Senate Engrossed House Bill

initiatives; supermajority vote; requirement

State of Arizona House of Representatives Fifty-fifth Legislature Second Regular Session 2022

## **HOUSE CONCURRENT RESOLUTION 2015**

A CONCURRENT RESOLUTION

PROPOSING AN AMENDMENT TO THE CONSTITUTION OF ARIZONA; AMENDING ARTICLE IV, PART 1, SECTION 1, CONSTITUTION OF ARIZONA; AMENDING ARTICLE XXI, SECTION 1, CONSTITUTION OF ARIZONA; RELATING TO INITIATIVE AND REFERENDUM MEASURES.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it resolved by the House of Representatives of the State of Arizona, 2 the Senate concurring: 3 1. Article IV, part 1, section 1, Constitution of Arizona, is 4 proposed to be amended as follows if approved by the voters and on 5 proclamation of the Governor: 6 1. Legislative authority; initiative and referendum 7 Section 1. (1) Senate: house of representatives: reservation of power to people. The legislative authority of 8 9 the state shall be vested in the legislature, consisting of a 10 senate and a house of representatives, but the people reserve 11 the power to propose laws and amendments to the constitution 12 and to enact or reject such laws and amendments at the polls, 13 independently of the legislature; and they also reserve, for 14 use at their own option, the power to approve or reject at the 15 polls any act, or item, section, or part of any act, of the 16 legislature. 17 (2) Initiative power. The first of these reserved 18 powers is the initiative. Under this power ten per centum 19 PERCENT of the qualified electors shall have the right to 20 propose any measure, and fifteen per centum PERCENT shall have 21 the right to propose any amendment to the constitution. 22 (3) Referendum power; emergency measures; effective 23 date of acts. The second of these reserved powers is the 24 referendum. Under this power the legislature, or five per 25 centum PERCENT of the qualified electors, may order the 26 submission to the people at the polls of any measure, or item, 27 section, or part of any measure, enacted by the legislature, except laws immediately necessary for the preservation of the 28 29 public peace, health, or safety, or for the support and 30 maintenance of the departments of the state government and 31 state institutions; but to allow opportunity for referendum petitions, no act passed by the legislature shall be operative 32 for ninety days after the close of the session of the 33 legislature enacting such measure, except such as require 34 35 earlier operation to preserve the public peace, health, or 36 safety, or to provide appropriations for the support and 37 maintenance of the departments of the state and of state institutions; provided, that no such emergency measure shall 38 39 be considered passed by the legislature unless it shall state 40 in a separate section why it is necessary that it shall become 41 immediately operative, and shall be approved by the affirmative votes of two-thirds of the members elected to each 42 43 house of the legislature, taken by roll call of ayes and nays, and also approved by the governor; and should such measure be 44 45 vetoed by the governor, it shall not become a law unless it

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shall be approved by the votes of three-fourths of the members elected to each house of the legislature, taken by roll call of ayes and nays.

4 (4) Initiative and referendum petitions; filing. All 5 petitions submitted under the power of the initiative shall be 6 known as initiative petitions, and shall be filed with the 7 secretary of state not less than four months preceding the 8 date of the election at which the measures so proposed are to 9 be voted upon. All petitions submitted under the power of the 10 referendum shall be known as referendum petitions, and shall 11 be filed with the secretary of state not more than ninety days 12 after the final adjournment of the session of the legislature 13 which shall have passed the measure to which the referendum is 14 applied. The filing of a referendum petition against any 15 item, section, or part of any measure shall not prevent the 16 remainder of such measure from becoming operative.

17 of (5) Effective date initiative and referendum 18 measures. Any measure or amendment to the constitution 19 proposed under the initiative, and any measure to which the 20 referendum is applied, shall be referred to a vote of the 21 qualified electors, and FOR AN INITIATIVE OR REFERENDUM TO 22 APPROVE A TAX, shall become law when approved by a majority 23 SIXTY PERCENT of the votes cast thereon and upon proclamation 24 of the governor, and not otherwise AND FOR ALL OTHER 25 INITIATIVES AND REFERENDUMS, SHALL BECOME LAW WHEN APPROVED BY 26 A MAJORITY OF THE VOTES CAST THEREON AND UPON PROCLAMATION OF 27 THE GOVERNOR. AND NOT OTHERWISE.

