Conference Engrossed

State of Arizona House of Representatives Fifty-third Legislature Second Regular Session 2018

## CHAPTER 247

## HOUSE BILL 2604

## AN ACT

AMENDING TITLE 16, CHAPTER 2, ARTICLE 1, ARIZONA REVISED STATUTES, BY ADDING SECTIONS 16-204.01 AND 16-204.02; AMENDING SECTIONS 16-205, 16-542 AND 16-646, ARIZONA REVISED STATUTES; RELATING TO ELECTION DATES.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona: Section 1. Title 16, chapter 2, article 1, Arizona Revised 2 3 Statutes, is amended by adding sections 16-204.01 and 16-204.02, to read: 4 16-204.01. Declaration of statewide concern; city, charter 5 city or town; political subdivision consolidated 6 election dates; voter turnout; definitions 7 A. AFTER CONSIDERATION OF THE COURT'S OPINION IN CITY OF TUCSON v. 8 STATE, 235 ARIZ. 434 (CT. APP. 2014), THE LEGISLATURE FINDS AND DETERMINES 9 THAT IT IS A MATTER OF STATEWIDE CONCERN TO INCREASE VOTER PARTICIPATION 10 IN ELECTIONS, INCLUDING ELECTIONS FOR CITIES, INCLUDING CHARTER CITIES, TOWNS AND OTHER POLITICAL SUBDIVISIONS, AND THE LEGISLATURE FINDS AND 11 12 DECLARES THAT IF CITIES, INCLUDING CHARTER CITIES, TOWNS AND OTHER POLITICAL SUBDIVISIONS DEMONSTRATE LOW VOTER TURNOUT IN ELECTIONS THAT ARE 13 14 NOT HELD ON THE CONSOLIDATED ELECTION DATES PRESCRIBED IN SECTION 16-204. THE LOW VOTER TURNOUT CONSTITUTES SUFFICIENT FACTUAL SUPPORT FOR REQUIRING 15 16 CANDIDATE AND OTHER ELECTIONS TO BE HELD ON CERTAIN SPECIFIC CONSOLIDATED 17 DATES. THE LEGISLATURE FURTHER FINDS AND DECLARES THAT AFTER EVIDENCE OF 18 LOW VOTER TURNOUT IN CITY, INCLUDING CHARTER CITY, AND TOWN ELECTIONS AND IN ELECTIONS HELD FOR OTHER POLITICAL SUBDIVISIONS. INCREASING VOTER 19 20 TURNOUT THROUGH THE USE OF CONSOLIDATED ELECTION DATES FOR CANDIDATE AND OTHER ELECTIONS AS PRESCRIBED BY THIS SECTION IS A MATTER OF STATEWIDE 21 22 CONCERN. THIS SECTION PREEMPTS ALL LOCAL LAWS, ORDINANCES AND CHARTER 23 PROVISIONS TO THE CONTRARY. B. A POLITICAL SUBDIVISION SHALL HOLD ITS ELECTIONS ON A STATEWIDE 24 25 ELECTION DATE IF ITS PREVIOUS ELECTIONS ON A NONSTATEWIDE ELECTION DATE 26 RESULTED IN A SIGNIFICANT DECREASE IN VOTER TURNOUT IN THAT POLITICAL 27 SUBDIVISION. 28 WITH ELECTIONS IN 2018, FOR EACH C. BEGINNING POLITICAL 29 SUBDIVISION'S ELECTIONS. OTHER THAN SPECIAL ELECTIONS OR RECALL ELECTIONS. 30 IF A SIGNIFICANT DECREASE IN VOTER TURNOUT OCCURS AS PRESCRIBED IN SUBSECTION B OF THIS SECTION, THE POLITICAL SUBDIVISION SHALL HOLD ITS 31 32 SUBSEQUENT ELECTIONS ON THE STATEWIDE ELECTION DATES BEGINNING THREE 33 CALENDAR YEARS AFTER THE OCCURRENCE OF THE SIGNIFICANT DECREASE IN VOTER 34 TURNOUT. 35 D. FOR THE PURPOSES OF THIS SECTION: 36 1. "POLITICAL SUBDIVISION" MEANS ANY GOVERNMENTAL ENTITY OPERATING UNDER THE AUTHORITY OF THIS STATE AND GOVERNED BY AN ELECTED BODY, 37 38 INCLUDING A CITY, CHARTER CITY, TOWN, COUNTY, SCHOOL DISTRICT, COMMUNITY 39 COLLEGE DISTRICT OR OTHER DISTRICT ORGANIZED UNDER STATE LAW. POLITICAL 40 SUBDIVISION DOES NOT INCLUDE A SPECIAL TAXING DISTRICT. 41 2. "SIGNIFICANT DECREASE IN VOTER TURNOUT" MEANS THE VOTER TURNOUT FOR THE OFFICE THAT RECEIVED THE HIGHEST NUMBER OF VOTES IN THE MOST 42 RECENT CANDIDATE ELECTION FOR A POLITICAL SUBDIVISION IN WHICH CANDIDATES 43 ARE ELECTED AT LARGE, OR PORTION OF A POLITICAL SUBDIVISION IF CANDIDATES 44 45 ARE NOT ELECTED AT LARGE, IS AT LEAST TWENTY-FIVE PERCENT LESS THAN THE VOTER TURNOUT IN THAT SAME POLITICAL SUBDIVISION OR PORTION OF A POLITICAL
 SUBDIVISION FOR THE MOST RECENT ELECTION IN WHICH THE OFFICE OF THE
 GOVERNOR APPEARED ON THE BALLOT.

