House Engrossed Senate Bill

State of Arizona Senate Fifty-second Legislature Second Regular Session 2016

## **SENATE BILL 1237**

## AN ACT

AMENDING SECTION 15-244, ARIZONA REVISED STATUTES; REPEALING SECTIONS 41-541, 41-542 AND 41-543, ARIZONA REVISED STATUTES; AMENDING TITLE 41, ARIZONA REVISED STATUTES, BY ADDING CHAPTER 15; PROVIDING FOR TRANSFERRING AND RENUMBERING; AMENDING SECTION 41-844, ARIZONA REVISED STATUTES; AMENDING TITLE 41, CHAPTER 15, ARTICLE 1, ARIZONA REVISED STATUTES, BY ADDING SECTIONS 41-2051 AND 41-2052; AMENDING SECTIONS 41-2053 AND 41-2054, ARIZONA REVISED STATUTES, AS TRANSFERRED AND RENUMBERED; REPEALING SECTION 41-3016.31, ARIZONA REVISED STATUTES; AMENDING TITLE 41, CHAPTER 27, ARTICLE 2, ARIZONA REVISED STATUTES, BY ADDING SECTION 41-3024.09; APPROPRIATING MONIES; RELATING TO THE GOVERNOR'S OFFICE ON TRIBAL RELATIONS.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona: 2 Section 1. Section 15-244. Arizona Revised Statutes, is amended to 3 read: 4 15-244. Office of Indian education: definition 5 A. The office of Indian education is established in the department of 6 education. The superintendent of public instruction shall hire appropriate 7 personnel for the office. 8 B. The office of Indian education shall: 9 In collaboration with Indian nations, provide technical assistance 1. 10 to schools and Indian nations to meet the educational needs of native 11 American pupils. 12 2. Provide technical assistance to schools and Indian nations in the 13 planning, development, implementation and evaluation of curricula that are 14 culturally relevant and aligned to state standards. 3. Provide technical assistance to schools and Indian nations to 15 16 develop culturally appropriate curricula and instructional materials. 17 4. Establish an Indian education advisory council in the department of 18 education that shall include at least parents who are not certificated 19 teachers. 20 5. Encourage and foster parental involvement in the education of 21 native American pupils. 22 C. At least once each year, representatives from all Indian nations, 23 members of the state board, the governor's office, the Arizona commission of 24 Indian affairs GOVERNOR'S OFFICE ON TRIBAL RELATIONS, the intertribal council 25 of Arizona, the legislature, the superintendent of public instruction and the 26 Indian education advisory council shall meet to assist in evaluating, 27 consolidating and coordinating all activities relating to the education of 28 native American pupils. 29 D. Based on data submitted pursuant to subsection E OF THIS SECTION, 30 the office of Indian education, in collaboration with entities that serve 31 native American pupils, shall submit an annual statewide native American 32 education status report to all Indian nations in this state. The division 33 shall provide a copy of this report to the secretary of state and the 34 director of the Arizona state library, archives and public records. E. A school district with tribal lands located within its boundaries 35 36 shall provide a district-wide native American education status report to all 37 Indian nations represented within the school district boundaries and to the 38 department of education. 39 F. The status reports prescribed in subsections D and E OF THIS 40 SECTION shall be written in a brief format and shall include the following 41 information, through which public school performance is measured and reported 42 to the Indian nations: 43 Student achievement as measured by a statewide test approved by the 1. 44 state board, with results disaggregated by ethnicity.

