REFERENCE TITLE: JTEDs; maintenance of effort

State of Arizona House of Representatives Fifty-third Legislature Second Regular Session 2018

HB 2619

Introduced by Representative Thorpe

AN ACT

AMENDING SECTION 15-393, ARIZONA REVISED STATUTES; RELATING TO JOINT TECHNICAL EDUCATION DISTRICTS.

(TEXT OF BILL BEGINS ON NEXT PAGE)

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Be it enacted by the Legislature of the State of Arizona: Section 1. Section 15-393, Arizona Revised Statutes, is amended to read:

15-393. <u>Joint technical education district governing board:</u> report; definitions

- A. The management and control of the joint district are vested in the joint technical education district governing board, including the content and quality of the courses offered by the district, the quality of teachers who provide instruction on behalf of the district, the salaries of teachers who provide instruction on behalf of the district and the reimbursement of other entities for the facilities used by the district. This section does not restrict a school district FROM offering any career and technical education course that does not qualify for funding as a joint district course or program. Unless the governing boards of the school districts participating in the formation of the joint district vote to implement an alternative election system as provided in subsection B of this section, the joint board shall consist of five members elected from five single member districts formed within the joint district. The single member district election system shall be submitted as part of the plan for the joint district pursuant to section 15–392 and shall be established in the plan as follows:
- 1. The governing boards of the school districts participating in the formation of the joint district shall define the boundaries of the single member districts so that the single member districts are as nearly equal in population as is practicable, except that if the joint district lies in part in each of two or more counties, at least one single member district may be entirely within each of the counties comprising the joint district if this district design is consistent with the obligation to equalize the population among single member districts.
- 2. The boundaries of each single member district shall follow election precinct boundary lines, as far as practicable, in order to avoid further segmentation of the precincts.
- 3. A person who is a registered voter of this state and who is a resident of the single member district is eligible for election to the office of joint board member from the single member district. The terms of office of the members of the joint board shall be as prescribed in section 15-427, subsection B. An employee of a THE joint technical education district or the spouse of an employee shall not hold membership on a governing board of a joint technical education district by which the employee is employed. A member of one school district governing board or joint technical education district governing board is ineligible to be a candidate for nomination or election to or serve simultaneously as a member of any other governing board, except that a member of a governing board may be a candidate for nomination or election for any other governing board if the member is serving in the last year of a term of

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office. A member of a governing board shall resign the member's seat on the governing board before becoming a candidate for nomination or election to the governing board of any other school district or joint technical education district, unless the member of the governing board is serving in the last year of a term of office. Members of a joint technical education district governing board are subject to the conflict of interest requirements prescribed in section 38-503.

- 4. Nominating petitions shall be signed by the number of qualified electors of the single member district as provided in section 16-322.
- B. The governing boards of the school districts participating in the formation of the joint district may vote to implement any other alternative election system for the election of joint district board members. If an alternative election system is selected, it shall be submitted as part of the plan for the joint district pursuant to section 15-392, and the implementation of the system shall be as approved by the United States justice department.
- C. The joint technical education district shall be subject to the following provisions of this title:
 - 1. Chapter 1, articles 1 through 6.
 - 2. Sections 15-208, 15-210, 15-213 and 15-234.
 - 3. Articles 2, 3 and 5 of this chapter.
 - 4. Section 15-361.
 - 5. Chapter 4, articles 1, 2 and 5.
 - 6. Chapter 5, articles 1 and 3.
- 7. Sections 15-701.01, 15-722, 15-723, 15-724, 15-727, 15-728, 15-729 and 15-730.
 - 8. Chapter 7, article 5.
 - 9. Chapter 8, articles 1, 3 and 4.
 - 10. Sections 15-828 and 15-829.
- 30 11. Chapter 9, article 1, article 6, except for section 15-995, and 31 article 7.
 - 12. Sections 15-941, 15-943.01, 15-952, 15-953 and 15-973.
 - 13. Sections 15-1101 and 15-1104.
 - 14. Chapter 10, articles 2, 3, 4 and 8.
 - D. Notwithstanding subsection C of this section, the following apply to a joint technical education district:
 - 1. A joint district may issue bonds for the purposes specified in section 15-1021 and in chapter 4, article 5 of this title to an amount in the aggregate, including the existing indebtedness, not exceeding one percent of the net assessed value of the full cash value of the property within the joint technical education district. For the purposes of this paragraph, "full cash value" and "net assessed value" have the same meanings prescribed in section 42-11001.
 - 2. The number of governing board members for a joint district shall be as prescribed in subsection A of this section.

