State of Arizona Senate Fifty-third Legislature First Regular Session 2017

SENATE BILL 1448

AN ACT

AMENDING SECTIONS 35-101, 35-142 AND 35-313, ARIZONA REVISED STATUTES; RELATING TO THE STATE TREASURER.

(TEXT OF BILL BEGINS ON NEXT PAGE)

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Be it enacted by the Legislature of the State of Arizona:
Section 1. Section 35-101, Arizona Revised Statutes, is amended to
read:
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35-101. <u>Definitions</u>

In this chapter, unless the context otherwise requires:

- 1. "Allotment" means the allocation of an appropriation or other fund source over a full fiscal year within a budget program or expenditure class.
 - 2. "Annual budget unit" means the following agencies:
 - (a) The department of education.
 - (b) The Arizona board of regents.
 - (c) Arizona state university.
 - (d) Arizona state university west campus.
 - (e) Arizona state university east campus.
 - (f) The university of Arizona.
 - (g) Northern Arizona university.
 - (h) The school facilities board.
 - (i) The department of economic security.
 - (j) The state department of corrections.
 - (k) The department of juvenile corrections.
- 21 (1) The Arizona health care cost containment system.
 - (m) The department of health services.
 - (n) The department of administration.
 - (o) The department of transportation.
 - (p) The judiciary, including the supreme court, the court of appeals and the superior court.
 - (g) The department of child safety.
 - 3. "Authorized agent" means a commercial enterprise THAT IS contracted to process transactions on behalf of a state agency.
 - 4. "Biennial budget unit" means any department, commission, board, institution or other agency of the state organization receiving, expending or disbursing state funds or incurring obligations against the state that is not an annual budget unit.
 - 5. "Budget estimates" means statements with accompanying explanations, as provided by this chapter, in which a budget unit states its financial requirements and requests appropriations.
 - 6. "Budget program" means functions and activities of a budget unit or within a budget unit that are preplanned to fulfill a distinct mission.
 - 7. "Budget unit" means any department, commission, board, institution or other agency of the state organization receiving, expending or disbursing state funds or incurring obligations against the state. Budget unit includes the annual budget units and biennial budget units.
 - 8. "Cardholder" means any person:
 - (a) Named on the face of a credit card to whom or for whose benefit the credit card is issued by an issuer.

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- (b) In possession of a credit card with the consent of the person to whom the credit card was issued.
 - 9. "Claim" means a demand against the state for payment for either:
- (a) Goods delivered or, in the case of highway construction, goods or facilities to be delivered by the federal government.
 - (b) Services performed.
- 10. "Convenience fee" means an additional fee that is imposed by an authorized agent on a web-based or voice response portal transaction for the acceptance of a credit card that would not be charged if the same transaction were completed by an alternate method of payment.
 - 11. "Credit card" means:
- (a) Any instrument or device, whether known as a credit card, charge card, credit plate, courtesy card or identification card or by any other name, THAT IS issued with or without a fee by an issuer for the use of the cardholder in obtaining money, goods, services or anything else of value, either on credit or in possession or in consideration of an undertaking or guaranty by the issuer of the payment of a check drawn by the cardholder, on a promise to pay in part or in full at a future time, whether or not all or any part of the indebtedness represented by this promise to make deferred payment is secured or unsecured.
- (b) Any debit card, electronic benefit transfer card or other access instrument or device, other than a check that is signed by the holder or other authorized signatory on the deposit account, that draws monies from a deposit account in order to obtain money, goods, services or anything else of value.
- (c) Any stored value card, smart card or other instrument or device that enables a person to obtain goods, services or anything else of value through the use of value stored on the instrument or device.
- (d) The number assigned to an instrument or device described in subdivision (a), (b) or (c) of this paragraph even if the physical instrument or device is not used or presented.
- 12. "Discount fee" means the fee THAT IS calculated and charged by the credit card issuer or a financial institution pursuant to an agreement for the processing of any credit card transaction.
- 13. "Encumbrance" means an obligation in the form of any purchase order, contract or other commitment which THAT is chargeable to an appropriation or any other authorized fund source and for which a part of the fund source is reserved. It ceases to be an encumbrance when paid or canceled.
- 14. "Expenditure class" means one of the kinds of expenditure denoting a class of services or commodities purchased or properties acquired as specified in the classification of expenditures prescribed by the director of the department of administration for use in expenditure accounting, in making budget estimates and in the budget reports and budgets.