1 2. School safety. 2 3. The dropout rate. 3 4. Attendance. 4 5. Parent and community involvement. 5 6. Educational programs that target native American pupils. 6 7. Financial reports. 7 8. The current status of federal Indian education policies and 8 procedures. 9 9. School district initiatives to decrease the number of student 10 dropouts and increase attendance. 10. Public school use of variable school calendars. 11 12 11. School district consultations with parent advisory committees. G. The state board of education, in consultation with the Indian 13 14 nations in this state, may adopt rules to implement this section. H. For the purposes of this section, "Indian nations" means an Indian 15 16 nation, tribe or pueblo located in this state. 17 Sec. 2. Heading repeal 18 The article heading of title 41, chapter 3, article 4, Arizona Revised 19 Statutes, is repealed. 20 Sec. 3. <u>Repeal; transfer of monies</u> A. Sections 41-541, 41-542 and 41-543, Arizona Revised Statutes, are 21 22 repealed. 23 B. All unexpended and unencumbered monies remaining in the Indian 24 affairs commission publications fund established by section 41-543, Arizona 25 Revised Statutes, as repealed by subsection A of this section, are 26 transferred to the governor's office on tribal relations on the effective 27 date of this section. 28 Sec. 4. Title 41, Arizona Revised Statutes, is amended by adding 29 chapter 15, to read: 30 CHAPTER 15 GOVERNOR'S OFFICE ON TRIBAL RELATIONS 31 32 ARTICLE 1. GENERAL PROVISIONS 33 Sec. 5. <u>Transfer and renumber</u> 34 Title 41, chapter 3, article 4, Arizona Revised Statutes, is transferred and renumbered for placement in title 41, chapter 15, Arizona 35 Revised Statutes, as added by this act, as article 1. The following sections 36 are transferred and renumbered for placement in title 41, chapter 15, 37 38 article 1: 39 Former Sections New Sections 41-544 ..... 41-2053 40

41-544 ..... 41-2053 41-545 ..... 41-2054

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1 Sec. 6. Section 41-844, Arizona Revised Statutes, is amended to read: 2 41-844. Duty to report discoveries: disposition of discoveries: 3 definitions 4 A person in charge of any survey, excavation, construction or other Α. like activity on any lands owned or controlled by this state, by any public 5 6 agency or institution of the state, or by any county or municipal corporation 7 within the state shall report promptly to the director of the Arizona state 8 museum the existence of any archaeological, paleontological or historical 9 site or object that is at least fifty years old and that is discovered in the 10 course of such survey, excavation, construction or other like activity and, 11 in consultation with the director, shall immediately take all reasonable 12 steps to secure and maintain its preservation. If it is necessary to move 13 the object before completion of the proceedings prescribed by this section to 14 permit the continuation of work on a construction project or similar project, 15 the director shall require that the move be accomplished in the manner that 16 will least disturb and best preserve the object.

B. If the objects discovered are human remains, funerary objects, sacred ceremonial objects or objects of national or tribal patrimony, the director of the Arizona state museum shall, to the best of his THE DIRECTOR'S ability, SHALL give notice of the discovery to:

All individuals that WHO may have a direct kinship relationship to
 the human remains.

2. All groups that it is reasonable to believe may have a cultural orreligious affinity to the remains or objects.

3. Appropriate members of the curatorial staff of the Arizona statemuseum.

4. Faculty members of the state universities who have a significantscholarly interest in the remains or objects.

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5. The state historic preservation officer.

C. American Indian tribal governments that wish to be notified pursuant to this section shall keep on file with the director lists of the cultural groups and geographical area with which they claim affinity.

D. If American Indian human remains, funerary objects, sacred ceremonial objects or objects of cultural patrimony are involved, the director, in addition to giving notice as required in subsection B OF THIS SECTION, shall give notice to the tribes that occupy or have occupied the land on which the discovery is made and to the Arizona commission on Indian affairs GOVERNOR'S OFFICE ON TRIBAL RELATIONS and the intertribal council of Arizona.

E. The director shall respond to every report of a discovery in a timely fashion and within six months of AFTER being notified of the discovery, the director shall convene a meeting of notified persons and representatives of notified groups to discuss the most appropriate disposition of the discovered materials. At this meeting, the director shall encourage agreement among all participants regarding the most appropriate disposition and treatment of the materials. An agreement may include a decision to curate or rebury materials subject to conditions or limitations, a decision to engage in scientific analysis before repatriation or reburial or any other appropriate disposition. If an agreement is reached, it shall determine the disposition and treatment of the materials and the director shall oversee its implementation.