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- 3. The student count for the first year of operation of a joint technical education district as provided in this article shall be determined as follows:
- (a) Determine the estimated student count for joint district classes that will operate in the first year of operation. This estimate shall be based on actual registration of pupils as of March 30 scheduled to attend classes that will be operated by the joint district. The student count for the district of residence of the pupils registered at the joint district shall be adjusted. The adjustment shall cause the district of residence to reduce the student count for the pupil to reflect the courses to be taken at the joint district. The district of residence shall review and approve the adjustment of its own student count as provided in this subdivision before the pupils from the school district can be added to the student count of the joint district.
- (b) The student count for the new joint district shall be the student count as determined in subdivision (a) of this paragraph.
- (c) For the first year of operation, the joint district shall revise the student count to the actual average daily membership as prescribed in section 15-901, subsection A, paragraph 1 for students attending classes in the joint district. A joint district shall revise its student count, the base support level as provided in section 15-943.02, the revenue control limit as provided in section 15-944.01 and the district additional assistance as provided in section 15-962.01 prior to BEFORE May 15. A joint district that overestimated its student count shall revise its budget prior to BEFORE May 15. A joint district that underestimated its student count may revise its budget prior to BEFORE May 15.
- (d) After March 15 of the first year of operation, the district of residence shall adjust its student count by reducing it to reflect the courses actually taken at the joint district. The district of residence shall revise its student count, the base support level as provided in section 15-943, the revenue control limit as provided in section 15-944 and the district additional assistance as provided in section 15-962.01 prior to BEFORE May 15. A district that underestimated the student count for students attending the joint district shall revise its budget prior to BEFORE May 15. A district that overestimated the student count for students attending the joint district may revise its budget prior to BEFORE May 15.
- (e) The procedures for implementing this paragraph shall be as prescribed in the uniform system of financial records.
- (f) Pupils in an approved joint technical education district centralized program may generate an average daily membership of 1.0 during any day of the week and at any time between July 1 and June 30 of each fiscal year. For the purposes of this paragraph, "district of residence" means the district that included the pupil in its average daily membership

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for the year before the first year of operation of the joint district and that would have included the pupil in its student count for the purposes of computing its base support level for the fiscal year of the first year of operation of the joint district if the pupil had not enrolled in the joint district.

- 4. A student includes any person enrolled in the joint district without regard to the person's age or high school graduation status, except that:
- (a) A student in a kindergarten program or in ANY OF grades one through nine who enrolls in courses offered by the joint technical education district shall not be included in the joint district's student count or average daily membership.
- (b) A student in a kindergarten program or in ANY OF grades one through nine who is enrolled in career and technical education courses shall not be funded in whole or in part with monies provided by a joint technical education district, except that a pupil in grade eight or nine may be funded with monies generated by the five cent qualifying tax rate authorized in subsection F of this section.
- (c) Beginning July 1, 2016, A student who has graduated from high school or received a general equivalency diploma or who is over twenty-one years of age shall not be included in the student count of the joint district for the purposes of chapter 9, articles 3, 4 and 5 of this title.
- (d) A student who is enrolled in any internship course as part of a joint technical education district program shall not be included in the student count of the joint district for that internship course for the purposes of chapter 9, articles 3, 4 and 5 of this title.
- 5. A joint district may operate for more than one hundred eighty days per year, with expanded hours of service.
- 6. A joint district may use the carryforward provisions of section 15-943.01.
- 7. A school district that is part of a joint district shall use any monies received pursuant to this article to supplement and not supplant base year career and technical education courses, and directly related equipment and facilities, except that a school district that is part of a joint technical education district and that has used monies received pursuant to this article to supplant career and technical education courses that were offered before the first year that the school district participated in the joint district or the first year that the school district used monies received pursuant to this article or that used the monies for purposes other than for career and technical education courses shall use one hundred percent of the monies received pursuant to this article to supplement and not supplant base year career and technical education courses. Each applicable school district shall provide a report to the joint board and the department of education outlining the required maintenance of effort and how monies were used to supplement and not

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supplant base year career and technical education courses and directly related equipment and facilities. THE DEPARTMENT OF EDUCATION SHALL DETERMINE THE STATEWIDE AVERAGE PER PUPIL MAINTENANCE OF EFFORT AMOUNT DURING FISCAL YEAR 2017-2018 FOR SCHOOL DISTRICTS THAT ARE PART OF A JOINT DISTRICT. FOR EVERY FISCAL YEAR THEREAFTER, A SCHOOL DISTRICT THAT IS PART OF A JOINT DISTRICT IS NOT REQUIRED TO EXCEED THE STATEWIDE AVERAGE PER PUPIL MAINTENANCE OF EFFORT AMOUNT DETERMINED FOR FISCAL YEAR 2017-2018 BY THE DEPARTMENT OF EDUCATION.

