

REFERENCE TITLE: insurance; prescription drugs; step therapy

State of Arizona  
Senate  
Fifty-fifth Legislature  
First Regular Session  
2021

## **SB 1270**

Introduced by  
Senators Barto: Leach, Mesnard, Navarrete, Pace; Representative Cobb

AN ACT

AMENDING TITLE 20, ARIZONA REVISED STATUTES, BY ADDING CHAPTER 30;  
RELATING TO PRESCRIPTION DRUGS.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona:

2 Section 1. Title 20, Arizona Revised Statutes, is amended by adding  
3 chapter 30, to read:

4 CHAPTER 30  
5 STEP THERAPY

6 ARTICLE 1. GENERAL PROVISIONS

7 20-3601. Definitions

8 IN THIS ARTICLE, UNLESS THE CONTEXT OTHERWISE REQUIRES:

9 1. "CLINICAL PRACTICE GUIDELINES" MEANS A SYSTEMATICALLY DEVELOPED  
10 STATEMENT TO ASSIST HEALTH CARE PROVIDERS AND PATIENTS IN MAKING DECISIONS  
11 ABOUT APPROPRIATE HEALTH CARE FOR SPECIFIC CLINICAL CIRCUMSTANCES AND  
12 CONDITIONS.

13 2. "CLINICAL REVIEW CRITERIA" MEANS THE WRITTEN SCREENING  
14 PROCEDURES, DECISION ABSTRACTS, CLINICAL PROTOCOLS AND PRACTICE GUIDELINES  
15 THAT ARE USED BY A HEALTH CARE INSURER, PHARMACY BENEFITS MANAGER OR  
16 UTILIZATION REVIEW ORGANIZATION TO DETERMINE THE MEDICAL NECESSITY AND  
17 APPROPRIATENESS OF HEALTH CARE SERVICES.

18 3. "EXIGENT CIRCUMSTANCE" MEANS A SITUATION IN WHICH AN INSURED,  
19 ENROLLEE OR SUBSCRIBER IS EITHER:

20 (a) EXPERIENCING A HEALTH CONDITION THAT COULD SERIOUSLY JEOPARDIZE  
21 THE INSURED'S, ENROLLEE'S OR SUBSCRIBER'S LIFE, HEALTH OR ABILITY TO  
22 REGAIN MAXIMUM FUNCTION.

23 (b) UNDERGOING A CURRENT COURSE OF TREATMENT.

24 4. "HEALTH CARE INSURER" MEANS A DISABILITY INSURER, GROUP  
25 DISABILITY INSURER, BLANKET DISABILITY INSURER, HEALTH CARE SERVICES  
26 ORGANIZATION, HOSPITAL SERVICE CORPORATION, MEDICAL SERVICE CORPORATION OR  
27 HOSPITAL AND MEDICAL SERVICE CORPORATION.

28 5. "HEALTH CARE PLAN" MEANS A POLICY, CONTRACT OR EVIDENCE OF  
29 COVERAGE THAT A HEALTH CARE INSURER ISSUES TO AN INSURED, ENROLLEE OR  
30 SUBSCRIBER.

31 6. "MEDICALLY APPROPRIATE" MEANS APPROPRIATE UNDER THE APPLICABLE  
32 STANDARD OF CARE:

33 (a) TO IMPROVE OR PRESERVE HEALTH, LIFE OR FUNCTION.

34 (b) TO SLOW THE DETERIORATION OF HEALTH, LIFE OR FUNCTION.

35 (c) FOR THE EARLY SCREENING, PREVENTION, EVALUATION, DIAGNOSIS OR  
36 TREATMENT OF A DISEASE, CONDITION, ILLNESS OR INJURY.

37 7. "PHARMACEUTICAL SAMPLE" MEANS A UNIT OF A PRESCRIPTION DRUG THAT  
38 IS NOT INTENDED TO BE SOLD BUT IS INTENDED TO PROMOTE THE SALE OF THE  
39 PRESCRIPTION DRUG.

40 8. "PHARMACY BENEFITS MANAGER" MEANS A PERSON WHO ADMINISTERS  
41 PHARMACY BENEFITS FOR A HEALTH CARE INSURER.

42 9. "STEP THERAPY EXCEPTION" MEANS A STEP THERAPY PROTOCOL THAT IS  
43 OVERRIDDEN IN FAVOR OF IMMEDIATE COVERAGE OF A HEALTH CARE PROVIDER'S  
44 SELECTED PRESCRIPTION DRUG.

1           10. "STEP THERAPY PROTOCOL" MEANS A PROTOCOL OR PROGRAM THAT  
2 ESTABLISHES THE SPECIFIC SEQUENCE IN WHICH PRESCRIPTION DRUGS THAT ARE FOR  
3 A SPECIFIED MEDICAL CONDITION AND THAT ARE MEDICALLY APPROPRIATE FOR A  
4 PARTICULAR PATIENT ARE COVERED BY A HEALTH CARE INSURER UNDER A HEALTH  
5 CARE PLAN.

