PREFILED DEC 21 2009 REFERENCE TITLE: university athletic facilities district

State of Arizona House of Representatives Forty-ninth Legislature Second Regular Session 2010

## HB 2035

Introduced by Representative Nichols

## AN ACT

AMENDING SECTIONS 48-4201, 48-4202, 48-4203 AND 48-4204, ARIZONA REVISED STATUTES; AMENDING TITLE 48, CHAPTER 26, ARTICLE 2, ARIZONA REVISED STATUTES, BY ADDING SECTION 48-4235; RELATING TO STADIUM DISTRICTS.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona: 2 Section 1. Section 48-4201, Arizona Revised Statutes, is amended to 3 read: 4 48-4201. Definitions 5 In this chapter, unless the context otherwise requires: 6 1. "Board" means the board of directors of any district established 7 under section 48-4202, subsection A, or B OR C. 8 2. "Bond" means any obligation authorized and issued pursuant to this 9 chapter, including bonds, lease-purchase and installment purchase agreements, certificates of participation in a lease-purchase or installment purchase 10 11 agreement and obligations that are authorized and issued to refund or 12 refinance obligations that are authorized and issued pursuant to this 13 chapter. 14 3. "District" means any county stadium district established pursuant 15 to section 48-4202, subsection A, or B OR C. 16 4. "Multipurpose facility" means any facility or facilities that 17 include: 18 (a) A primary component that is located in the district on the 19 multipurpose facility site and on lands that are adjacent to each other or 20 separated by public rights-of-way, that the district owns or leases and that 21 is used to accommodate sporting, entertainment, cultural, civic, meeting, 22 trade show or convention events or activities, fire, police or other public 23 safety facilities and tourism offices. The primary component may not include 24 any structure or part of a structure that is used or designed for use as a 25 county, city or town hall, as meeting space for the county, city or town 26 governing body or for general municipal administrative office space other 27 than for the administration, maintenance and operation of the multipurpose 28 facility. 29 (b) Secondary components that are located in the district and that the 30 board determines are necessary or beneficial to the primary component, 31 limited to on-site infrastructure, artistic components, parking garages and 32 lots, and public parks and plazas. In addition, secondary components may 33 include related commercial facilities that are located within the 34 multipurpose facility site. 35 5. "Multipurpose facility site" means the geographic area within the 36 district which is depicted in the publicity pamphlet for an election held 37 pursuant to section 48-4237. 38 6. "Municipality" means a city or town that is incorporated or 39 chartered under the constitution and laws of this state. 40 7. "Stadium" means a sports facility or facilities located in the 41 district and designed to accommodate, but not be limited to, major league 42 baseball events OR INTERCOLLEGIATE ATHLETIC EVENTS.

1 2 Sec. 2. Section 48-4202, Arizona Revised Statutes, is amended to read: 48-4202. Formation of district

3 The board of supervisors of each county having a population of more Α. 4 than one million five hundred thousand persons according to the most recent 5 United States decennial census or any county in which a major league baseball 6 organization has established or seeks to establish a spring training 7 operation may organize a countywide district to include both the incorporated 8 and unincorporated areas of the county, if the board determines that the 9 public convenience, necessity or welfare will be promoted by establishing the district. 10

11 Two or more municipalities in the same county may organize a Β. 12 district for multipurpose facilities if the governing bodies of the 13 municipalities determine that the public convenience, necessity or welfare 14 will be promoted by establishing the district. The district shall be 15 comprised of the areas within the corporate boundaries of the 16 municipalities. After formation, the boundaries of the district shall not be 17 altered. A district may be established under this subsection in the same county in which a district is established under subsection A of this 18 19 section. A district formed pursuant to this subsection shall be deemed a 20 county stadium district for purposes of this chapter. Notwithstanding any 21 other law, a district may not be organized under this subsection from and 22 after October 31, 1999, except that a district may be organized under this 23 subsection after October 31, 1999 if before that date the governing body of 24 two or more of the municipalities identified the location of a multipurpose 25 facility site and has voted with the purpose of forming a district for 26 multipurpose facilities under this subsection.