4 3. "STATEWIDE ELECTION DATE" MEANS THE DATE OF THE REGULAR 5 STATEWIDE PRIMARY ELECTION AND THE REGULAR STATEWIDE GENERAL ELECTION.

6 4. "VOTER TURNOUT" MEANS THE NUMBER OF BALLOTS CAST IN A SPECIFIC CANDIDATE RACE PRESCRIBED BY THIS SECTION DIVIDED BY THE TOTAL NUMBER OF 7 ACTIVE REGISTERED VOTERS IN THAT POLITICAL SUBDIVISION OR PORTION OF A 8 9 POLITICAL SUBDIVISION, AS APPLICABLE, OR IF NO SPECIFIC CANDIDATE RACE IS 10 PRESCRIBED BY THIS SECTION, THE NUMBER OF BALLOTS CAST IN THAT POLITICAL 11 SUBDIVISION OR PORTION OF A POLITICAL SUBDIVISION, AS APPLICABLE, DIVIDED BY THE TOTAL NUMBER OF ACTIVE REGISTERED VOTERS IN THAT POLITICAL 12 13 SUBDIVISION OR PORTION OF A POLITICAL SUBDIVISION AT THE ELECTION 14 PRESCRIBED BY THIS SECTION.

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## 16-204.02. <u>Implementation of consolidated elections: term of office; alternative expenditure limitation</u>

A. NOTWITHSTANDING ANY OTHER LAW, IN ORDER TO COMPLY WITH THE
CONSOLIDATION OF ELECTION DATES IF REQUIRED UNDER SECTION 16-204.01 OR BY
VOLUNTARY ACTION OF THE POLITICAL SUBDIVISION, THE TERMS OF OFFICE FOR
ELECTED OFFICIALS OF THE POLITICAL SUBDIVISION SHALL BE LENGTHENED AT THE
TIME OF CONSOLIDATION TO ALIGN WITH THE CONSOLIDATED ELECTION DATES.