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- 15. "Issuer" means any business organization, state agency or financial institution, or its duly authorized agent, that issues a credit card.
- 16. "Prepayment" means the payment of a claim before receiving the goods or services.
- 17. "Processing fee" means a fee THAT IS charged by an entity other than a credit card issuer or the processing financial institution to process a credit card transaction.
- 18. "Purchase order" means a document that is signed by the appropriate agency authorized signatory, that requests a vendor to deliver described goods or services at a specific price and that on delivery and acceptance of the goods or services by this state becomes an obligation of this state.
- 19. "SERVICE FEE OR SURCHARGE" MEANS A FEE, WHETHER FIXED OR VARIABLE, THAT IS IN ADDITION TO THE TRANSACTION AMOUNT, THAT IS CHARGED BY A STATE AGENCY WHEN THE STATE AGENCY ACCEPTS A CREDIT CARD FOR PAYMENT AND THAT IS NECESSARY FOR THE STATE AGENCY TO PROCESS THE PAYMENT.
- 19. 20. "Transaction amount" means the total amount due to the state for any goods, service or license or anything else of value.
- Sec. 2. Section 35-142, Arizona Revised Statutes, is amended to read:

35-142. Monies kept in funds separate from state general fund; receipt and withdrawal

- A. All monies received for and belonging to the state shall be deposited in the state treasury and credited to the state general fund except the following, which shall be placed and retained in separate funds:
- 1. The unexpendable principal of monies received from federal land grants shall be placed in separate funds and the account of each such separate fund shall bear a title indicating the source and the institution or purpose to which such fund belongs.
- 2. The interest, rentals and other expendable money received as income from federal land grants shall be placed in separate accounts, each account bearing a title indicating the source and the institution or purpose to which the fund belongs. Such expendable monies shall be expended only as authorized, regulated and controlled by the general appropriation act or other act of the legislature.
- 3. All private or quasi-private monies authorized by law to be paid to or held by the state treasurer shall be placed in separate accounts, each account bearing a title indicating the source and purpose of such fund.
- 4. All monies legally pledged to retirement of building indebtedness or bonds issued by those institutions authorized to incur such indebtedness or to issue such bonds shall be placed in separate accounts.

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- 5. Monies of a multi-county water conservation district authorized by law to be paid to or held by the state treasurer shall be placed in separate accounts, each account bearing a title indicating the source and purpose of such fund.
- 6. All monies collected by the Arizona game and fish department shall be deposited in a special fund known as the state game and fish protection fund for the use of the Arizona game and fish commission in carrying out the provisions of title 17.
- 7. All federal monies that are received by the department of economic security for family assistance benefits and medical eligibility as a result of efficiencies developed by the department of economic security and that would otherwise revert to the state general fund pursuant to section 35-190 shall be retained for use by the department of economic security in accordance with the terms and conditions imposed by the federal funding source in an account or accounts established or authorized by the state treasurer.
- 8. Monies designated by law as special state funds shall not be considered a part of the general fund. Unless otherwise prescribed by law, the state treasurer shall be the custodian of all such funds.
- 9. All monies received and any accounts established and maintained by the director of the Arizona state retirement system or the administrator of the public safety personnel retirement system, the corrections officer retirement plan and the elected officials' retirement plan.
- 10. Monies received by a state agency or institution as a gift, devise or donation shall not be considered a part of the state general fund or transferred to the state general fund unless the gift, devise or donation specifically authorizes a general state use for the monies. A state agency or institution that receives a monetary gift, devise or donation shall account for those monies separately.
- B. No money shall be received or held by the state treasurer except as authorized by law, and in every instance the treasurer shall issue a receipt for money received and shall record the transaction in the statewide accounting system. No money shall be withdrawn from the treasury except on the warrant or electronic funds transfer voucher of the department of administration.
- C. Monies received for and belonging to the state and resulting from compromises or settlements by or against this state, excluding restitution and reimbursement to state agencies for costs or attorney fees, shall be credited to the state general fund unless specifically credited to another fund by law. A fund consisting of monies other than monies received for restitution, costs or attorney fees shall not be established on the basis of a court order without prior legislative authorization. For the purposes of this subsection, "restitution" means

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monies intended to compensate a specific, identifiable person, including this state, for economic loss.