27 C. THE BOARD OF SUPERVISORS OF ANY COUNTY IN WHICH A STATE SUPPORTED 28 UNIVERSITY IS ESTABLISHED MAY ORGANIZE A SINGLE UNIVERSITY ATHLETIC 29 FACILITIES DISTRICT IF THE BOARD DETERMINES THAT THE PUBLIC CONVENIENCE. 30 NECESSITY OR WELFARE WILL BE PROMOTED BY ESTABLISHING THE DISTRICT. THE 31 DISTRICT SHALL INCLUDE ONLY THE AREA IN THE COUNTY WITHIN THE CONTIGUOUS 32 EXTERIOR BOUNDARIES OF REAL PROPERTY OWNED BY THE ARIZONA BOARD OF REGENTS 33 AND SHALL EXCLUDE ANY SUCH REAL PROPERTY SUBJECT TO AN EXISTING GROUND LEASE 34 OR SUBJECT TO AN EXISTING AGREEMENT GRANTING A THIRD PARTY THE RIGHT OR 35 OPTION TO A GROUND LEASE. AFTER FORMATION, THE BOUNDARIES OF THE DISTRICT SHALL BE ALTERED ONLY AS THE ARIZONA BOARD OF REGENTS ACQUIRES AND DISPOSES 36 37 OF REAL PROPERTY. A DISTRICT MAY BE ESTABLISHED UNDER THIS SUBSECTION IN THE 38 SAME COUNTY IN WHICH A DISTRICT IS ESTABLISHED UNDER SUBSECTION A OF THIS 39 SECTION. A DISTRICT FORMED PURSUANT TO THIS SUBSECTION IS DEEMED A COUNTY 40 STADIUM DISTRICT FOR THE PURPOSES OF THIS CHAPTER.

41 The county board of supervisors shall be the board of directors <del>C.</del> D. 42 of a countywide district established under subsection A of this section. The 43 board of directors of a district established under subsection B of this 44 section shall consist of two members appointed for a definite term by the 45 governing body of each municipality but may not include officers or employees 1 of the municipality, and if the district enters into an intergovernmental 2 agreement pursuant to section 48-4203 with an Indian tribe or community, the 3 board of directors shall include two members appointed by the Indian tribe or 4 community. THE BOARD OF DIRECTORS OF A DISTRICT ESTABLISHED UNDER SUBSECTION 5 C OF THIS SECTION SHALL BE ESTABLISHED PURSUANT TO AN INTERGOVERNMENTAL AGREEMENT BETWEEN THE COUNTY AND THE ARIZONA BOARD OF REGENTS. The directors 6 7 are not eligible for compensation for their services but are eligible for 8 reimbursement for their necessary expenses in attending to and traveling on 9 district business.

10 <del>D.</del> E. The board of supervisors may pay the necessary costs incurred 11 in connection with establishing a countywide district from any county monies 12 available for that purpose. The municipalities may pay their proportionate 13 share of the necessary costs incurred in establishing a district formed by 14 two or more municipalities under subsection B of this section from any monies 15 available for that purpose. THE ARIZONA BOARD OF REGENTS MAY PAY THE 16 NECESSARY COSTS INCURRED IN CONNECTION WITH ESTABLISHING A DISTRICT UNDER 17 SUBSECTION C OF THIS SECTION FROM ANY MONIES AVAILABLE FOR THAT PURPOSE.

18 E. F. Subject to limitations imposed BY THIS CHAPTER. by 19 intergovernmental agreement and BY the ordinance or resolution authorizing 20 the formation of the district, the district is a tax levying public 21 improvement district and a political taxing subdivision of this state and has 22 all the powers, privileges and immunities granted generally to municipal 23 corporations for the purposes of implementing this chapter, including eminent 24 domain, as provided by section 48-4203, subsection A, paragraph 7, and 25 immunity of its property, bonds and interest on and transfer of its bonds 26 from taxation.

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28 29 Sec. 3. Section 48-4203, Arizona Revised Statutes, is amended to read: 48-4203. <u>Powers and duties of board of directors: conflict of</u> <u>interest</u>

30 31 A. The board of directors, on behalf of the district, may:

1. Adopt and use a corporate seal.

32 2. Sue and be sued.

33 3. Enter into contracts, including intergovernmental agreements under 34 title 11, chapter 7, article 3, as necessary to carry out the purposes and 35 requirements of this chapter. The district may contract with a county sports 36 authority established under title 11, chapter 5 to carry out any power of the 37 district.

Adopt administrative rules as necessary to administer and operate
 the district and any property under its jurisdiction.

40 5. Adopt rules that allow weighted voting by board members and 41 establish conditions for terminating the district.

6. Employ an executive director and administrative and clerical employees, or contract for other management personnel, and prescribe the terms and conditions of their employment as necessary to carry out the purposes of the district. 7. Acquire by any lawful means and operate, maintain, encumber and dispose of real and personal property and interests in property. A district stablished under section 48-4202, subsection A may acquire real property by eminent domain. A district established under section 48-4202, subsection B shall not acquire real property by eminent domain. A DISTRICT ESTABLISHED UNDER SECTION 48-4202, SUBSECTION C SHALL NOT ACQUIRE OR OWN REAL PROPERTY OR INTERESTS IN REAL PROPERTY.

8 8. Administer trusts declared or established for the district, receive 9 and hold in trust or otherwise property located in or out of this state and, 10 if not otherwise provided, dispose of the property for the benefit of the 11 district.

