REFERENCE TITLE: native American tribes; TPT revenues

State of Arizona House of Representatives Fifty-first Legislature First Regular Session 2013

## HB 2522

Introduced by

Representatives Hale, Campbell, Cardenas, Peshlakai, Steele, Wheeler, Senators Jackson Jr., Landrum Taylor: Representatives Alston, Escamilla, Gabaldón, Gallego, Gonzales, Hernández, Miranda, Otondo, Quezada, Saldate, Senators Ableser, Cajero Bedford, Pancrazi, Tovar

## AN ACT

AMENDING SECTIONS 42-5029, 42-5031.01 AND 42-6010, ARIZONA REVISED STATUTES; RELATING TO TRANSACTION PRIVILEGE TAXES.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona: 2 Section 1. Section 42-5029, Arizona Revised Statutes, is amended to 3 read: 4 42-5029. Remission and distribution of monies: definition 5 A. The department shall deposit, pursuant to sections 35-146 and 35-147, all revenues collected under this article and articles 4, 5 and 8 of 6 7 this chapter pursuant to section 42-1116, separately accounting for: 8 1. Payments of estimated tax under section 42-5014, subsection D. 9 2. Revenues collected pursuant to section 42-5070. Revenues collected under this article and article 5 of this chapter 10 3. 11 from and after June 30, 2000 from sources located on Indian reservations in 12 this state. 13 4. Revenues collected pursuant to section 42-5010, subsection G and 14 section 42-5155, subsection D. 15 B. The department shall credit payments of estimated tax to an 16 estimated tax clearing account and each month shall transfer all monies in 17 the estimated tax clearing account to a fund designated as the transaction 18 privilege and severance tax clearing account. The department shall credit 19 all other payments to the transaction privilege and severance tax clearing 20 account, separately accounting for the monies designated as distribution base 21 under sections 42-5010, 42-5164, 42-5205 and 42-5353. Each month the 22 department shall report to the state treasurer the amount of monies collected 23 pursuant to this article and articles 4, 5 and 8 of this chapter. 24 C. On notification by the department, the state treasurer shall 25 distribute the monies deposited in the transaction privilege and severance tax clearing account in the manner prescribed by this section and by sections 26 27 42-5164, 42-5205 and 42-5353, after deducting warrants drawn against the 28 account pursuant to sections 42-1118 and 42-1254. 29 D. Of the monies designated as distribution base the department shall: 30 Pay twenty-five per cent to the various incorporated municipalities 1. 31 in this state in proportion to their population to be used by the 32 municipalities for any municipal purpose. 33 2. Pay 38.08 per cent to the counties in this state by averaging the 34 following proportions: 35 (a) The proportion that the population of each county bears to the 36 total state population. (b) The proportion that the distribution base monies collected during 37 38 the calendar month in each county under this article, section 42-5164, 39 subsection B, section 42-5205, subsection B and section 42-5353 bear to the 40 total distribution base monies collected under this article, section 42-5164, 41 subsection B, section 42-5205, subsection B and section 42-5353 throughout 42 the state for the calendar month.

43 3. Pay an additional 2.43 per cent to the counties in this state as44 follows:

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## (a) Average the following proportions:

2 (i) The proportion that the assessed valuation used to determine 3 secondary property taxes of each county, after deducting that part of the 4 assessed valuation that is exempt from taxation at the beginning of the month 5 for which the amount is to be paid, bears to the total assessed valuations 6 used to determine secondary property taxes of all the counties after 7 deducting that portion of the assessed valuations that is exempt from 8 taxation at the beginning of the month for which the amount is to be paid. 9 Property of a city or town that is not within or contiguous to the municipal corporate boundaries and from which water is or may be withdrawn or diverted 10 11 and transported for use on other property is considered to be taxable 12 property in the county for purposes of determining assessed valuation in the 13 county under this item.

(ii) The proportion that the distribution base monies collected during the calendar month in each county under this article, section 42-5164, subsection B, section 42-5205, subsection B and section 42-5353 bear to the total distribution base monies collected under this article, section 42-5164, subsection B, section 42-5205, subsection B and section 42-5353 throughout the state for the calendar month.

20 (b) If the proportion computed under subdivision (a) of this paragraph 21 for any county is greater than the proportion computed under paragraph 2 of this subsection, the department shall compute the difference between the 22 23 amount distributed to that county under paragraph 2 of this subsection and 24 the amount that would have been distributed under paragraph 2 of this 25 subsection using the proportion computed under subdivision (a) of this 26 paragraph and shall pay that difference to the county from the amount 27 available for distribution under this paragraph. Any monies remaining after 28 all payments under this subdivision shall be distributed among the counties 29 according to the proportions computed under paragraph 2 of this subsection.