- D. All federal monies granted and paid to the state by the federal government shall be accounted for in the accounts or funds of the state in the necessary detail to meet federal and state accounting, budgetary and auditing requirements, and all appropriations for matching such federal monies shall be transferred from the general fund to such separate funds as needed, except as otherwise required by the federal government.
- E. Nothing in this section requires the establishment of separate accounts or funds for such federal monies unless otherwise required by federal or state law. The department of administration has the authority to use the most efficient system of accounts and records, consistent with legal requirements and standard and necessary fiscal safeguards.
- F. Nothing in this section precludes the creation by the department of administration of a clearing account or other acceptable accounting method to effect prompt payment of claims from an approved budget or appropriation. The department of administration shall report each account or fund established or cancelled to the directors of the joint legislative budget committee and the governor's office of strategic planning and budgeting.
- G. Nothing in this section or any other section precludes the use of monies kept in funds separate from the STATE general fund, the interest from which accrues to the STATE general fund, for payment of claims against the STATE general fund, provided sufficient monies remain available for payment of claims against such funds.
- H. The department of administration may issue warrants for qualified expenditures of federal program monies before they are deposited in the state treasury. The receipt of federal monies shall be timed to coincide, as closely as administratively feasible, with the redemption of warrants by the state treasurer. The department of administration shall limit expenditures to the amount that has been made available for the use under the grant award by the federal government. The state agency initiating the expenditures is responsible for ensuring that expenditures qualify for coverage under the guidelines of the federal grant award.
- I. The department of administration shall establish the policies and procedures for all state agencies for drawing federal monies. When the established method results in federal monies being held by this state, the department of administration may use the interest earned on the monies to pay the federal government for any related interest liability. If an interest liability is incurred due to a state agency varying from the established policies and procedures, the department of administration shall charge the appropriate agency account or fund. Any federal interest liability owed to this state as a result of the delayed federal disbursements shall be used to offset this state's interest liability to

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 the federal government. Any remaining interest earnings shall be deposited in the state general fund.

- J. Any state agency or authorized agent of a state agency may accept credit cards pursuant to an agreement entered into by the state treasurer pursuant to section 35-315 for the payment of any amount due to that agency or agent or this state.
- K. Except for the department of revenue, agencies or authorized agents on behalf of state agencies that accept credit cards shall deduct any applicable discount fee and processing fee associated with the transaction amount before depositing the net amount in the appropriate state fund. No other reduction is permitted against the transaction amount. The net amount deposited in the appropriate state fund shall be considered as the full deposit required by law of monies received by the agency or the authorized agent. Payment of any applicable discount fee and processing fee shall be accounted for in the annual report submitted to the governor's office of strategic planning and budgeting in accordance with section 41-1273. The transaction amount of any credit card transaction shall not be reduced by any discount fee or processing fee in an amount in excess of the merchant card settlement fees reflected in the state banking contract with the state treasurer's office.
- L. Any state agency that contracts with an authorized agent for the electronic processing of transactions pursuant to title 41, chapter 23 may include a provision in the contract to allow the authorized agent to impose a convenience fee OR A SERVICE FEE OR SURCHARGE. If allowed, the convenience fee OR THE SERVICE FEE OR SURCHARGE shall be charged to the cardholder in addition to the transaction amount, except for the following:
- 1. Except as provided in subsection R of this section, any permits, licenses or other authorizations needed to pursue a trade or occupation in this state.
- 2. Except as provided in subsection R of this section, any permits, licenses or other authorizations needed to establish, expand or operate a business in this state.
- 3. Except as provided in subsection R of this section, any permits, licenses or other authorizations needed to register a vehicle or license a driver in this state.
 - M. Each state agency or its authorized agent shall:
- 1. Deduct the amount of the convenience fee OR THE SERVICE FEE OR SURCHARGE before depositing the transaction amount or the transaction amount reduced by the discount fee or the processing fee, or both, into the appropriate state fund.
- 2. Not deduct any part of the convenience fee OR THE SERVICE FEE OR SURCHARGE from the transaction amount before depositing the net amount into the appropriate state fund.