22 B. FOR ANY POLITICAL SUBDIVISION WHOSE ALTERNATIVE EXPENDITURE 23 LIMITATION IS SCHEDULED TO EXPIRE AT ANY TIME AFTER THE YEAR IN WHICH THE 24 POLITICAL SUBDIVISION IS REQUIRED TO COMPLY WITH THE ELECTION 25 CONSOLIDATION REQUIREMENTS OF SECTION 16-204.01, SUBSECTION B, 0R VOLUNTARILY CONSOLIDATES ITS ELECTIONS, THE POLITICAL SUBDIVISION'S 26 27 EXISTING VOTER-APPROVED ALTERNATIVE EXPENDITURE LIMITATION SHALL CONTINUE 28 AS ESTABLISHED BEFORE ITS EXPIRATION AND THE PENALTIES PRESCRIBED BY 29 SECTION 41-1279.07 DO NOT APPLY IF THE POLITICAL SUBDIVISION SEEKS VOTER 30 APPROVAL OF AN ALTERNATIVE EXPENDITURE LIMITATION AT THE NEXT ELIGIBLE 31 REGULAR ELECTION FOLLOWING CONSOLIDATION.

32 Sec. 2. Section 16-205, Arizona Revised Statutes, is amended to 33 read:

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16-205. <u>Election dates; notice; administration</u>

A. At least one hundred eighty days before each consolidated election date prescribed by section 16-204, each county board of supervisors shall give notice in writing regarding the consolidated election program to each school district, community college district, city, town and special taxing district organized pursuant to title 48, chapters 5, 6, 8, 10, and 13, through 14, 15 AND 16 in that county. The notice shall state the date of the election.

42 B. The board of supervisors may hold elections only on the dates 43 prescribed by section 16-204.

44 C. The secretary of state shall coordinate the consolidated 45 elections with the board of supervisors. The board of supervisors may enter into an intergovernmental agreement pursuant to title 11, chapter 7, article 3 with each political subdivision that participates in a consolidated election in that county in order to administer those elections. After consultation with the political subdivisions that are participating in a consolidated election, the officer in charge of elections shall administer the appointment of election boards.

7 D. Within ninety days of AFTER a consolidated election conducted 8 pursuant to this section, the board of supervisors shall prepare a report 9 that provides an itemized account of all costs incurred by the county in 10 administering the election, including an itemized account of all charges 11 made to each political subdivision that participated in that election. 12 Political subdivisions that participated in an election conducted pursuant to this section may request and receive a copy of this report from the 13 14 board.

E. THE BOARD OF SUPERVISORS SHALL REQUIRE THE COUNTY RECORDER OR 15 16 OTHER OFFICER IN CHARGE OF ELECTIONS TO CALCULATE VOTER TURNOUT FOR 17 CANDIDATE RACES AS PRESCRIBED BY SECTION 16-204.01, SHALL DETERMINE 18 WHETHER SECTION 16-204.01 REQUIRES A POLITICAL SUBDIVISION TO CONSOLIDATE 19 ELECTION DATES AND SHALL ANNOUNCE ITS DETERMINATION AND THE ITS 20 IMPLEMENTATION DATE FOR CONSOLIDATION AT A PUBLIC MEETING HELD NOT MORE THAN NINETY DAYS AFTER ISSUANCE OF THE OFFICIAL COUNTY CANVASS FOR AN 21 22 ELECTION. AFTER THE IMPLEMENTATION DATE. THE BOARD OF SUPERVISORS MAY NOT CALL, AUTHORIZE THE CALL FOR OR AUTHORIZE THE COUNTY TO ADMINISTER AN 23 ELECTION FOR THAT POLITICAL SUBDIVISION EXCEPT AS PRESCRIBED BY SECTION 24 25 16-204.01.

26 Sec. 3. Section 16-542, Arizona Revised Statutes, is amended to 27 read:

- 28 29
- 16-542. <u>Request for ballot; civil penalties; violation;</u> <u>classification</u>

30 A. Within ninety-three days before any election called pursuant to the laws of this state, an elector may make a verbal or signed request to 31 32 the county recorder, or other officer in charge of elections for the 33 applicable political subdivision of this state in whose jurisdiction the 34 elector is registered to vote, for an official early ballot. In addition 35 to name and address, the requesting elector shall provide the date of 36 birth and state or country of birth or other information that if compared 37 to the voter registration information on file would confirm the identity 38 of the elector. If the request indicates that the elector needs a primary election ballot and a general election ballot, the county recorder or 39 40 other officer in charge of elections shall honor the request. For any partisan primary election, if the elector is not registered as a member of 41 a political party that is entitled to continued representation on the 42 ballot pursuant to section 16-804, the elector shall designate the ballot 43 of only one of the political parties that is entitled to continued 44 45 representation on the ballot and the elector may receive and vote the

