REFERENCE TITLE: initiatives; supermajority vote requirement

State of Arizona House of Representatives Fifty-fifth Legislature First Regular Session 2021

## HCR 2016

Introduced by Representatives Dunn: Barton, Biasiucci, Cook, Grantham, Hoffman, Nutt, Payne, Roberts, Senator Kerr

## A CONCURRENT RESOLUTION

PROPOSING AN AMENDMENT TO THE CONSTITUTION OF ARIZONA; AMENDING ARTICLE IV, PART 1, SECTION 1, CONSTITUTION OF ARIZONA; AMENDING ARTICLE XXI, SECTION 1, CONSTITUTION OF ARIZONA; RELATING TO INITIATIVE AND REFERENDUM MEASURES.

(TEXT OF BILL BEGINS ON NEXT PAGE)

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1 Be it resolved by the House of Representatives of the State of Arizona, 2 the Senate concurring: 3 1. Article IV, part 1, section 1, Constitution of Arizona, is 4 proposed to be amended as follows if approved by the voters and on 5 proclamation of the Governor: 6 1. Legislative authority; initiative and referendum 7 Section 1. (1) Senate: house of representatives: reservation of power to people. The legislative authority of 8 9 the state shall be vested in the legislature, consisting of a 10 senate and a house of representatives, but the people reserve 11 the power to propose laws and amendments to the constitution 12 and to enact or reject such laws and amendments at the polls, 13 independently of the legislature; and they also reserve, for 14 use at their own option, the power to approve or reject at the 15 polls any act, or item, section, or part of any act, of the 16 legislature. 17 (2) Initiative power. The first of these reserved 18 powers is the initiative. Under this power ten per centum 19 PERCENT of the qualified electors shall have the right to 20 propose any measure, and fifteen per centum PERCENT shall have 21 the right to propose any amendment to the constitution. 22 (3) Referendum power; emergency measures; effective 23 date of acts. The second of these reserved powers is the 24 referendum. Under this power the legislature, or five per 25 centum PERCENT of the qualified electors, may order the 26 submission to the people at the polls of any measure, or item, 27 section, or part of any measure, enacted by the legislature, except laws immediately necessary for the preservation of the 28 29 public peace, health, or safety, or for the support and 30 maintenance of the departments of the state government and 31 state institutions; but to allow opportunity for referendum petitions, no act passed by the legislature shall be operative 32 for ninety days after the close of the session of the 33 legislature enacting such measure, except such as require 34 35 earlier operation to preserve the public peace, health, or 36 safety, or to provide appropriations for the support and 37 maintenance of the departments of the state and of state institutions; provided, that no such emergency measure shall 38 39 be considered passed by the legislature unless it shall state 40 in a separate section why it is necessary that it shall become 41 immediately operative, and shall be approved by the affirmative votes of two-thirds of the members elected to each 42 43 house of the legislature, taken by roll call of ayes and nays,

and also approved by the governor; and should such measure be vetoed by the governor, it shall not become a law unless it 1

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shall be approved by the votes of three-fourths of the members elected to each house of the legislature, taken by roll call of ayes and nays.

4 (4) Initiative and referendum petitions; filing. All 5 petitions submitted under the power of the initiative shall be 6 known as initiative petitions, and shall be filed with the 7 secretary of state not less than four months preceding the 8 date of the election at which the measures so proposed are to 9 be voted upon. All petitions submitted under the power of the 10 referendum shall be known as referendum petitions, and shall 11 be filed with the secretary of state not more than ninety days 12 after the final adjournment of the session of the legislature which shall have passed the measure to which the referendum is 13 applied. The filing of a referendum petition against any 14 15 item, section, or part of any measure shall not prevent the 16 remainder of such measure from becoming operative. 17

(5) Effective date of initiative and referendum measures. Any measure or amendment to the constitution proposed under the initiative, and any measure to which the referendum is applied, shall be referred to a vote of the qualified electors, and shall become law when approved by a majority SIXTY PERCENT of the votes cast thereon and upon proclamation of the governor, and not otherwise.