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- 3. Deduct the amount of the discount fee or the processing fee, or both, from the transaction amount before depositing the net amount into the appropriate state fund.
- N. The net amount deposited in the appropriate state fund pursuant to subsection L or M of this section shall be considered as the full deposit of monies that is required by law and that is received by the agency.
- O. BEFORE CHARGING A CONVENIENCE FEE OR A SERVICE FEE OR SURCHARGE, A STATE AGENCY SHALL SUBMIT THE PROPOSED CONVENIENCE FEE OR THE PROPOSED SERVICE FEE OR SURCHARGE TO THE STATE TREASURER FOR APPROVAL. IF THE STATE TREASURER DETERMINES THAT THE PROPOSED CONVENIENCE FEE OR THE PROPOSED SERVICE FEE OR SURCHARGE IS NECESSARY TO ENSURE THE EFFICIENT PROCESSING OF PAYMENTS TO THE STATE AGENCY AND IS IN COMPLIANCE WITH THE STANDARDS OF THE CREDIT CARD INDUSTRY, THE STATE TREASURER SHALL APPROVE THE CONVENIENCE FEE OR THE SERVICE FEE OR SURCHARGE. Notwithstanding section 35-142.01, convenience fees received by a state agency or its authorized agent are limited to, and may be used to offset, the costs imposed by the authorized agent in processing the transactions.
- P. When the percentage of electronic transactions first exceeds at least thirty percent of a state agency's total transactions, the state agency shall perform a cost benefit report, including costs of convenience fees OR THE SERVICE FEE OR SURCHARGE, the amount of revenue generated and any realized cost savings.
- Q. Nothing in this section or any other provision of law authorizes any state agency, authorized agent of any state agency or budget unit to establish a bank account for any government monies. All monies received by or on behalf of this state shall be deposited with and in the custody of the state treasurer or in an account that is authorized by the state treasurer pursuant to this section. This subsection does not apply to monies received and any accounts established and maintained by the director of the Arizona state retirement system or the administrator of the public safety personnel retirement system, the corrections officer retirement plan and the elected officials' retirement plan.
- R. If a state agency provides an alternative method of payment, the convenience fee OR THE SERVICE FEE OR SURCHARGE may be charged to the cardholder in addition to the transaction amount.
- Sec. 3. Section 35-313, Arizona Revised Statutes, is amended to read:

35-313. <u>Investment of trust and treasury monies; loan of securities</u>

- A. The state treasurer shall invest and reinvest trust and treasury monies in any of the following items:
- 1. Obligations issued or guaranteed by the United States or any of its agencies, sponsored agencies, corporations, sponsored corporations or instrumentalities.

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- 2. Collateralized Repurchase agreements purchased from COLLATERALIZED WITH securities dealers that make markets in those securities listed in paragraph 1 of this subsection THAT ARE AUTHORIZED FOR INVESTMENT PURSUANT TO STATE LAW AND THAT ARE PURCHASED FROM AUTHORIZED COUNTERPARTIES THAT HAVE ADEQUATE CAPITAL AND LIQUIDITY AS DETERMINED BY THE STATE TREASURER.
- 3. Bonds or other evidences of indebtedness of this state or any of the counties or incorporated cities, towns or duly organized school districts.
- 4. Commercial paper whose issuer is rated in one of the two highest rating categories INVESTMENT GRADE for short-term obligations by any two nationally recognized statistical rating organizations.
- 5. Bills of exchange or time drafts known as bankers acceptances that are drawn on and accepted by a commercial bank.
- 6. Negotiable certificates of deposit issued by a nationally or state chartered bank or savings and loan association.
- 7. Bonds, debentures, notes or other evidences of indebtedness that are denominated in United States dollars and that carry an investment grade rating by a nationally recognized bond rating agency.
- 8. Securities of or any other interests in any open-end or closed-end management type investment company or investment trust, including exchange traded products whose underlying investments are invested in securities allowed by state law, registered under the investment company act of 1940 (54 Stat. 789; 15 United States Code sections 80a-1 through 80a-64), as amended. For any treasurer investment pool that seeks to maintain a constant share price, both of the following apply:
- (a) The investment company or investment trust takes delivery of the collateral for any repurchase agreement either directly or through an authorized custodian.
- (b) The investment policy of the investment company or investment trust includes seeking to maintain a constant share price.
- 9. Certificates of deferred property taxes as provided by section 42-17309.
- 10. Treasurer's warrant notes issued pursuant to section 35-185.01 or registered warrants of a county issued pursuant to section 11-605, if the yield is equal to or greater than yields on eligible investment instruments of comparable maturities.
- 11. Shares in the treasurer's local government investment pools pursuant to section 35-326 provided that investment policies of the pool seek to maintain a constant share price.
- 12. Shares in the treasurer's long-term local government investment pools, which terms are determined by the state board of investment, pursuant to section 35-326.01.