(6) (A) Veto of initiative or referendum. The veto power of the governor shall not extend to an initiative measure TO APPROVE A TAX THAT IS approved by a majority SIXTY PERCENT of the votes cast thereon or to a referendum measure TO APPROVE A TAX THAT IS decided by a majority SIXTY PERCENT of the votes cast thereon AND FOR ALL OTHER INITIATIVES AND REFERENDUMS, THE VETO POWER OF THE GOVERNOR SHALL NOT EXTEND TO INITIATIVES AND REFERENDUMS APPROVED BY A MAJORITY OF THE VOTES CAST THEREON.

37 (6) (B) Legislature's power to repeal initiative or 38 referendum. The legislature shall not have the power to 39 repeal an initiative measure TO APPROVE A TAX THAT IS approved 40 by a majority SIXTY PERCENT of the votes cast thereon or to 41 repeal a referendum measure TO APPROVE A TAX THAT IS decided by a majority SIXTY PERCENT of the votes cast thereon AND FOR 42 43 ALL OTHER INITIATIVES AND REFERENDUMS, THE LEGISLATURE SHALL NOT HAVE THE POWER TO REPEAL AN INITIATIVE MEASURE APPROVED BY 44 45 A MAJORITY OF THE VOTES CAST THEREON AND SHALL NOT HAVE THE

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POWER TO REPEAL A REFERENDUM MEASURE DECIDED BY A MAJORITY OF THE VOTES CAST THEREON.

3 (6) (C) Legislature's power to amend initiative or 4 referendum. The legislature shall not have the power to amend 5 an initiative measure TO APPROVE A TAX THAT IS approved by <del>a</del> 6 majority SIXTY PERCENT of the votes cast thereon, or to amend 7 a referendum measure TO APPROVE A TAX THAT IS decided by a 8 majority SIXTY PERCENT of the votes cast thereon, unless the 9 amending legislation furthers the purposes of such measure and 10 at least three-fourths of the members of each house of the 11 legislature, by a roll call of ayes and nays, vote to amend 12 such measure. FOR ALL OTHER INITIATIVES AND REFERENDUMS, THE 13 LEGISLATURE SHALL NOT HAVE THE POWER TO AMEND AN INITIATIVE 14 MEASURE APPROVED BY A MAJORITY OF THE VOTES CAST THEREON AND 15 SHALL NOT HAVE THE POWER TO AMEND A REFERENDUM MEASURE DECIDED 16 BY A MAJORITY OF THE VOTES CAST THEREON, UNLESS THE AMENDING 17 LEGISLATION FURTHERS THE PURPOSES OF SUCH MEASURE AND AT LEAST 18 THREE-FOURTHS OF THE MEMBERS OF EACH HOUSE OF THE LEGISLATURE, 19 BY A ROLL CALL OF AYES AND NAYS, VOTE TO AMEND SUCH MEASURE.

20 (6) (D) Legislature's power to appropriate or divert 21 funds created by initiative or referendum. The legislature 22 shall not have the power to appropriate or divert funds 23 created or allocated to a specific purpose by an initiative 24 measure THAT ALSO APPROVES A TAX THAT IS approved by a 25 majority SIXTY PERCENT of the votes cast thereon, or by a 26 referendum measure THAT ALSO APPROVES A TAX THAT IS decided by 27 a majority SIXTY PERCENT of the votes cast thereon, unless the appropriation or diversion of funds furthers the purposes of 28 29 such measure and at least three-fourths of the members of each 30 house of the legislature, by a roll call of ayes and nays, 31 vote to appropriate or divert such funds. FOR ALL OTHER 32 INITIATIVES AND REFERENDUMS, THE LEGISLATURE SHALL NOT HAVE THE POWER TO APPROPRIATE OR DIVERT FUNDS CREATED OR ALLOCATED 33 34 TO A SPECIFIC PURPOSE BY AN INITIATIVE MEASURE APPROVED BY A 35 MAJORITY OF THE VOTES CAST THEREON AND SHALL NOT HAVE THE 36 POWER TO APPROPRIATE OR DIVERT FUNDS CREATED OR ALLOCATED TO A 37 SPECIFIC PURPOSE BY A REFERENDUM MEASURE DECIDED BY A MAJORITY OF THE VOTES CAST THEREON, UNLESS THE APPROPRIATION OR 38 39 DIVERSION OF FUNDS FURTHERS THE PURPOSES OF SUCH MEASURE AND 40 AT LEAST THREE-FOURTHS OF THE MEMBERS OF EACH HOUSE OF THE 41 LEGISLATURE, BY A ROLL CALL OF AYES AND NAYS, VOTE TO APPROPRIATE OR DIVERT SUCH FUNDS. 42

43 (7) Number of qualified electors. The whole number of
44 votes cast for all candidates for governor at the general
45 election last preceding the filing of any initiative or

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referendum petition on a state or county measure shall be the basis on which the number of qualified electors required to sign such petition shall be computed.

