitioner signed is missing, if the date on which the petitioner signed the petition is before the date that the serial number was assigned to the political committee that is filing the petition or if the date on which the petitioner signed the petition is after the date on which the affidavit was completed by the circulator and notarized.

27 (d) Signatures in excess of the fifteen signatures permitted per 28 petition.

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(e) Signatures withdrawn pursuant to section 19–113.

30 (f) Signatures for which the secretary of state determines that the 31 petition circulator has printed the elector's first and last names or 32 other information in violation of section 19-112.

(g) SIGNATURES WITH A LINE DRAWN THROUGH THEM BY THE CIRCULATOR FOR
 FAILING TO READ THE DESCRIPTION ALOUD AND FAILING TO ALLOW THE SIGNER TO
 READ THE DESCRIPTION AS PRESCRIBED IN SECTION 19-101 OR 19-102.

4. After the removal of petition sheets and signatures, count the
 number of signatures for verification on the remaining petition sheets and
 note that number on the face of each petition sheet.

39 5. Number the remaining petition sheets that were not previously 40 removed and that contain signatures eligible for verification in 41 consecutive order on the front side of each petition sheet.

42 6. Count all remaining petition sheets and signatures not 43 previously removed and notify the applicant of this total number eligible 44 for verification.

1 B. If the total number of signatures for verification as determined 2 pursuant to subsection A, paragraph 6 of this section equals or exceeds 3 the constitutional minimum, during the same twenty day period provided in 4 subsection A of this section, the secretary of state shall select, at 5 random, five percent of the total signatures eligible for verification by 6 the county recorders of the counties in which the persons signing the 7 petition claim to be qualified electors. The random sample of signatures 8 to be verified shall be drawn in such a manner that every signature 9 eligible for verification has an equal chance of being included in the sample. The random sample produced shall identify each signature selected 10 11 by petition page and line number. The signatures selected shall be marked 12 in a clear manner.

13 C. If a signature line selected for the random sample is found to 14 be blank or was removed from the verification process pursuant to subsection A of this section then the next line down, even if that 15 16 requires going to the next petition sheet in sequence, on which an 17 eligible signature appears shall be selected as a substitute if that line 18 has not already been selected for the random sample. If the next eligible 19 line is already being used in the random sample, the secretary of state 20 shall proceed back up the page from the signature line originally selected 21 for the random sample to the next previous signature line eligible for 22 verification. If that line is already being used in the random sample, the secretary of state shall continue moving down the page or to the next 23 24 page from the line originally selected for the random sample and shall 25 select the next eligible signature as its substitute for the random 26 sample. The secretary of state shall use this process of alternately 27 moving forward and backward until a signature eligible for verification 28 and not already included in the random sample can be selected and 29 substituted.

30 After the selection of the random sample and the marking of the D. 31 signatures selected on the petition sheets pursuant to subsection B of 32 this section, the secretary of state shall transmit a copy of the front of 33 each signature sheet on which a signature included in the random sample 34 appears. The secretary of state shall clearly identify those signatures 35 marked for verification and shall transmit by personal delivery, certified 36 mail, email or other electronic transfer method to each county recorder a 37 copy of each signature sheet on which a signature appears of any individual who claims to be a qualified elector of that county and whose 38 39 signature was selected for verification as part of the random sample.

40 E. The secretary of state shall presume that the date noted on the 41 petition for a petitioner's signature is the date on which the petitioner 42 signed the petition, and any person seeking to establish a different date 43 for the signature bears the burden of proof in overcoming the presumption. F. The secretary of state shall retain an electronic copy of all signature sheets except as otherwise prescribed in this title. After the time period for legal challenges has elapsed, the original sheets shall be made available to the applicant but may be disposed of after a reasonable period of time.