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- 13. Subject to subsection D of this section, state transportation board funding obligations delivered pursuant to section 28-7678.
- 14. Deposits placed in accordance with the procedures prescribed in section 35-323.01.
- 15. Institutional common trust funds whose underlying investments are invested in securities allowed by state law.
- 16. Program funding obligations delivered by the credit enhancement eligibility board pursuant to section 15-2157.
- B. In case of default or failure to honor a county treasurer's warrant, the state treasurer may withhold the first state shared revenues that would otherwise be distributed to the defaulting county in the amount necessary to honor the note, including accrued interest to and beyond the date of default.
- C. The state treasurer may contract to loan securities owned by the trust funds and operating monies deposited in the investment pools pursuant to section 35-316, subsection B to the financial or dealer community through one or more of the entities listed in section 35-317, subsection A, or authorized by the board of investment pursuant to section 35-311, subsection E, if the borrower transfers collateral to the state treasurer or acting agent of the state in the form of cash or securities specified in subsection A of this section AUTHORIZED FOR INVESTMENT PURSUANT TO STATE LAW. Collateral posted in the form of cash shall be in an amount equal to at least one hundred percent of the market value of the loaned securities as agreed. Collateral posted in the form of securities shall be in an amount of no more than AT LEAST one hundred ten TWO percent of the market value of the loaned securities as established from time to time by the board of investment. The loaned securities shall be valued as to market value daily, and, if necessary, the borrower shall post additional collateral, as agreed, to ensure that the required margin is maintained. The state treasurer may collect from the borrower all dividends, interest, premiums, rights and other distributions to which the lender of securities would otherwise be entitled. The state treasurer may terminate the contract on not less than five business days' notice, as agreed, and the borrower may terminate the contract on not less than two business days' notice, as agreed.
- D. The state treasurer shall invest operating monies in state transportation board funding obligations delivered pursuant to section 28-7678 pursuant to the following:
- 1. The state treasurer shall liquidate investments of operating monies if necessary in order to invest in state transportation board funding obligations, except that if operating monies in the state general fund fall below an eight hundred million dollar average over the previous twelve consecutive months, the state treasurer is not required to purchase state transportation board funding obligations pursuant to this subsection.

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- 2. Each series of state transportation board funding obligations shall bear interest at a fixed interest rate equal to the mean bid-ask price of the United States treasury obligation with a maturity date closest to the maturity date of the state transportation board funding obligation as determined by the pricing system used by the state treasurer before the date the state treasurer receives a certificate from the state transportation board that states the board's determination to deliver an obligation to the state treasurer and the anticipated delivery date of the obligation. The delivery date shall be between fifteen and sixty days after the day the state treasurer receives the certificate.
- 3. The state treasurer shall provide written notice to the state transportation board and the director of the department of transportation when the operating monies fall below four hundred million dollars. If operating monies fall below two hundred million dollars, the state treasurer may call the investment in the state transportation board funding obligations in twenty-five million dollar increments up to the amount that the operating monies are below two hundred million dollars. The state treasurer shall give the state transportation board and the director of the department of transportation at least fifteen days' notice of the call.

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