8 F. If no agreement is reached within six months  $\mathbf{of}$  AFTER the meeting 9 required by subsection E OF THIS SECTION, the human remains or funerary 10 objects shall be disposed and treated in accordance with the wishes of the 11 nearest relative with a direct kinship relationship, or with the wishes of 12 the governing body of the group with cultural or religious affinity to the 13 remains or objects if no relative exists. If sacred ceremonial objects or 14 objects of national or tribal patrimony are concerned, disposition and 15 treatment shall be in accordance with the wishes of the governing body of the 16 group with cultural or religious affinity to the objects. The authority to 17 determine the disposition and treatment of remains or objects pursuant to 18 this subsection shall not be exercised in a manner that would prevent timely 19 completion of a construction project or other project.

G. If there is no person with a direct kinship relationship or a group 20 21 with a cultural or religious affinity to human remains or funerary objects 22 and the remains have no scientific value, the remains or funerary objects 23 shall remain undisturbed. If it is necessary to move them in order to permit 24 completion of a construction or similar project, the remains or funerary 25 objects shall be reburied under the supervision of the director in a place as 26 similar and close as possible to their original burial site. If the remains 27 or funerary objects have scientific value, they may be curated by the Arizona 28 state museum or other authorized repository for a period of one year, after 29 which they shall be reinterred. If remains of American Indians are involved, 30 reburial pursuant to this subsection shall be undertaken with the cooperation 31 of the Indian tribe located nearest to the place where the remains were 32 discovered. Reburial may, with that tribe's consent, MAY take place on that 33 tribe's reservation. The one-year period for scientific curation may be 34 extended with that tribe's consent. If there is no group with a cultural or 35 religious affinity to sacred ceremonial objects or objects of national or 36 tribal patrimony, the director shall decide on the most appropriate disposition and treatment. Where American Indian materials are involved, the 37 38 determination shall be made in consultation with appropriate tribal 39 representatives.

H. A repository charged with the care or custody of human remains, funerary objects, sacred ceremonial objects or objects of national or tribal patrimony pursuant to this section shall maintain them with appropriate dignity and respect and with consideration for the specific applicable cultural or religious traditions applicable to the remains or objects. When 1 materials are returned to relatives or affiliated groups, the relatives or 2 groups shall accept and undertake responsibility for the protection and 3 security of the materials.

I. The expense of any curation or reburial pursuant to this section that is required as the result of a construction project or similar project shall be borne by that project. Reburials made in order to satisfy the wishes of a relative or affinal group shall be by and at the expense of the relative or group.

9 J. If a person believes that the provisions of this section have not 10 been properly applied he THE PERSON shall give written notice of this claim to all other parties entitled to notice under subsections B and C OF THIS 11 12 SECTION. The parties shall meet within fifteen days of AFTER receiving the 13 notice and attempt to agree on the designation of a third party to assist in 14 the resolution of the dispute. If the parties cannot agree within fifteen 15 days on a third party, the state historic preservation officer shall serve in 16 that capacity. The adverse parties shall attempt to reach a resolution with 17 the assistance of the third party. If a resolution cannot be reached within 18 ninety days <del>of</del> AFTER the designation of the third party, the third party 19 shall resolve the dispute. Either party may appeal a decision within thirty 20 days to the superior court in the county in which the subject of the dispute 21 is located.

K. If a written request for the reburial or repatriation of human remains, funerary objects, sacred ceremonial objects or objects of national or tribal patrimony in the possession and ownership or control of an agency of this state, as of the effective date of this section SEPTEMBER 27, 1990, is made by the government of an American Indian tribe, the requirements of this section apply as if the remains or objects had been discovered after the effective date of this section SEPTEMBER 27, 1990.

29 L. Whenever two or more groups or tribes have affinity to the same 30 human remains, funerary object, sacred ceremonial object or object of 31 national or tribal patrimony and they do not agree on the disposition or 32 treatment of such remains or object, the question of which group or tribe 33 shall be deemed to have affinity shall be resolved pursuant to subsection J 34 OF THIS SECTION. In making the determination, consideration shall be given 35 to all the relevant evidence of affinity.