9. Retain legal counsel and other consultants as necessary to carry
 out the purposes of the district.

B. The board of directors, on behalf of a district established pursuant to section 48-4202, subsection B, may:

16 1. Use revenues paid to the district pursuant to section 42-5031 and 17 other revenues the district may receive from other sources, for the purposes 18 set forth in section 48-4204, subsection B.

Enter into agreements with developers, contractors, tenants and
 other users of all or part of a multipurpose facility as determined
 appropriate.

3. Pledge all or part of the revenues described in section 42-5031, subsection B, to secure the district's bonds or other financial obligations issued or incurred under this chapter for the construction of all or part of a multipurpose facility.

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C. The board of directors shall:

27 1. Appoint from among its members a chairman, a secretary and such 28 other officers as may be necessary to conduct its business. The board of 29 directors may appoint the chief financial officer of the county as the 30 district treasurer of a countywide district established under section 31 48-4202, subsection A. If the board does not appoint the chief financial 32 officer, the county treasurer is designated ex officio as the treasurer. The 33 board of directors of a district that is established pursuant to section 34 48-4202, subsection B shall designate ex officio an officer of one of the 35 municipalities as treasurer of the district. THE COUNTY TREASURER IS 36 DESIGNATED EX OFFICIO AS THE TREASURER OF A DISTRICT THAT IS ESTABLISHED 37 PURSUANT TO SECTION 48-4202, SUBSECTION C.

2. Keep and maintain a complete and accurate record of all its proceedings. All proceedings and records of the board shall be open to the public as required by title 38, chapter 3, article 3.1 and title 39, chapter 1.

42 3. Provide for the use, maintenance and operation of the properties43 and interests controlled by the district.

D. The board of directors of a district that is established pursuant to section 48-4202, subsection B shall determine by agreement the distribution of revenues from operating and using the multipurpose facilities
 among the municipalities and any participating Indian tribe or community.

E. The directors, officers and employees of the district are subject to title 38, chapter 3, article 8 relating to conflicts of interest.

5 F. This state and political subdivisions of this state other than the 6 district are not liable for any financial or other obligations of the 7 district and the financial or other obligations do not constitute a debt or 8 liability of this state or any political subdivision of this state, other 9 than the district.

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Sec. 4. Section 48-4204, Arizona Revised Statutes, is amended to read: 48-4204. <u>Constructing and operating a stadium and other</u> <u>structures; regulating alcoholic beverages</u>

13 From the taxes and surcharges levied pursuant to article 2 of this Α. 14 chapter for use with respect to major league baseball spring training, the 15 district may acquire land and construct, finance, furnish, maintain, improve, operate, market and promote the use of existing or proposed major league 16 17 baseball spring training facilities or stadiums and other structures, 18 utilities, roads, parking areas or buildings necessary for full use of the 19 training facilities or stadiums for sports and other purposes and do all 20 things necessary or convenient to accomplish those purposes. The board shall 21 require that any project undertaken by the district include financial 22 participation from the county or municipality in which the project is 23 located, from a private party or from any combination of these entities which 24 equals or exceeds one-half of the amount to be expended or distributed by the 25 district. Capital improvement funds expended at any time after June 1, 1991 26 by a county, municipality or private party for a purpose authorized by this 27 section may be deemed financial participation with respect to any project the 28 district may undertake.

29 B. From the taxes and charges levied or identified pursuant to section 30 48-4237 for use with respect to multipurpose facilities and from other monies 31 lawfully available to the district, the district may acquire land and 32 construct, finance, furnish, maintain, improve, operate, market and promote 33 the use of multipurpose facilities and other structures, utilities, roads, 34 parking areas or buildings necessary for full use of the multipurpose 35 facilities and do all things necessary or convenient to accomplish those Public funds identified in section 48-4237, including funds 36 purposes. 37 distributed pursuant to section 42-5031, may only be used for the components 38 for a multipurpose facility which are owned by the district or which are 39 publicly owned.

40 C. PURSUANT TO INTERGOVERNMENTAL AGREEMENT WITH THE ARIZONA BOARD OF 41 REGENTS, FROM THE REVENUES COLLECTED FROM ASSESSMENTS PURSUANT TO SECTION 42 48-4235 FOR USE WITH RESPECT TO BOARD OF REGENTS OWNED INTERCOLLEGIATE 43 ATHLETIC FACILITIES, THE DISTRICT MAY CONSTRUCT, RECONSTRUCT, FINANCE, 44 FURNISH, MAINTAIN AND IMPROVE EXISTING INTERCOLLEGIATE ATHLETIC FACILITIES LOCATED ON BOARD OF REGENTS PROPERTY, INCLUDING UTILITIES, ROADS, PARKING
 AREAS OR BUILDINGS NECESSARY FOR FULL USE OF THE ATHLETIC FACILITIES.