- 8. A joint technical education district shall use any monies received pursuant to this article to enhance and not supplant career and technical education courses and directly related equipment and facilities.
- 9. A joint technical education district or a school district that is part of a joint district or a charter school shall only include pupils in grades ten through twelve in the calculation of student count or average daily membership if the pupils are enrolled in courses that are approved jointly by the governing board of the joint technical education district and each participating school district or charter school for satellite courses taught within the participating school district or charter school, or approved solely by the joint technical education district for centrally located courses. Student count and average daily membership from courses that are not part of an approved program for career and technical education shall not be included in student count and average daily membership of a joint technical education district.
- E. The joint board shall appoint a superintendent as the executive officer of the joint district.
- F. Taxes may be levied for the support of the joint district as prescribed in chapter 9, article 6 of this title, except that a joint technical education district shall not levy a property tax pursuant to law that exceeds five cents per one hundred dollars assessed valuation except for bond monies pursuant to subsection D, paragraph 1 of this section. Except for the taxes levied pursuant to section 15-994, such taxes shall be obtained from a levy of taxes on the taxable property used for secondary tax purposes.
- G. The schools in the joint district are available to all persons who reside in the joint district and to pupils whose district of residence within this state is paying tuition on behalf of the pupils to a district of attendance that is a member of the joint technical education district, subject to the rules for admission prescribed by the joint board.
- H. The joint board may collect tuition for adult students and the attendance of pupils who are residents of school districts that are not participating in the joint district pursuant to arrangements made between the governing board of the SCHOOL district and the joint board.
- I. The joint board may accept gifts, grants, federal monies, tuition and other allocations of monies to erect, repair and equip

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buildings and for the cost of operation of the schools of the joint district.

- J. One member of the joint board shall be selected chairman. The chairman shall be selected annually on a rotation basis from among the participating school districts. The chairman of the joint board shall be a voting member.
- K. A joint board and a community college district may enter into agreements for the provision of administrative, operational and educational services and facilities.
- L. Beginning July 1, 2016, Any agreement between the governing board of a joint technical education district and another joint technical education district, a school district, a charter school or a community college district shall be in the form of an intergovernmental agreement or other written contract. The auditor general shall modify the uniform system of financial records and budget forms in accordance with this subsection. The intergovernmental agreement or other written contract shall completely and accurately specify each of the following:
- 1. The financial provisions of the intergovernmental agreement or other written contract and the format for the billing of all services.
- 2. The accountability provisions of the intergovernmental agreement or other written contract.
- 3. The responsibilities of each joint technical education district, each school district, each charter school and each community college district that is a party to the intergovernmental agreement or other written contract.
- 4. The type of instruction that will be provided under the intergovernmental agreement or other written contract, including individualized education programs pursuant to section 15-763.
- 5. The quality of the instruction that will be provided under the intergovernmental agreement or other written contract.
- 6. The transportation services that will be provided under the intergovernmental agreement or other written contract and the manner in which transportation costs will be paid.
- 7. The amount that the joint technical education district will contribute to a course and the amount of support required by the school district or the community college.
- 8. That the services provided by the joint technical education district, the school district, the charter school or the community college district be proportionally calculated in the cost of delivering the service.
- 9. That the payment for services shall not exceed the cost of the services provided.
- 10. That the joint technical education district will provide the following minimum services for all member districts:

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- (a) Professional development of career and technical teachers in the joint district who are teaching programs or courses at a satellite campus.
- (b) Ongoing evaluation and support of satellite campus programs and courses to ensure quality and compliance.
- 11. An itemized listing of other goods and services that are provided to the member district and that are paid for by the retention of satellite campus student funding.
- M. A member school district or charter school may not submit requests for the approval or addition of satellite campus joint district programs or courses directly to the career and technical education division of the department of education, but shall submit all appropriate application documentation and materials for programs or courses to the joint district. On approval from the joint board, a joint district shall only submit requests for the approval or addition of satellite campus joint district programs or courses directly to the career and technical education division of the department of education, which shall determine whether the criteria prescribed in section 15-391, paragraphs 3 and 5 have been met. If the career and technical education division of department of education determines that a course does not meet the criteria for approval as a joint technical education course, the governing board of the joint technical education district may appeal this decision to the state board of education acting as the state board of vocational education.
- N. Notwithstanding any other law, the average daily membership for a pupil who is enrolled in a joint technical education course defined in section 15-391 and who does not meet the criteria specified in subsection P or Q of this section shall be 0.25 for each course, except the sum of the average daily membership shall not exceed the limits prescribed by subsection D, P or Q of this section, as applicable.
- O. If a career and technical education course or program is provided on a satellite campus, the sum of the average daily membership, as provided in section 15-901, subsection A, paragraph 1, for that pupil in the school district or charter school and joint technical education district shall not exceed 1.25. The school district or charter school and the joint district shall determine the apportionment of the average daily membership for that pupil between the school district or charter school and the joint district. A pupil who attends a course or program at a satellite campus and who is not enrolled in the school district or charter school where the satellite campus is located may generate the average daily membership pursuant to this subsection if the pupil is enrolled in a school district that is a member district in the same joint technical education district.
- P. The sum of the average daily membership of a pupil who is enrolled in both the school district and joint technical education

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district course or program provided at a community college pursuant to subsection K of this section or at a centralized campus shall not exceed 1.75. The member school district and the joint district shall determine the apportionment of the average daily membership and student enrollment for that pupil between the member school district and the joint district, except that the amount apportioned shall not exceed 1.0 for either entity. Notwithstanding any other law, the average daily membership for a pupil in grade ten, eleven or twelve who is enrolled in a course that meets for at least one hundred fifty minutes per class period at a centralized campus shall be 0.75. To qualify for funding pursuant to this subsection, a centralized campus shall offer programs and courses to all eligible students in each member district of the joint technical education district.

- Q. The average daily membership for a pupil in grade ten, eleven or twelve who is enrolled in a course that meets for at least one hundred fifty minutes per class period at a leased centralized campus shall not exceed 0.75. The sum of the average daily membership, as provided in section 15-901, subsection A, paragraph 1, of a pupil who is enrolled in both the school district and in joint technical education district courses provided at a leased centralized campus shall not exceed 1.75 if all of the following conditions are met:
- 1. The course qualifies as a joint technical education course $\frac{defined}{defined}$ in section 15-391.
- 2. The course is offered to all eligible students in each member district of the joint technical education district and enrolls students from multiple high schools.
- 3. The joint technical education district program in which the course is included addresses a specific industry need and has been developed in cooperation with that industry, or the leased facility is a state or federal asset that would otherwise be unused or underutilized.
- 4. The lease is established at fair market value if the lease is executed for a facility located on the site of a member district and was approved by the joint committee on capital review, except that a lease that was executed or renewed before December 31, 2012 is not subject to approval by the joint committee on capital review.
- R. A student who is enrolled in an accommodation school as defined in section 15-101 may be treated as a student of the school district in which the student physically resides for the purposes of enrollment in a joint technical education district and shall be included in the calculation of average daily membership for either the joint technical education district or the accommodation school, or both.
- S. Notwithstanding any other law, the student count for a joint technical education district shall be equivalent to the joint technical education district's average daily membership.

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- T. A school district or charter school may not prohibit or discourage students who are enrolled in that school district or charter school from attending courses offered by a joint technical education district, including requiring students to generate a full 1.0 average daily membership or to enroll in more courses than are needed to graduate before enrolling in and attending programs or courses offered by a joint district.
- U. The governing board of the joint technical education district may contract with any charter school that is located within the boundaries of the joint technical education district to allow that charter school to offer career and technical education courses or programs as a satellite campus.
- V. Beginning in 2020 and every five years thereafter, the career and technical education division of the department of education shall review joint technical education district programs and joint technical education courses to ensure compliance, quality and eligibility. Any program or course deemed to not meet the requirements set forth by law shall not be funded for the current school year and shall be removed from the approved program and course list for the purposes of funding. The career and technical education division may establish a staggered schedule for reviewing each joint technical education district.
 - W. For the purposes of this section:
- 1. "Base year" means the complete school year in which voters of a school district elected to join a joint technical education district.
- 2. "Centralized campus" means a facility that is owned and operated by a joint technical education district for the purpose of offering joint technical education district programs or joint technical education courses.
- 3. "Lease" means a written agreement in which the right of occupancy or use of real property is conveyed from one person or entity to another person or entity for a specified period of time.
- 4. "Leased centralized campus" means a facility that is leased and operated by a joint technical education district for the purpose of offering joint technical education district programs or joint technical education courses.
- 5. "Satellite campus" means a facility that is owned or operated by a school district or charter school for the purpose of offering joint technical education district programs or joint technical education courses.

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