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M. For the purposes of this section:

Funerary object" means an object discovered in proximity to human
 remains and intentionally buried or interred with the remains.

39 2. "Group with a cultural or religious affinity" means any of the 40 following:

(a) In the case of human remains or funerary objects, any tribe that
has submitted a written claim of affinity pursuant to subsection C OF THIS
SECTION or any other group or tribe that has cultural affinity in light of
all the relevant evidence.

1 (b) In the case of a sacred ceremonial object, a group whose religious 2 observances traditionally have utilized such object. 3 (c) In the case of an object of national or tribal patrimony, a group 4 whose past or present government or traditional cultural organization was or 5 is associated with the object. 6 3. "Group" includes American Indian tribes. 7 "Human remains" means any remains of a human being who died more 4. 8 than fifty years before the remains are discovered. 9 5. "Objects of national or tribal patrimony" means inalienable items 10 of historical or cultural significance to tribal groups. 6. "Sacred ceremonial object" means an object traditionally utilized 11 12 in religious observances. 13 7. "Tribe" means any federally recognized tribal government. 14 Sec. 7. Title 41, chapter 15, article 1, Arizona Revised Statutes, is 15 amended by adding sections 41-2051 and 41-2052, to read: 16 41-2051. Governor's office on tribal relations; director; 17 responsibilities of state agencies; report 18 THE GOVERNOR'S OFFICE ON TRIBAL RELATIONS IS ESTABLISHED. THE Α. 19 OFFICE SHALL ASSIST STATE AGENCIES IN IMPLEMENTING TRIBAL CONSULTATION AND 20 OUTREACH ACTIVITIES. 21 B. THE GOVERNOR SHALL APPOINT THE DIRECTOR PURSUANT TO SECTION 22 38-211. THE DIRECTOR IS ENTITLED TO RECEIVE COMPENSATION PURSUANT TO SECTION 23 38-611. THE OFFICE MAY EMPLOY CLERICAL, PROFESSIONAL AND TECHNICAL PERSONNEL 24 SUBJECT TO CHAPTER 4, ARTICLE 4 OF THIS TITLE AND SHALL PRESCRIBE THEIR 25 DUTIES AND DETERMINE THEIR COMPENSATION PURSUANT TO SECTION 38-611. 26 C. EACH STATE AGENCY SHALL: 27 1. DEVELOP AND IMPLEMENT TRIBAL CONSULTATION POLICIES TO GUIDE THE 28 AGENCY'S WORK AND INTERACTION WITH THE TRIBAL NATIONS OF THIS STATE. 29 2. TO THE EXTENT PRACTICABLE AND PERMITTED BY LAW, SEEK INPUT FROM 30 APPROPRIATE ELECTED OR APPOINTED TRIBAL OFFICIALS BEFORE UNDERTAKING ANY 31 ACTION OR POLICY THAT WILL, OR IS REASONABLY BELIEVED TO, HAVE THE POTENTIAL 32 TO AFFECT A TRIBAL COMMUNITY OR ITS MEMBERS. 3. TO THE FULLEST EXTENT POSSIBLE AND TO THE BEST OF THE AGENCY'S 33 34 ABILITY, INTEGRATE THE INPUT GENERATED FROM TRIBAL CONSULTATION INTO THE AGENCY'S DECISION-MAKING PROCESSES TO ACHIEVE MUTUALLY ACCEPTABLE SOLUTIONS. 35 36 4. DESIGNATE A STATE MEMBER TO ASSUME RESPONSIBILITY FOR THE AGENCY'S 37 IMPLEMENTATION OF THE TRIBAL CONSULTATION POLICIES AND TO ACT AS THE 38 PRINCIPAL POINT OF CONTACT FOR TRIBAL AFFAIRS. 39 5. ON OR BEFORE OCTOBER 1 OF EACH YEAR, REVIEW THE AGENCY'S TRIBAL 40 CONSULTATION POLICIES AND SUBMIT AN ELECTRONIC PROGRESS REPORT WITH 41 PERFORMANCE MEASURES TO THE OFFICE. THE OFFICE SHALL MAKE THE REPORTS 42 AVAILABLE TO TRIBAL LEADERS AND LEGISLATORS. 43 D. THE OFFICE MAY INITIATE OR ASSIST PROGRAMS ON TRIBAL LAND ONLY ON 44 THE REQUEST OR WITH THE APPROVAL OF THE TRIBAL NATION.