4. After any distributions required by sections 42-5030, 42-5030.01, 42-5031, 42-5032, 42-5032.01 and 42-5032.02, and after making any transfer to the water quality assurance revolving fund as required by section 49-282, subsection B, credit the remainder of the monies designated as distribution base to the state general fund. From this amount the legislature shall annually appropriate to:

36 (a) The department of revenue sufficient monies to administer and 37 enforce this article and articles 5 and 8 of this chapter.

38 (b) The department of economic security monies to be used for the 39 purposes stated in title 46, chapter 1.

40 (c) The firearms safety and ranges fund established by section 17-273,
41 fifty thousand dollars derived from the taxes collected from the retail
42 classification pursuant to section 42-5061 for the current fiscal year.

43 E. If approved by the qualified electors voting at a statewide general 44 election, all monies collected pursuant to section 42-5010, subsection G and 45 section 42-5155, subsection D shall be distributed each fiscal year pursuant to this subsection. The monies distributed pursuant to this subsection are in addition to any other appropriation, transfer or other allocation of public or private monies from any other source and shall not supplant, replace or cause a reduction in other school district, charter school, university or community college funding sources. The monies shall be distributed as follows:

7 1. If there are outstanding state school facilities revenue bonds 8 pursuant to title 15, chapter 16, article 7, each month one-twelfth of the 9 amount that is necessary to pay the fiscal year's debt service on outstanding state school improvement revenue bonds for the current fiscal year shall be 10 11 transferred each month to the school improvement revenue bond debt service fund established by section 15-2084. The total amount of bonds for which 12 13 these monies may be allocated for the payment of debt service shall not 14 exceed a principal amount of eight hundred million dollars exclusive of 15 refunding bonds and other refinancing obligations.

16 2. After any transfer of monies pursuant to paragraph 1 of this 17 subsection, twelve per cent of the remaining monies collected during the 18 preceding month shall be transferred to the technology and research 19 initiative fund established by section 15-1648 to be distributed among the 20 universities for the purpose of investment in technology and research-based 21 initiatives.

3. After the transfer of monies pursuant to paragraph 1 of this subsection, three per cent of the remaining monies collected during the preceding month shall be transferred to the workforce development account established in each community college district pursuant to section 15-1472 for the purpose of investment in workforce development programs.

27 4. After transferring monies pursuant to paragraphs 1, 2 and 3 of this 28 subsection, one-twelfth of the amount a community college that is owned, 29 operated or chartered by a qualifying Indian tribe on its own Indian 30 reservation would receive pursuant to section 15-1472, subsection D, 31 paragraph 2 if it were a community college district shall be distributed each 32 month to the treasurer or other designated depository of a qualifying Indian 33 tribe. Monies distributed pursuant to this paragraph are for the exclusive 34 purpose of providing support to one or more community colleges owned, 35 operated or chartered by a qualifying Indian tribe and shall be used in a manner consistent with section 15-1472, subsection B. For the purposes of 36 37 this paragraph, "qualifying Indian tribe" has the same meaning as defined in 38 section 42-5031.01, subsection D.

5. After transferring monies pursuant to paragraphs 1, 2 and 3 of this subsection, one-twelfth of the following amounts shall be transferred each month to the department of education for the increased cost of basic state aid under section 15-971 due to added school days and associated teacher salary increases enacted in 2000:

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- (a) In fiscal year 2001–2002, \$15,305,900.
- (b) In fiscal year 2002–2003, \$31,530,100.

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- (c) In fiscal year 2003–2004, \$48,727,700.
- (d) In fiscal year 2004-2005, \$66,957,200.

3 (e) In fiscal year 2005-2006 and each fiscal year thereafter, 4 \$86,280,500.

6. After transferring monies pursuant to paragraphs 1, 2 and 3 of this subsection, seven million eight hundred thousand dollars is appropriated each fiscal year, to be paid in monthly installments, to the department of education to be used for school safety as provided in section 15-154 and two hundred thousand dollars is appropriated each fiscal year, to be paid in monthly installments to the department of education to be used for the character education matching grant program as provided in section 15-154.01.

7. After transferring monies pursuant to paragraphs 1, 2 and 3 of this subsection, no more than seven million dollars may be appropriated by the legislature each fiscal year to the department of education to be used for accountability purposes as described in section 15-241 and title 15, chapter 9, article 8.