6           11. "UTILIZATION REVIEW":

7           (a) MEANS A SYSTEM FOR REVIEWING THE APPROPRIATE AND EFFICIENT  
8 ALLOCATION OF INPATIENT HOSPITAL RESOURCES, INPATIENT MEDICAL SERVICES AND  
9 OUTPATIENT SURGERY SERVICES THAT ARE BEING GIVEN OR ARE PROPOSED TO BE  
10 GIVEN TO A PATIENT AND OF ANY MEDICAL, SURGICAL AND HEALTH CARE SERVICES  
11 OR CLAIMS FOR SERVICES THAT MAY BE COVERED BY A HEALTH CARE INSURER  
12 DEPENDING ON DETERMINABLE CONTINGENCIES, INCLUDING WITHOUT LIMITATION  
13 OUTPATIENT SERVICES, IN-OFFICE CONSULTATIONS WITH MEDICAL SPECIALISTS,  
14 SPECIALIZED DIAGNOSTIC TESTING, MENTAL HEALTH SERVICES, EMERGENCY CARE AND  
15 INPATIENT AND OUTPATIENT HOSPITAL SERVICES.

16           (b) DOES NOT INCLUDE ELECTIVE REQUESTS FOR THE CLARIFICATION OF  
17 COVERAGE.

18           12. "UTILIZATION REVIEW ORGANIZATION" MEANS AN ENTITY THAT CONDUCTS  
19 UTILIZATION REVIEW, OTHER THAN A PHARMACY BENEFITS MANAGER OR HEALTH CARE  
20 INSURER PERFORMING UTILIZATION REVIEW PURSUANT TO ITS OWN HEALTH CARE  
21 PLANS.

22           20-3602. Applicability

23           THIS ARTICLE APPLIES TO ANY HEALTH CARE PLAN THAT PROVIDES  
24 PRESCRIPTION DRUG BENEFITS AND THAT INCLUDES COVERAGE FOR A STEP THERAPY  
25 PROTOCOL REGARDLESS OF HOW THAT COVERAGE IS DESCRIBED.

26           20-3603. Clinical review criteria

27           A. CLINICAL REVIEW CRITERIA THAT ARE USED BY A HEALTH CARE INSURER,  
28 PHARMACY BENEFITS MANAGER OR UTILIZATION REVIEW ORGANIZATION TO ESTABLISH  
29 A STEP THERAPY PROTOCOL SHALL BE BASED ON CLINICAL PRACTICE GUIDELINES  
30 THAT:

31           1. RECOMMEND THAT THE PRESCRIPTION DRUGS BE TAKEN IN THE SPECIFIC  
32 SEQUENCE REQUIRED BY THE STEP THERAPY PROTOCOL.

33           2. EXCEPT AS PROVIDED IN SUBSECTION B OF THIS SECTION, ARE  
34 DEVELOPED AND ENDORSED BY A MULTIDISCIPLINARY PANEL OF EXPERTS THAT  
35 MANAGES CONFLICTS OF INTEREST AMONG THE MEMBERS OF THE WRITING AND REVIEW  
36 GROUPS BY DOING ALL OF THE FOLLOWING:

37           (a) REQUIRING THE MEMBERS TO DISCLOSE ANY POTENTIAL CONFLICT OF  
38 INTEREST WITH AN ENTITY, INCLUDING A HEALTH CARE INSURER OR PHARMACEUTICAL  
39 MANUFACTURER, AND RECUSE THEMSELVES FROM VOTING IF THEY HAVE A CONFLICT OF  
40 INTEREST.

41           (b) USING A METHODOLOGIST TO WORK WITH WRITING GROUPS TO PROVIDE  
42 OBJECTIVITY IN DATA ANALYSIS AND RANKING OF EVIDENCE THROUGH PREPARING  
43 EVIDENCE TABLES AND FACILITATING CONSENSUS.

44           (c) OFFERING OPPORTUNITIES FOR PUBLIC REVIEW AND COMMENTS.