E. AT LEAST ONCE A YEAR, THE GOVERNOR SHALL MEET WITH THE TRIBAL 1 2 LEADERS OF THE TWENTY-TWO TRIBAL NATIONS AND COMMUNITIES IN A STATE-TRIBAL 3 SUMMIT TO ADDRESS ISSUES OF MUTUAL CONCERN. 4 41-2052. Governor's office on tribal relations: state and local public officers and employees: powers: report 5 6 A. ON REQUEST, STATE AND LOCAL PUBLIC OFFICERS AND EMPLOYEES SHALL 7 FURNISH THE GOVERNOR'S OFFICE ON TRIBAL RELATIONS WITH ANY INFORMATION THAT 8 THE OFFICE MAY REQUIRE FOR ITS PURPOSES EXCEPT FOR INFORMATION THAT IS NOT 9 SUBJECT TO DISCLOSURE PURSUANT TO LAW. 10 B. THE OFFICE MAY: 1. APPLY FOR, ACCEPT, RECEIVE AND SPEND PUBLIC AND PRIVATE GIFTS OR 11 12 GRANTS OF MONIES AND PROPERTY ON THE TERMS AND CONDITIONS AS MAY BE IMPOSED 13 BY THE DONOR AND FOR THE IMPLEMENTATION OF INTERNAL OPERATIONS AND FORUMS FOR 14 AMERICAN INDIAN PEOPLE TO IMPART THEIR KNOWLEDGE ON STATEWIDE ISSUES. 15 ACCEPT, RECEIVE AND SPEND FEES COLLECTED AT THE ARIZONA INDIAN TOWN 16 HALL TO DEFER EXPENSES FOR THE ARIZONA INDIAN TOWN HALL. 17 3. ASSIST IN EVALUATING, CONSOLIDATING AND COORDINATING ACTIVITIES 18 RELATING TO THE EDUCATION OF AMERICAN INDIAN STUDENTS. 19 4. SERVE AS AN INFORMATIONAL CLEARINGHOUSE AND PROVIDE TRAINING ON 20 CROSS-CULTURAL SITUATIONS. 21 5. RECEIVE ANNUAL NOTICE FROM THE DIRECTOR OF THE STATE MUSEUM ON THE 22 DISCOVERY OF AMERICAN INDIAN HUMAN REMAINS. FUNERARY OBJECTS. SACRED 23 CEREMONIAL OBJECTS OR OBJECTS OF CULTURAL PATRIMONY. 24 6. PROMOTE INCREASED PARTICIPATION BY AMERICAN INDIANS IN LOCAL AND 25 STATE AFFAIRS. 26 WORK IN CONJUNCTION WITH STATE AGENCIES INVOLVED IN ECONOMIC 27 DEVELOPMENT TO DESIGN AND INITIATE PROGRAMS TO STIMULATE ECONOMIC GROWTH OF 28 THE AMERICAN INDIAN POPULATION, INCLUDING MINORITY-OWNED AND WOMEN-OWNED 29 BUSINESSES. 30 8. ESTABLISH AN EXECUTIVE COMMITTEE OR OTHER COMMITTEES, AS NECESSARY. 31 C. THE OFFICE SHALL PREPARE A REPORT THAT SUMMARIZES EACH STATE 32 AGENCY'S ANNUAL PROGRESS REPORT SUBMITTED PURSUANT TO SECTION 41-2051. SUBSECTION C THAT DETAILS THE PROGRESS AND CHALLENGES THAT THE STATE AGENCIES 33 34 HAVE EXPERIENCED IN IMPLEMENTING TRIBAL CONSULTATION POLICIES AND SHALL SUBMIT THE REPORT TO THE LEGISLATURE DURING A JOINT SESSION HELD ON INDIAN 35 36 NATIONS AND TRIBES LEGISLATIVE DAY. 37 Sec. 8. Section 41-2053, Arizona Revised Statutes, as transferred and 38 renumbered, is amended to read: 39 41-2053. Indian nations and tribes legislative day 40 A. The Arizona commission of Indian affairs GOVERNOR'S OFFICE ON 41 TRIBAL RELATIONS, in cooperation with representatives from the THIS state's 42 Indian nations, shall annually facilitate an Indian nations and tribes 43 legislative day on **Tuesday** WEDNESDAY of the second FIRST week of each regular 44 legislative session. THE OFFICE SHALL COORDINATE THE PLANNING AND