4 (8) Local, city, town or county matters. The powers of 5 the initiative and the referendum are hereby further reserved 6 to the qualified electors of every incorporated city, 7 town, and county as to all local, city, town, or county 8 matters on which such incorporated cities, towns, and 9 counties are or shall be empowered by general laws to 10 legislate. Such incorporated cities, towns, and counties may prescribe the manner of exercising said powers within the 11 12 of general laws. Under the power restrictions of the 13 initiative fifteen per centum PERCENT of the qualified 14 electors may propose measures on such local, city, town, or 15 county matters, and ten per centum PERCENT of the electors may 16 propose the referendum on legislation enacted within and by 17 such city, town, or county. Until provided by general law, 18 said cities and towns may prescribe the basis on which said 19 percentages shall be computed.

20 (9) Form and contents of initiative and of referendum 21 petitions; verification. Every initiative or referendum 22 petition shall be addressed to the secretary of state in the 23 case of petitions for or on state measures, and to the clerk 24 of the board of supervisors, city clerk, or corresponding 25 officer in the case of petitions for or on county, city, or 26 town measures; and shall contain the declaration of each 27 petitioner, for himself, that he is a qualified elector of the state (and in the case of petitions for or on city, town, or 28 29 county measures, of the city, town, or county affected), his 30 post office address, the street and number, if any, of his 31 residence, and the date on which he signed such petition. 32 sheet containing petitioners' Each signatures shall be attached to a full and correct copy of the title and text of 33 34 the measure so proposed to be initiated or referred to the 35 people, and every sheet of every such petition containing 36 signatures shall be verified by the affidavit of the person 37 who circulated said sheet or petition, setting forth that each of the names on said sheet was signed in the presence of the 38 39 affiant and that in the belief of the affiant each signer was 40 a qualified elector of the state, or in the case of a city, 41 town, or county measure, of the city, town, or county 42 affected by the measure so proposed to be initiated or 43 referred to the people.

44(10) Official ballot. When any initiative or referendum45petition or any measure referred to the people by the

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legislature shall be IS filed, in accordance with this section, with the secretary of state, he THE SECRETARY OF STATE shall cause to be printed on the official ballot at the next regular general election the title and number of said measure, together with the words "yes" and "no" in such manner that the electors may express at the polls their approval or disapproval of the measure.

(11) Publication of measures. The text of all measures to be submitted shall be published as proposed amendments to the constitution are published, and in submitting such measures and proposed amendments the secretary of state and all other officers shall be guided by the general law until legislation shall be especially provided therefor.

(12) Conflicting measures or constitutional amendments.
If two or more conflicting measures or amendments to the constitution shall be approved by the people at the same election, the measure or amendment receiving the greatest number of affirmative votes shall prevail in all particulars as to which there is conflict.

20 (13) Canvass of votes; proclamation. It shall be the 21 duty of the secretary of state, in the presence of the 22 governor and the chief justice of the supreme court, to 23 canvass the votes for and against each such measure or 24 proposed amendment to the constitution within thirty days 25 after the election, and upon the completion of the canvass the 26 governor shall forthwith issue a proclamation, giving the 27 whole number of votes cast for and against each measure or proposed amendment, and declaring such measures or amendments 28 29 TO APPROVE A TAX as are approved by a majority SIXTY PERCENT 30 of those voting thereon to be law AND FOR ALL OTHER MEASURES 31 OR AMENDMENTS, DECLARING SUCH MEASURES AS ARE APPROVED BY A 32 MAJORITY OF THOSE VOTING THEREON TO BE LAW.

(14) Reservation of legislative power. This section 33 34 shall not be construed to deprive the legislature of the right 35 to enact any measure except that the legislature shall not 36 have the power to adopt any measure that supersedes, in whole 37 or in part, any initiative measure TO APPROVE A TAX THAT IS approved by a majority SIXTY PERCENT of the votes cast thereon 38 39 or any referendum measure TO APPROVE A TAX THAT IS decided by 40 a majority SIXTY PERCENT of the votes cast thereon unless the 41 superseding measure furthers the purposes of the initiative or referendum measure and at least three-fourths of the members 42 43 of each house of the legislature, by a roll call of ayes and nays, vote to supersede such initiative or referendum 44 45 measure. FOR ALL OTHER INITIATIVES AND REFERENDUMS, THE