1           3. ARE BASED ON HIGH QUALITY STUDIES, RESEARCH AND MEDICAL  
2 PRACTICE.  
3           4. ARE CREATED BY AN EXPLICIT AND TRANSPARENT PROCESS THAT DOES ALL  
4 OF THE FOLLOWING:  
5           (a) MINIMIZES BIASES AND CONFLICTS OF INTEREST.  
6           (b) EXPLAINS THE RELATIONSHIP BETWEEN TREATMENT OPTIONS AND  
7 OUTCOMES.  
8           (c) RATES THE QUALITY OF THE EVIDENCE SUPPORTING RECOMMENDATIONS.  
9           (d) CONSIDERS RELEVANT PATIENT SUBGROUPS AND PREFERENCES.  
10          5. ARE CONTINUALLY UPDATED THROUGH A REVIEW OF NEW EVIDENCE AND  
11 RESEARCH AND NEWLY DEVELOPED TREATMENTS.  
12          B. IF NO CLINICAL PRACTICE GUIDELINES EXIST THAT MEET THE  
13 REQUIREMENTS PRESCRIBED IN SUBSECTION A, PARAGRAPH 2 OF THIS SECTION, PEER  
14 REVIEWED PUBLICATIONS MAY BE USED.  
15          C. WHEN CONSIDERING CLINICAL REVIEW CRITERIA TO ESTABLISH A STEP  
16 THERAPY PROTOCOL, A UTILIZATION REVIEW AGENT SHALL ALSO CONSIDER THE NEEDS  
17 OF ATYPICAL PATIENT POPULATIONS AND DIAGNOSES.  
18          D. EACH HEALTH CARE INSURER, PHARMACY BENEFITS MANAGER AND  
19 UTILIZATION REVIEW ORGANIZATION SHALL ANNUALLY CERTIFY TO THE DEPARTMENT  
20 THAT THE CLINICAL REVIEW CRITERIA USED IN THE INSURER'S, MANAGER'S OR  
21 ORGANIZATION'S STEP THERAPY PROTOCOL FOR PRESCRIPTION DRUGS MEET THE  
22 REQUIREMENTS PRESCRIBED BY THIS ARTICLE. ON THE DEPARTMENT'S REQUEST, THE  
23 HEALTH CARE INSURER, PHARMACY BENEFITS MANAGER OR UTILIZATION REVIEW  
24 ORGANIZATION SHALL SUBMIT THE INSURER'S, MANAGER'S OR ORGANIZATION'S  
25 CLINICAL REVIEW CRITERIA FOR APPROVAL.  
26          E. THIS SECTION DOES NOT REQUIRE A HEALTH CARE INSURER TO ESTABLISH  
27 A NEW ENTITY TO DEVELOP CLINICAL REVIEW CRITERIA USED FOR A STEP THERAPY  
28 PROTOCOL.  
29          20-3604. Exceptions; process  
30          A. NOTWITHSTANDING ANY OTHER LAW, IF COVERAGE OF A PRESCRIPTION  
31 DRUG FOR THE TREATMENT OF ANY MEDICAL CONDITION IS RESTRICTED FOR USE BY A  
32 HEALTH CARE INSURER, PHARMACY BENEFITS MANAGER OR UTILIZATION REVIEW  
33 ORGANIZATION THROUGH THE USE OF A STEP THERAPY PROTOCOL, THE PATIENT AND  
34 PRESCRIBING PRACTITIONER SHALL HAVE ACCESS TO A CLEAR AND CONVENIENT  
35 PROCESS TO REQUEST A STEP THERAPY EXCEPTION DETERMINATION. A HEALTH CARE  
36 INSURER, PHARMACY BENEFITS MANAGER OR UTILIZATION REVIEW ORGANIZATION MAY  
37 USE ITS EXISTING MEDICAL EXCEPTIONS PROCESS TO SATISFY THIS REQUIREMENT IF  
38 THAT PROCESS IS CONSISTENT WITH THE REQUIREMENTS PRESCRIBED IN SECTION  
39 20-3603 AND THIS SECTION. THE PROCESS SHALL BE MADE EASILY ACCESSIBLE ON  
40 THE HEALTH CARE INSURER'S, HEALTH BENEFIT PLAN'S, PHARMACY BENEFITS  
41 MANAGER'S OR UTILIZATION REVIEW ORGANIZATION'S WEBSITE.  
42          B. A STEP THERAPY EXCEPTION DETERMINATION REQUEST SHALL BE GRANTED  
43 IF SUFFICIENT EVIDENCE IS SUBMITTED TO ESTABLISH THAT ANY OF THE FOLLOWING  
44 APPLIES:

1           1. THE REQUIRED PRESCRIPTION DRUG IS CONTRAINDICATED OR WILL LIKELY  
2 CAUSE AN ADVERSE REACTION BY OR PHYSICAL OR MENTAL HARM TO THE PATIENT.

3           2. THE REQUIRED PRESCRIPTION DRUG IS EXPECTED TO BE INEFFECTIVE  
4 BASED ON THE KNOWN CLINICAL CHARACTERISTICS OF THE PATIENT AND THE KNOWN  
5 CHARACTERISTICS OF THE PRESCRIPTION DRUG REGIMEN.