8. After transferring monies pursuant to paragraphs 1, 2 and 3 of this subsection, one million five hundred thousand dollars is appropriated each fiscal year, to be paid in monthly installments, to the failing schools tutoring fund established by section 15-241.

9. After transferring monies pursuant to paragraphs 1, 2 and 3 of this subsection, twenty-five million dollars shall be transferred each fiscal year to the state general fund to reimburse the general fund for the cost of the income tax credit allowed by section 43-1072.01.

10. After the payment of monies pursuant to paragraphs 1 through 9 of this subsection, the remaining monies collected during the preceding month shall be transferred to the classroom site fund established by section 15-977. The monies shall be allocated as follows in the manner prescribed by section 15-977:

30 (a) Forty per cent shall be allocated for teacher compensation based31 on performance.

32 (b) Twenty per cent shall be allocated for increases in teacher base 33 compensation and employee related expenses.

34 (c) Forty per cent shall be allocated for maintenance and operation 35 purposes.

F. THE TRANSACTION PRIVILEGE TAX REVENUES THAT ARE SEPARATELY
 ACCOUNTED FOR UNDER SUBSECTION A, PARAGRAPH 3 OF THIS SECTION SHALL BE
 DISTRIBUTED AS FOLLOWS:

EACH MONTH THE DEPARTMENT SHALL TRANSMIT TO THE TREASURER OR OTHER
 DESIGNATED DEPOSITORY OF EACH INDIAN TRIBE FIFTY PER CENT OF THE TRANSACTION
 PRIVILEGE TAX REVENUES THAT ARE RECEIVED IN THE PRECEDING MONTH FROM ALL
 SOURCES LOCATED ON THE INDIAN RESERVATION PURSUANT TO THIS ARTICLE.

43 2. MONIES RECEIVED UNDER THIS SUBSECTION SHALL BE USED BY THE INDIAN
44 TRIBE FOR TELECOMMUNICATION INFRASTRUCTURE DEVELOPMENT AND FOR COMMUNITY
45 DEVELOPMENT PROJECTS, INCLUDING MULTIPURPOSE BUILDINGS, INFRASTRUCTURE

1 DEVELOPMENT AND ROADS ON THE INDIAN RESERVATION THAT ARE LOCATED WITHIN THIS 2 STATE.

3 3. AN INDIAN TRIBE MAY USE THE MONIES RECEIVED UNDER THIS SUBSECTION
4 FOR BONDING OR AS COLLATERAL FOR LOANS FOR THE PURPOSES STATED IN PARAGRAPH 2
5 OF THIS SUBSECTION.

AFTER PAYMENT OF MONIES PURSUANT TO PARAGRAPH 1 OF THIS SUBSECTION,
THE DEPARTMENT SHALL CREDIT THE REMAINDER OF THE MONIES TO THE STATE GENERAL
FUND.

9 5. THIS SUBSECTION SHALL NOT BE CONSTRUED TO CHANGE THE DISTRIBUTION10 OF ANY MONIES PRESCRIBED BY SUBSECTION E OF THIS SECTION.

11 F. G. The department shall credit the remainder of the monies in the 12 transaction privilege and severance tax clearing account to the state general 13 fund, subject to any distribution required by section 42-5030.01.

14 Notwithstanding subsection D of this section, if a court of <del>G.</del> H. 15 competent jurisdiction finally determines that tax monies distributed under 16 this section were illegally collected under this article or articles 5 and 8 17 of this chapter and orders the monies to be refunded to the taxpayer, the 18 department shall compute the amount of such monies that was distributed to 19 each city, town and county under this section. The department shall notify 20 the state treasurer of that amount plus the proportionate share of additional 21 allocated costs required to be paid to the taxpayer. Each city's, town's and county's proportionate share of the costs shall be based on the amount of the 22 23 original tax payment each municipality and county received. Each month the 24 state treasurer shall reduce the amount otherwise distributable to the city, 25 town and county under this section by one thirty-sixth of the total amount to 26 be recovered from the city, town or county until the total amount has been 27 recovered, but the monthly reduction for any city, town or county shall not 28 exceed ten per cent of the full monthly distribution to that entity. The 29 reduction shall begin for the first calendar month after the final 30 disposition of the case and shall continue until the total amount, including 31 interest and costs, has been recovered.