1 LEGISLATURE SHALL NOT HAVE THE POWER TO ADOPT ANY MEASURE THAT SUPERSEDES, IN WHOLE OR IN PART, ANY INITIATIVE MEASURE 2 3 APPROVED BY A MAJORITY OF THE VOTES CAST THEREON AND SHALL NOT 4 HAVE THE POWER TO ADOPT ANY MEASURE THAT SUPERSEDES, IN WHOLE 5 OR IN PART, ANY REFERENDUM MEASURE DECIDED BY A MAJORITY OF 6 THE VOTES CAST THEREON, UNLESS THE SUPERSEDING MEASURE 7 FURTHERS THE PURPOSES OF THE INITIATIVE OR REFERENDUM MEASURE 8 AND AT LEAST THREE-FOURTHS OF THE MEMBERS OF EACH HOUSE OF THE 9 LEGISLATURE, BY A ROLL CALL OF AYES AND NAYS, VOTE TO 10 SUPERSEDE SUCH INITIATIVE OR REFERENDUM MEASURE.

11 (15) Legislature's right to refer measure to the people. 12 Nothing in this section shall be construed to deprive or limit 13 the legislature of the right to order the submission to the 14 people at the polls of any measure, item, section, or part of 15 any measure.

16 17 (16) Self-executing. This section of the constitution shall be, in all respects, self-executing.

18 2. Article XXI, section 1, Constitution of Arizona, is proposed to 19 be amended as follows if approved by the voters and on proclamation of the 20 Governor:

21 22 1. <u>Introduction in legislature; initiative</u> <u>petition; election</u>

23 Section 1. Any amendment or amendments to this 24 constitution may be proposed in either house of the legislature, or by initiative petition signed by a number of 25 26 qualified electors equal to fifteen per centum PERCENT of the 27 total number of votes for all candidates for governor at the last preceding general election. 28 Any proposed amendment or 29 amendments which shall be introduced in either house of the legislature, and which shall be approved by a majority of the 30 31 members elected to each of the two houses, shall be entered on the journal of each house, together with the ayes and nays 32 When any proposed amendment or amendments shall be 33 thereon. thus passed by a majority of each house of the legislature and 34 35 entered on the respective journals thereof, or when any 36 elector or electors shall file with the secretary of state any proposed amendment or amendments together with a petition 37 therefor signed by a number of electors equal to fifteen per 38 centum PERCENT of the total number of votes for all candidates 39 40 for governor in the last preceding general election, the 41 secretary of state shall submit such proposed amendment or amendments to the vote of the people at the next general 42 43 election (except when the legislature shall call a special election for the purpose of having said proposed amendment or 44 45 amendments voted upon ON, in which case the secretary of state

1 shall submit such proposed amendment or amendments to the 2 qualified electors at said special election,) and FOR ANY 3 PROPOSED AMENDMENT OR AMENDMENTS TO APPROVE A TAX, if 4 a majority SIXTY PERCENT of the qualified electors voting 5 thereon shall approve and ratify such proposed amendment or 6 amendments in said THE regular or special election, such 7 amendments shall become a part of amendment or this 8 constitution AND FOR ANY OTHER PROPOSED AMENDMENT 0R 9 AMENDMENTS, IF A MAJORITY OF THE QUALIFIED ELECTORS VOTING THEREON SHALL APPROVE AND RATIFY SUCH PROPOSED AMENDMENT OR 10 11 AMENDMENTS IN THE REGULAR OR SPECIAL ELECTION, SUCH AMENDMENT 12 OR AMENDMENTS SHALL BECOME A PART OF THIS CONSTITUTION. Until 13 a method of publicity is otherwise provided by law, the secretary of state shall have such THE proposed amendment or 14 amendments published for a period of at least ninety days 15 16 previous to BEFORE the date of said THE election in at least 17 one newspaper in every county of the state in which a 18 newspaper shall be IS published, in such manner as may be 19 prescribed by law. If more than one proposed amendment shall 20 be IS submitted at any election, such THE proposed amendments 21 shall be submitted in such A manner that the electors may vote 22 for or against such proposed amendments separately.

23 3. The Secretary of State shall submit this proposition to the 24 voters at the next general election as provided by article XXI, 25 Constitution of Arizona.

PASSED BY THE HOUSE JUNE 23, 2022.

PASSED BY THE SENATE JUNE 23, 2022.

FILED IN THE OFFICE OF THE SECRETARY OF STATE JUNE 24, 2022.