6           3. THE PATIENT HAS TRIED THE REQUIRED PRESCRIPTION DRUG WHILE UNDER  
7 THE PATIENT'S CURRENT OR PREVIOUS HEALTH CARE PLAN, OR ANOTHER  
8 PRESCRIPTION DRUG IN THE SAME PHARMACOLOGIC CLASS OR WITH THE SAME  
9 MECHANISM OF ACTION, AND THE PRESCRIPTION DRUG WAS DISCONTINUED DUE TO  
10 LACK OF EFFICACY OR EFFECTIVENESS, DIMINISHED EFFECT OR AN ADVERSE EVENT.

11           4. THE REQUIRED PRESCRIPTION DRUG IS NOT IN THE BEST INTEREST OF  
12 THE PATIENT BASED ON MEDICAL NECESSITY.

13           5. THE PATIENT REMAINED STABLE ON A PRESCRIBED DRUG SELECTED BY THE  
14 PATIENT'S HEALTH CARE PROVIDER FOR THE MEDICAL CONDITION UNDER  
15 CONSIDERATION WHILE ON THE PATIENT'S CURRENT OR PREVIOUS HEALTH CARE PLAN.  
16 A HEALTH CARE PROVIDER MAY NOT USE A PHARMACEUTICAL SAMPLE FOR THE PURPOSE  
17 OF QUALIFYING FOR AN EXCEPTION TO STEP THERAPY UNDER THIS PARAGRAPH.

18           C. ON GRANTING A STEP THERAPY EXCEPTION DETERMINATION, THE HEALTH  
19 CARE INSURER, PHARMACY BENEFITS MANAGER OR UTILIZATION REVIEW ORGANIZATION  
20 SHALL AUTHORIZE COVERAGE FOR THE PRESCRIPTION DRUG PRESCRIBED BY THE  
21 PATIENT'S TREATING HEALTH CARE PROVIDER.

22           D. UNLESS AN EXIGENT CIRCUMSTANCE EXISTS, A HEALTH CARE INSURER,  
23 PHARMACY BENEFITS MANAGER OR UTILIZATION REVIEW ORGANIZATION SHALL RESPOND  
24 TO A REQUEST FOR A STEP THERAPY EXCEPTION DETERMINATION WITHIN SEVENTY-TWO  
25 HOURS AFTER RECEIVING ALL DOCUMENTATION THE HEALTH CARE INSURER, PHARMACY  
26 BENEFITS MANAGER OR UTILIZATION REVIEW ORGANIZATION REQUIRES AND DISCLOSES  
27 PURSUANT TO SUBSECTION A OF THIS SECTION. IF AN EXIGENT CIRCUMSTANCE  
28 EXISTS, THE HEALTH CARE INSURER, PHARMACY BENEFITS MANAGER OR UTILIZATION  
29 REVIEW ORGANIZATION SHALL RESPOND TO THE REQUEST WITHIN TWENTY-FOUR HOURS  
30 AFTER RECEIVING ALL DOCUMENTATION THE HEALTH CARE INSURER, PHARMACY  
31 BENEFITS MANAGER OR UTILIZATION REVIEW ORGANIZATION REQUIRES AND DISCLOSES  
32 PURSUANT TO SUBSECTION A OF THIS SECTION. IF THE HEALTH CARE INSURER,  
33 PHARMACY BENEFITS MANAGER OR UTILIZATION REVIEW ORGANIZATION DOES NOT  
34 RESPOND WITHIN THE TIME PERIOD PRESCRIBED BY THIS SUBSECTION, THE STEP  
35 THERAPY EXCEPTION IS DEEMED GRANTED.

36           E. AN INSURED, ENROLLEE OR SUBSCRIBER MAY APPEAL AN ADVERSE STEP  
37 THERAPY EXCEPTION DETERMINATION.

38           F. THIS SECTION DOES NOT PREVENT EITHER OF THE FOLLOWING:

39           1. A HEALTH CARE INSURER, PHARMACY BENEFITS MANAGER OR UTILIZATION  
40 REVIEW ORGANIZATION FROM REQUIRING A PATIENT TO TRY A GENERIC EQUIVALENT  
41 BEFORE PROVIDING COVERAGE FOR THE EQUIVALENT BRANDED PRESCRIPTION DRUG.

42           2. A HEALTH CARE PROVIDER FROM PRESCRIBING A PRESCRIPTION DRUG THAT  
43 IS DETERMINED TO BE MEDICALLY APPROPRIATE.

1           Sec. 2. Department of insurance and financial institutions:  
2                           rulemaking exemption

3           For the purposes of this act, the department of insurance and  
4 financial institutions is exempt from the rulemaking requirements of title  
5 41, chapter 6, Arizona Revised Statutes, for one year after the effective  
6 date of this act.

7           Sec. 3. Applicability

8           This act applies to any policy, contract or evidence of coverage  
9 delivered, issued for delivery or renewed on or after December 31, 2022.