32 H. I. On receiving a certificate of default from the greater Arizona 33 development authority pursuant to section 41-2257 or 41-2258 and to the 34 extent not otherwise expressly prohibited by law, the state treasurer shall 35 withhold from the next succeeding distribution of monies pursuant to this 36 section due to the defaulting political subdivision the amount specified in 37 the certificate of default and immediately deposit the amount withheld in the 38 greater Arizona development authority revolving fund. The state treasurer 39 shall continue to withhold and deposit the monies until the greater Arizona 40 development authority certifies to the state treasurer that the default has 41 In no event may the state treasurer withhold any amount that the been cured. 42 defaulting political subdivision certifies to the state treasurer and the 43 authority as being necessary to make any required deposits then due for the 44 payment of principal and interest on bonds of the political subdivision that were issued before the date of the loan repayment agreement or bonds and that have been secured by a pledge of distributions made pursuant to this section.

J. Except as provided by sections 42-5033 and 42-5033.01, the population of a county, city or town as determined by the most recent United States decennial census plus any revisions to the decennial census certified by the United States bureau of the census shall be used as the basis for apportioning monies pursuant to subsection D of this section.

8  $J_{\cdot}$  K. Except as otherwise provided by this subsection, on notice from 9 the department of revenue pursuant to section 42-6010, subsection B, the state treasurer shall withhold from the distribution of monies pursuant to 10 11 this section to the affected city or town the amount of the penalty for 12 business location municipal tax incentives provided by the city or town to a 13 business entity that locates a retail business facility in the city or town. 14 The state treasurer shall continue to withhold monies pursuant to this 15 subsection until the entire amount of the penalty has been withheld. The 16 state treasurer shall credit any monies withheld pursuant to this subsection 17 to the state general fund as provided by subsection D, paragraph 4 of this 18 section. The state treasurer shall not withhold any amount that the city or 19 town certifies to the department of revenue and the state treasurer as being 20 necessary to make any required deposits or payments for debt service on bonds 21 or other long-term obligations of the city or town that were issued or 22 incurred before the location incentives provided by the city or town.

23  $K_{-}$  L. On notice from the auditor general pursuant to section 9-626, 24 subsection D, the state treasurer shall withhold from the distribution of 25 monies pursuant to this section to the affected city the amount computed pursuant to section 9-626, subsection D. The state treasurer shall continue 26 27 to withhold monies pursuant to this subsection until the entire amount 28 specified in the notice has been withheld. The state treasurer shall credit 29 any monies withheld pursuant to this subsection to the state general fund as 30 provided by subsection D, paragraph 4 of this section.

M. For the purposes of this section, "community college district" means a community college district that is established pursuant to sections 15-1402 and 15-1403 and that is a political subdivision of this state and, unless otherwise specified, includes a community college district established pursuant to section 15-1402.01 and a provisional community college district established pursuant to section 15-1409.

37 Sec. 2. Section 42-5031.01, Arizona Revised Statutes, is amended to 38 read:

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42-5031.01. <u>Distribution of revenues for Indian tribal</u> <u>postsecondary educational institutions;</u> <u>definition</u>

A. Subject to THE LIMITATION UNDER subsection C of this section, each
month the state treasurer shall transmit to the treasurer or other designated
depository of each qualifying Indian tribe the amount of transaction
privilege tax revenues received pursuant to this article in the preceding

1 month from all sources located on the Indian reservation established for the qualifying Indian tribe as determined pursuant to section 42-5029, subsection 3 A, paragraph 3.

4 B. The monies distributed pursuant to this section are for the 5 exclusive purpose of supporting the maintenance, renewal and capital expenses 6 of one or more community colleges in this state that are owned, operated or 7 chartered by each qualifying Indian tribe on its own Indian reservation. 8 Before receiving any monies under this section, a qualifying Indian tribe 9 shall enter into an initial compact with this state on or before September 1, 10 2012, signed by the governor, to account for the use of monies distributed 11 pursuant to this section. The compact shall:

12 1. Be for a term of at least ten years. After a hearing and review of 13 the compact by the joint legislative budget committee held during the last 14 year of the compact's term, a compact may be renewed for an additional term 15 of up to ten years.

16 2. Require the monies to be used primarily for capital needs, 17 including maintenance and renewal of existing facilities at designated 18 community college campuses on the qualifying Indian tribe's own reservation 19 in this state.

Provide for audits by the auditor general of the use of the monies.
 The auditor general shall submit copies of each audit to the joint
 legislative budget committee.

4. If necessary, provide for reimbursement to the department of
revenue of costs associated with implementing this section, not to exceed one
hundred fifty thousand dollars, from revenues that would otherwise be paid to
the qualifying Indian tribe pursuant to this section.