PREPARATION OF THE LEGISLATIVE DAY WITH THE PRESIDENT OF THE SENATE, THE 1 2 SPEAKER OF THE HOUSE OF REPRESENTATIVES AND LEGISLATORS WHO ARE NATIVE AMERICAN. THE SENATE SHALL HOST THE LEGISLATIVE DAY IN ODD-NUMBERED YEARS 3 4 AND THE HOUSE OF REPRESENTATIVES SHALL HOST THE LEGISLATIVE DAY IN 5 EVEN-NUMBERED YEARS. THE HOSTING CHAMBER SHALL HOLD A JOINT SESSION OF THE 6 LEGISLATURE. The commission OFFICE shall invite the legislature, governor 7 and other elected officials to pay tribute to the history and culture of the 8 American Indian peoples and their contributions to the prosperity and cultural diversity of the United States. 9 The commission OFFICE shall 10 schedule activities and discussions between state and Indian nations and tribal leaders on issues in which the state and Indian nations and tribes 11 12 share a common interest or jurisdiction.

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B. Indian nations and tribes legislative day is not a legal holiday. 14 Sec. 9. Section 41-2054, Arizona Revised Statutes, as transferred and 15 renumbered, is amended to read:

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41-2054. Indian town hall fund

17 An THE Arizona Indian town hall fund is established that consists of 18 monies collected or received at Indian town halls as fees that are intended to defray administrative costs related to these town halls pursuant to 19 20 section 41-541 41-2052. The commission GOVERNOR'S OFFICE ON TRIBAL RELATIONS 21 shall deposit, pursuant to sections 35-146 and 35-147, all fees collected 22 from this activity in this fund.

23 Sec. 10. Repeal

Α.

Section 41-3016.31, Arizona Revised Statutes, is repealed.

25 Sec. 11. Title 41, chapter 27, article 2, Arizona Revised Statutes, is 26 amended by adding section 41-3024.09, to read:

<u>Governor's office on tribal relations; termination</u>

THE GOVERNOR'S OFFICE ON TRIBAL RELATIONS TERMINATES ON JULY 1,

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30 2024.

31 32 B. TITLE 41, CHAPTER 15 IS REPEALED ON JANUARY 1, 2025.

<u>July 1, 2024</u>

Sec. 12. Purpose

41-3024.09.

33 Pursuant to section 41-2955, subsection E, Arizona Revised Statutes, 34 the legislature establishes the governor's office on tribal relations in 35 order to assist and support tribal nations and communities in this state and 36 to enhance government-to-government relations between the twenty-two tribal 37 nations within the boundaries of this state.

38 Sec. 13. Succession

39 A. As provided by this act, the governor's office on tribal relations 40 succeeds to the authority, powers, duties and responsibilities of the Arizona 41 commission of Indian affairs.

42 B. This act does not alter the effect of any actions that were taken 43 or impair the valid obligations of the Arizona commission of Indian affairs 44 in existence on the effective date of this act.

C. All equipment, records, furnishings and other property, all data 1 2 and obligations and all appropriated monies that remain unspent and 3 unencumbered on the effective date of this act of the Arizona commission of 4 Indian affairs are transferred to the governor's office on tribal relations. 5

Sec. 14. <u>Retroactivity</u>

6 Sections 10, 11 and 13 of this act are effective retroactively to 7 July 1, 2016.