(6) (A) Veto of initiative or referendum. The veto power of the governor shall not extend to an initiative measure approved by a majority SIXTY PERCENT of the votes cast thereon or to a referendum measure decided by a majority SIXTY PERCENT of the votes cast thereon.

(6) (B) Legislature's power to repeal initiative or referendum. The legislature shall not have the power to repeal an initiative measure approved by <u>a majority</u> SIXTY PERCENT of the votes cast thereon or to repeal a referendum measure decided by <u>a majority</u> SIXTY PERCENT of the votes cast thereon.

35 (6) (C) Legislature's power to amend initiative or 36 referendum. The legislature shall not have the power to amend 37 an initiative measure approved by a majority SIXTY PERCENT of 38 the votes cast thereon, or to amend a referendum measure 39 decided by a majority SIXTY PERCENT of the votes cast thereon, 40 unless the amending legislation furthers the purposes of such 41 measure and at least three-fourths of the members of each 42 house of the legislature, by a roll call of ayes and nays, 43 vote to amend such measure.

44(6) (D) Legislature's power to appropriate or divert45funds created by initiative or referendum. The legislature

1 shall not have the power to appropriate or divert funds 2 created or allocated to a specific purpose by an initiative 3 measure approved by a majority SIXTY PERCENT of the votes cast thereon, or by a referendum measure decided by a majority 4 5 SIXTY PERCENT of the votes cast thereon, unless the 6 appropriation or diversion of funds furthers the purposes of 7 such measure and at least three-fourths of the members of each 8 house of the legislature, by a roll call of ayes and nays, 9 vote to appropriate or divert such funds.

10 (7) Number of qualified electors. The whole number of 11 votes cast for all candidates for governor at the general 12 election last preceding the filing of any initiative or 13 referendum petition on a state or county measure shall be the 14 basis on which the number of qualified electors required to 15 sign such petition shall be computed.

16 (8) Local, city, town or county matters. The powers of 17 the initiative and the referendum are hereby further reserved 18 to the qualified electors of every incorporated city, 19 town, and county as to all local, city, town, or county 20 matters on which such incorporated cities, towns, and 21 counties are or shall be empowered by general laws to 22 legislate. Such incorporated cities, towns, and counties may 23 prescribe the manner of exercising said powers within the restrictions of general laws. Under the power of 24 the 25 initiative fifteen per centum PERCENT of the qualified 26 electors may propose measures on such local, city, town, or 27 county matters, and ten per centum PERCENT of the electors may propose the referendum on legislation enacted within and by 28 29 such city, town, or county. Until provided by general law, 30 said cities and towns may prescribe the basis on which said 31 percentages shall be computed.

32 (9) Form and contents of initiative and of referendum 33 petitions: verification. Every initiative or referendum 34 petition shall be addressed to the secretary of state in the 35 case of petitions for or on state measures, and to the clerk 36 of the board of supervisors, city clerk, or corresponding 37 officer in the case of petitions for or on county, city, or town measures; and shall contain the declaration of each 38 39 petitioner, for himself, that he is a qualified elector of the 40 state (and in the case of petitions for or on city, town, or 41 county measures, of the city, town, or county affected), his 42 post office address, the street and number, if any, of his 43 residence. and the date on which he signed such petition. Each sheet containing petitioners' signatures shall 44 45 be attached to a full and correct copy of the title and text

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of the measure so proposed to be initiated or referred to the people, and every sheet of every such petition containing 3 signatures shall be verified by the affidavit of the person who circulated said sheet or petition, setting forth that each of the names on said sheet was signed in the presence of the affiant and that in the belief of the affiant each signer was a qualified elector of the state, or in the case of a city, town, or county measure, of the city, town, or county affected by the measure so proposed to be initiated or 10 referred to the people.

11 (10) Official ballot. When any initiative or referendum 12 petition or any measure referred to the people by the legislature shall be IS filed, in accordance with this 13 14 section, with the secretary of state, the SECRETARY OF 15 STATE shall cause to be printed on the official ballot at the 16 next regular general election the title and number of said 17 measure, together with the words "yes" and "no" in such manner 18 that the electors may express at the polls their approval or 19 disapproval of the measure. 20

(11) Publication of measures. The text of all measures to be submitted shall be published as proposed amendments to the constitution are published, and in submitting such measures and proposed amendments the secretary of state and all other officers shall be guided by the general law until legislation shall be especially provided therefor.