3  $\mathcal{C}$ . D. Title 34 applies to the district, except that regardless of the 4 funding source for design and construction of facilities and structures the 5 district may establish alternative systems and procedures, including the use 6 of the design-build method of construction or the use of qualifications-based 7 selection of contractors with experience in stadium design or construction, 8 to expedite the design and construction OR RECONSTRUCTION of any of its 9 facilities or structures or any facilities or structures leased to it or used 10 by it pursuant to an intergovernmental agreement. For the purposes of this 11 subsection:

12 1. "Design-build" means a process of entering into and managing a 13 contract between the district and another party in which the other party 14 agrees to both design and build a structure, a facility or other items 15 specified in the contract.

2. "Qualifications-based selection" means a process of entering into and managing a contract between the district and another party in which the other party is selected by the district on the basis of the party's qualifications and experience in designing or constructing facilities, structures or other items similar to those the district is authorized to construct or lease. The other party may be selected by direct selection or by public competition.

D. E. For THE purposes of financing, designing, constructing,
 RECONSTRUCTING or operating facilities or structures, the district is not the
 agent of any municipality, THIS STATE OR ANY AGENCY OR INSTRUMENTALITY OF
 THIS STATE participating in the funding of such facilities or structures.

F. Subject to the requirements of title 4, the board of directors
may permit and regulate the sale, use and consumption of alcoholic beverages
at events held on property acquired, leased or subleased under this article.

30 Sec. 5. Title 48, chapter 26, article 2, Arizona Revised Statutes, is 31 amended by adding section 48-4235, to read:

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48-4235. Assessment in lieu of property tax; rate; administration

A. THE BOARD OF DIRECTORS OF A DISTRICT ESTABLISHED PURSUANT TO
 SECTION 48-4202, SUBSECTION C SHALL PROVIDE BY INTERGOVERNMENTAL AGREEMENT
 FOR THE IMPOSITION AND COLLECTION OF AN ASSESSMENT FROM PRIME COMMERCIAL
 LESSEES OF BOARD OF REGENTS PROPERTY IN THE DISTRICT.

38 B. THE BOARD OF DIRECTORS SHALL DETERMINE THE AMOUNT OF THE ASSESSMENT
 39 EACH YEAR AS FOLLOWS:

1. DETERMINE THE VALUATION OF EACH PARCEL OF BOARD OF REGENTS PROPERTY
IN THE SAME MANNER AS IS USED BY THE COUNTY ASSESSOR TO DETERMINE THE
VALUATION OF SIMILAR PROPERTY IN THE COUNTY. THE BOARD OF DIRECTORS SHALL
MAKE AVAILABLE THE METHOD AND CALCULATION OF THE VALUATION OF ANY PROPERTY ON
REQUEST. ON THE PETITION OF A PRIME LESSEE, THE BOARD OF DIRECTORS SHALL

1 MEET WITH THE PETITIONER TO RESOLVE ANY DISAGREEMENT ON THE AMOUNT OF THE 2 VALUATION.

2. COMPUTE A COMPARABLE ASSESSED VALUATION BY APPLYING THE APPROPRIATE
ASSESSMENT PERCENTAGE PRESCRIBED BY TITLE 42, CHAPTER 15, ARTICLE 1 TO THE
VALUATION DETERMINED UNDER PARAGRAPH 1.

6 3. MULTIPLY THE COMPARABLE ASSESSED VALUATION DETERMINED UNDER
7 PARAGRAPH 2 BY A RATE PER ONE HUNDRED DOLLARS ESTABLISHED BY THE BOARD OF
8 DIRECTORS, BUT NOT TO EXCEED THE COMPOSITE TAX RATES OF ALL TAXING
9 JURISDICTIONS IN WHICH THE PARCEL OF PROPERTY IS LOCATED.

10 C. THE DISTRICT TREASURER SHALL COLLECT THE ASSESSMENT FROM THE PRIME 11 LESSEE. THE DISTRICT TREASURER SHALL DEPOSIT THE NET REVENUES FROM THE 12 ASSESSMENT IN THE DISTRICT FUND TO BE USED FOR THE PURPOSES ALLOWED BY THIS 13 CHAPTER.

14 D. THE BOARD OF DIRECTORS MAY PLEDGE ALL OR PART OF THE ASSESSMENT 15 REVENUES TO SECURE DISTRICT BONDS OR FINANCIAL OBLIGATIONS UNDER THIS 16 CHAPTER. THE BOARD OF DIRECTORS MUST CONTINUE TO IMPOSE AND COLLECT THE 17 ASSESSMENT IN AN AMOUNT THAT IS AT LEAST ADEQUATE FOR ALL DEBT SERVICE 18 REQUIREMENTS OF THE DISTRICT UNDER THIS CHAPTER.