1 ballot of only that one political party, WHICH ALSO SHALL INCLUDE ANY NONPARTISAN OFFICES AND BALLOT QUESTIONS, OR THE ELECTOR SHALL DESIGNATE 2 3 THE BALLOT FOR NONPARTISAN OFFICES AND BALLOT QUESTIONS ONLY AND THE 4 ELECTOR MAY RECEIVE AND VOTE THE BALLOT THAT CONTAINS ONLY NONPARTISAN OFFICES AND BALLOT QUESTIONS. THE COUNTY RECORDER OR OTHER OFFICER IN 5 6 CHARGE OF ELECTIONS SHALL PROCESS ANY REQUEST FOR AN EARLY BALLOT FOR A 7 MUNICIPAL ELECTION PURSUANT TO THIS SUBSECTION. The county recorder may 8 establish on-site early voting locations at the recorder's office, which 9 shall be open and available for use beginning the same day that a county 10 begins to send out the early ballots. The county recorder may also 11 establish any other early voting locations in the county the recorder 12 deems necessary.

Notwithstanding subsection A of this section, a request for an 13 Β. 14 official early ballot from an absent uniformed services voter or overseas 15 voter as defined in the uniformed and overseas citizens absentee voting 16 act of 1986 (P.L. 99-410; 52 United States Code section 20310) or a voter 17 whose information is protected pursuant to section 16-153 that is received 18 by the county recorder or other officer in charge of elections more than 19 ninety-three days before the election is valid. If requested by the 20 absent uniformed services or overseas voter, or a voter whose information 21 is protected pursuant to section 16-153, the county recorder or other 22 officer in charge of elections shall provide to the requesting voter early 23 ballot materials through the next regularly scheduled general election for 24 federal office immediately following receipt of the request unless a different period of time, which does not exceed the next two regularly 25 scheduled general elections for federal office, is designated by the 26 27 voter.

28 C. The county recorder or other officer in charge of elections 29 shall mail the early ballot and the envelope for its return postage 30 prepaid to the address provided by the requesting elector within five days after receipt of the official early ballots from the officer charged by 31 32 law with the duty of preparing ballots pursuant to section 16-545, except that early ballot distribution shall not begin more than twenty-seven days 33 34 before the election. If an early ballot request is received on or before 35 the thirty-first day before the election, the early ballot shall be 36 distributed not earlier than the twenty-seventh day before the election 37 and not later than the twenty-fourth day before the election.

38 D. Only the elector may be in possession of that elector's unvoted 39 early ballot. If a complete and correct request is made by the elector 40 within twenty-seven days before the election, the mailing must be made within forty-eight hours after receipt of the request. Saturdays, Sundays 41 and other legal holidays are excluded from the computation of the 42 forty-eight hour period prescribed by this subsection. If a complete and 43 correct request is made by an absent uniformed services voter or an 44 45 overseas voter before the election, the regular early ballot shall be

1 transmitted by mail, by fax or by other electronic format approved by the 2 secretary of state within twenty-four hours after the early ballots are 3 delivered pursuant to section 16-545, subsection B, excluding Sundays.

4 E. In order to be complete and correct and to receive an early 5 ballot by mail, an elector's request that an early ballot be mailed to the 6 elector's residence or temporary address must include all of the 7 information prescribed by subsection A of this section and must be 8 received by the county recorder or other officer in charge of elections no 9 later than 5:00 p.m. on the eleventh day preceding the election. An 10 elector who appears personally no later than 5:00 p.m. on the Friday 11 preceding the election at an on-site early voting location that is 12 established by the county recorder or other officer in charge of elections shall be given a ballot and permitted to vote at the on-site location. 13 Ιf 14 an elector's request to receive an early ballot is not complete and correct but complies with all other requirements of this section, the 15 16 county recorder or other officer in charge of elections shall attempt to 17 notify the elector of the deficiency of the request.