26 (12) Conflicting measures or constitutional amendments. 27 If two or more conflicting measures or amendments to the constitution shall be approved by the people at the same 28 29 election, the measure or amendment receiving the greatest 30 number of affirmative votes shall prevail in all particulars 31 as to which there is conflict.

32 (13) Canvass of votes; proclamation. It shall be the 33 duty of the secretary of state, in the presence of the 34 governor and the chief justice of the supreme court, to 35 canvass the votes for and against each such measure or 36 proposed amendment to the constitution within thirty days 37 after the election, and upon the completion of the canvass the governor shall forthwith issue a proclamation, giving the 38 39 whole number of votes cast for and against each measure or 40 proposed amendment, and declaring such measures or amendments 41 as are approved by a majority SIXTY PERCENT of those voting 42 thereon to be law.

43 (14) Reservation of legislative power. This section shall not be construed to deprive the legislature of the right 44 45 to enact any measure except that the legislature shall not have the power to adopt any measure that supersedes, in whole or in part, any initiative measure approved by a majority SIXTY PERCENT of the votes cast thereon or any referendum measure decided by a majority SIXTY PERCENT of the votes cast thereon unless the superseding measure furthers the purposes of the initiative or referendum measure and at least three-fourths of the members of each house of the legislature, by a roll call of ayes and nays, vote to supersede such initiative or referendum measure.

10 (15) Legislature's right to refer measure to the people. 11 Nothing in this section shall be construed to deprive or limit 12 the legislature of the right to order the submission to the 13 people at the polls of any measure, item, section, or part of 14 any measure.

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(16) Self-executing. This section of the constitution shall be, in all respects, self-executing.

Article XXI, section 1, Constitution of Arizona, is proposed to
be amended as follows if approved by the voters and on proclamation of the
Governor:

20 21 1. <u>Introduction in legislature; initiative</u> <u>petition; election</u>

22 Section 1. Any amendment or amendments to this 23 constitution may be proposed in either house of the 24 legislature, or by initiative petition signed by a number of qualified electors equal to fifteen per centum PERCENT of the 25 26 total number of votes for all candidates for governor at the 27 last preceding general election. Any proposed amendment or amendments which shall be introduced in either house of the 28 29 legislature, and which shall be approved by a majority of the members elected to each of the two houses, shall be entered on 30 31 the journal of each house, together with the ayes and nays When any proposed amendment or amendments shall be 32 thereon. 33 thus passed by a majority of each house of the legislature and entered on the respective journals thereof, or when any 34 35 elector or electors shall file with the secretary of state any 36 proposed amendment or amendments together with a petition 37 therefor signed by a number of electors equal to fifteen per centum PERCENT of the total number of votes for all candidates 38 39 for governor in the last preceding general election, the 40 secretary of state shall submit such proposed amendment or 41 amendments to the vote of the people at the next general 42 election (except when the legislature shall call a special 43 election for the purpose of having said proposed amendment or 44 amendments voted upon ON, in which case the secretary of state 45 shall submit such proposed amendment or amendments to the

1 qualified electors at said special election,) and if 2 a majority SIXTY PERCENT of the qualified electors voting 3 thereon shall approve and ratify such proposed amendment or amendments in said THE regular or special election, such 4 5 amendment or amendments shall become a part of this 6 constitution. Until a method of publicity is otherwise 7 provided by law, the secretary of state shall have such THE 8 proposed amendment or amendments published for a period of at 9 least ninety days previous to BEFORE the date of said THE 10 election in at least one newspaper in every county of the 11 state in which a newspaper shall be IS published, in such 12 manner as may be prescribed by law. If more than one proposed 13 amendment shall be IS submitted at any election, such THE 14 proposed amendments shall be submitted in such A manner that 15 the electors may vote for or against such proposed amendments 16 separately.

17 3. The Secretary of State shall submit this proposition to the 18 voters at the next general election as provided by article XXI, 19 Constitution of Arizona.