27 C. Notwithstanding subsection A of this section, The state treasurer 28 shall not transmit UNDER THIS SECTION in any fiscal year more than one 29 million seven hundred fifty thousand dollars or more than one-tenth of 30 transaction privilege tax revenues received pursuant to this article from all 31 sources located on the reservation, whichever is less.

D. For the purposes of this section, "qualifying Indian tribe" means an Indian tribe that owns, operates and charters any community college or postsecondary educational institution located on its own reservation in this state.

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Sec. 3. Section 42-6010, Arizona Revised Statutes, is amended to read: 42-6010. <u>Retail business location municipal tax incentives;</u>

prohibition; penalty; exceptions; definitions A. If at least sixty-five per cent of the land area within a city's or

A. If at least sixty-five per cent of the land area within a city's or town's exterior boundaries is located within the exterior boundary of a metropolitan statistical area having a population of more than two million persons, the city or town shall not offer or provide a tax incentive to a business entity as an inducement or in exchange for locating or relocating a retail business facility in the city or town. 1 B. A city or town that violates this section is subject to a penalty 2 equal to the amount of the incentive realized by the taxpayer, extended over 3 a period of sixty months. The department of revenue shall notify the state 4 treasurer to withhold the amount of the penalty from monies otherwise payable 5 to the city or town as provided by section 42-5029, subsection eq K.

6 C. The city or town shall report to the department of revenue the 7 value of any tax incentive used as an inducement or in exchange for locating 8 or relocating a retail business facility in the city or town. For the 9 purposes of this subsection, the value includes all negotiated amounts, in any form and whether actual, realized or contingent, over the term of the 10 11 incentive agreement.

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This section does not apply with respect to: D.

13 Municipal services and benefits generally afforded by ordinance to 1. 14 all new businesses in the city or town, having no direct affect EFFECT on 15 municipal tax levies.

2. Tax incentives that are afforded to all existing retail business 16 17 facilities in the city or town.

18 3. Tax incentives for locating retail business facilities in an area 19 designated as a redevelopment project pursuant to title 36, chapter 12, 20 article 3 where the average household income is less than the average city 21 household income as determined by the United States census bureau.

22 4. Incentives consisting of reimbursement for public infrastructure 23 dedicated to and accepted and controlled upon completion of the project by 24 the city or town, county, state or a private utility where no other political 25 subdivision provides such utility for transportation, water, sewer, 26 electrical, drainage, the fair market value of real property necessary for 27 the public infrastructure and other necessary public infrastructure. This 28 paragraph does not apply to parking lots, parking structures or parking 29 facilities or other structures or amenities owned or controlled by a private 30 entity.

31 5. Incentives that are offered for the purpose of preserving 32 historical buildings and other structures.

33 6. Incentives that are offered for cleanup or other remediation 34 activities at a brownfields site under title 49, chapter 2, article 1.1 or 35 the comprehensive environmental response, compensation, and liability act of 36 1980 (P.L. 96-510, 94 Stat. 2767; 42 United States Code sections 9601 through 37 9657), commonly known as "superfund".

38 E. To qualify as exempt from the penalty, an incentive under 39 subsection D of this section that is offered in exchange for expenses 40 incurred by the business entity must be in the form of a reimbursement of the 41 expenses and may not exceed or otherwise be disproportional to the actual 42 cost incurred.

43 This section does not apply to tax incentives that were referred to F. 44 a vote of the qualified electors of the city or town before July 1, 2007 and 45 approved by the qualified electors of the city or town.

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## G. For the purposes of this section:

2 "Metropolitan statistical area" means a geographical area 1. 3 consisting of cities, towns and other populated areas defined for federal 4 statistical and census purposes by the United States office of management and 5 budget with technical assistance from the United States bureau of the census.

"Retail business facility" means a store, warehouse or other 6 2. 7 improvement to real estate where at least one-half of the business conducted 8 on the premises consists of retail sales of tangible personal property to the 9 ultimate consumer, measured by either the number of employees assigned to retail sales or the square footage of the facility used for retail sales. 10 11 For the purposes of this paragraph, retail sales do not include:

12 (a) Sales of food and beverage for consumption on the premises of the 13 facility.

14 (b) The distribution without charge of promotional products that 15 display the company logo or trademark.

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(c) Sales solely to company employees.

17 3. "Tax incentive" means any waiver, exemption, deduction, credit, 18 rebate, discount, deferral or other abatement or reduction of the normal 19 municipal tax liability of an individual taxpayer that otherwise applies to 20 similar existing taxpayers and properties in the city or town, however 21 denominated, computed or applied, and generally understood as an inducement for the taxpayer to locate a business facility or other operation in the city 22 23 or town.