F. Unless an elector specifies that the address to which an early ballot is to be sent is a temporary address, the recorder may use the information from an early ballot request form to update voter registration records.

G. The county recorder or other officer in charge of early balloting shall provide an alphabetized list of all voters in the precinct who have requested and have been sent an early ballot to the election board of the precinct in which the voter is registered not later than the day before the election.

27 H. As a result of an emergency occurring between 5:00 p.m. on the 28 second Friday preceding the election and 5:00 p.m. on the Monday preceding 29 the election, qualified electors may request to vote early in the manner 30 prescribed by the county recorder of their respective county. For the 31 "emergency" purposes of this subsection, means any unforeseen 32 circumstances that would prevent the elector from voting at the polls.

I. A candidate, political committee or other organization may distribute early ballot request forms to voters. If the early ballot request forms include a printed address for return, the addressee shall be the political subdivision that will conduct the election. Failure to use the political subdivision as the return addressee is punishable by a civil penalty of up to three times the cost of the production and distribution of the request.

40 J. All original and completed early ballot request forms that are received by a candidate, political committee or other organization shall 41 be submitted within six business days after receipt by a candidate, 42 43 political committee or other organization or eleven days before the 44 election day, whichever is earlier, to the political subdivision that will 45 conduct the election. Any person, political committee other or

organization that fails to submit a completed early ballot request form within the prescribed time is subject to a civil penalty of up to twenty-five dollars per day for each completed form withheld from submittal. Any person who knowingly fails to submit a completed early ballot request form before the submission deadline for the election immediately following the completion of the form is guilty of a class 6 felony.

8 9 read:

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16-646. <u>Statement, contents and mailing of official canvass</u>

11 A. When the result of the canvass is determined, a statement, known 12 and designated as the official canvass, shall be entered on the official 13 record of the election district which THAT shall show:

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1. The number of ballots cast in each precinct and in the county.

Sec. 4. Section 16-646, Arizona Revised Statutes, is amended to

15 2. The number of ballots rejected in each precinct and in the 16 county.

17 3. The titles of the offices voted for and the names of the 18 persons, together with the party designation, if any, of each person voted 19 for to fill the offices.

20 4. The number of votes by precincts and county received by each 21 candidate.

5. FOR EACH CANDIDATE RACE IN EACH POLITICAL SUBDIVISION PRESCRIBED
BY SECTION 16-204.01, THE NUMBER OF BALLOTS CAST AND THE NUMBER OF ACTIVE
REGISTERED VOTERS IN EACH POLITICAL SUBDIVISION AND PORTION OF A POLITICAL
SUBDIVISION FOR WHICH A CANDIDATE MAY BE ELECTED.

26 5. 6. The numbers and a brief title of each proposed
 27 constitutional amendment and each initiated or referred measure voted upon
 28 ON.

29 6. 7. The number of votes by precincts and county for and against
 30 such proposed amendment or measure.

B. The certified permanent copy of the official canvass for all offices and ballot measures, except offices and ballot measures in a city or town election and nonpartisan election returns, shall be mailed immediately to the secretary of state who shall maintain and preserve them IT as a permanent public record.

C. The board of supervisors shall deliver a copy of the official canvass for all offices and ballot measures in the primary and general elections to the secretary of state in a uniform electronic computer media format that shall be agreed upon ON between the secretary of state and all county election officials. The uniform format shall be designed to facilitate the computer analysis of election results for offices and ballot measures that are statewide or are common to more than one county.

D. The certified permanent copy of the official canvass for all offices and ballot measures in a city or town election shall be filed with the appropriate city or town clerk, or in a special district election with 1 the clerk of the board of supervisors, who shall maintain and preserve 2 them IT as a permanent public record.

3 Sec. 5. <u>Severability</u>

If a provision of this act or its application to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of the act that can be given effect without the invalid provision or application, and to this end the provisions of this act are severable.

APPROVED BY THE GOVERNOR APRIL 17, 2018.

FILED IN THE OFFICE OF THE SECRETARY OF STATE APRIL 17, 2018.