REFERENCE TITLE: initiative, referendum; vote percentage requirements

State of Arizona House of Representatives Fifty-second Legislature Second Regular Session 2016

HCR 2043

Introduced by Representative Mesnard

A CONCURRENT RESOLUTION

PROPOSING AN AMENDMENT TO THE CONSTITUTION OF ARIZONA; AMENDING ARTICLE IV, PART 1, SECTION 1, CONSTITUTION OF ARIZONA; RELATING TO INITIATIVE AND REFERENDUM.

(TEXT OF BILL BEGINS ON NEXT PAGE)

Be it resolved by the House of Representatives of the State of Arizona, the
 Senate concurring:

3 1. Article IV, part 1, section 1, Constitution of Arizona, is proposed 4 to be amended as follows if approved by the voters and on proclamation of the 5 Governor:

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1. Legislative authority: initiative and referendum

Section 1. (1) Senate; house of representatives; reservation of power to people. The legislative authority of the state shall be vested in the legislature, consisting of a senate and a house of representatives, but the people reserve the power to propose laws and amendments to the constitution and to enact or reject such laws and amendments at the polls, independently of the legislature; and they also reserve, for use at their own option, the power to approve or reject at the polls any act, or item, section, or part of any act, of the legislature.

17 (2) Initiative power. The first of these reserved powers
18 is the initiative. Under this power ten per centum PERCENT of
19 the qualified electors shall have the right to propose any
20 measure, and fifteen per centum PERCENT shall have the right to
21 propose any amendment to the constitution.

22 (3) Referendum power; emergency measures; effective date of acts. The second of these reserved powers is the referendum. 23 24 Under this power the legislature, or five per centum PERCENT of 25 the qualified electors, may order the submission to the people 26 at the polls of any measure, or item, section, or part of any 27 measure, enacted by the legislature, except laws immediately 28 necessary for the preservation of the public peace, health, or 29 safety, or for the support and maintenance of the departments of 30 the state government and state institutions; but to allow 31 opportunity for referendum petitions, no act passed by the 32 legislature shall be operative for ninety days after the close 33 of the session of the legislature enacting such measure, except 34 such as require earlier operation to preserve the public peace, 35 health, or safety, or to provide appropriations for the support 36 and maintenance of the departments of the state and of state 37 institutions; provided, that no such emergency measure shall be 38 considered passed by the legislature unless it shall state in a 39 separate section why it is necessary that it shall become 40 immediately operative, and shall be approved by the affirmative 41 votes of two-thirds of the members elected to each house of the 42 legislature, taken by roll call of ayes and nays, and also 43 approved by the governor; and should such measure be vetoed by 44 the governor, it shall not become a law unless it shall be 45 approved by the votes of three-fourths of the members elected to

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1 each house of the legislature, taken by roll call of ayes and 2 nays.

3 (4) Initiative and referendum petitions; filing. All 4 petitions submitted under the power of the initiative shall be 5 known as initiative petitions, and shall be filed with the 6 secretary of state not less than four months preceding the date 7 of the election at which the measures so proposed are to be 8 voted upon. All petitions submitted under the power of the 9 referendum shall be known as referendum petitions, and shall be 10 filed with the secretary of state not more than ninety days 11 after the final adjournment of the session of the legislature 12 which shall have passed the measure to which the referendum is 13 applied. The filing of a referendum petition against any item, 14 section, or part of any measure shall not prevent the remainder 15 of such measure from becoming operative.

(5) Effective date of initiative and referendum measures. Any measure or amendment to the constitution proposed under the initiative, and any measure to which the referendum is applied, shall be referred to a vote of the qualified electors, and shall become law when approved by a majority of the votes cast thereon and upon proclamation of the governor, and not otherwise.

(6) (A) Veto of initiative or referendum. The veto 22 power of the governor shall not extend to an initiative measure 23 24 approved by a majority of the votes cast thereon or to a 25 referendum measure decided by a majority of the votes cast 26 thereon.

27 (6) (B) Legislature's power to repeal initiative or 28 referendum. The legislature shall not have the power to repeal 29 an initiative measure approved by a majority of the votes cast 30 thereon or to repeal a referendum measure decided by a majority of the votes cast thereon.

32 (6) (C) Legislature's power to amend initiative or referendum. FOR INITIATIVE AND REFERENDUM MEASURES APPROVED 33 34 FROM 1998 THROUGH 2014, the legislature shall not have the power 35 to amend an initiative measure approved by a majority of the 36 votes cast thereon, or to amend a referendum measure decided 37 APPROVED by a majority of the votes cast thereon, unless the 38 amending legislation furthers the purposes of such measure and 39 at least three-fourths of the members of each house of the 40 legislature, by a roll call of ayes and nays, vote to amend such 41 measure, EXCEPT THAT FOR MEASURES APPROVED AT THE 2016 GENERAL 42 ELECTION OR LATER, THE LEGISLATURE SHALL NOT HAVE THE POWER TO 43 AMEND AN INITIATIVE OR A REFERENDUM MEASURE APPROVED BY A 44 MAJORITY OF THE VOTES CAST THEREON, UNLESS THE LEGISLATURE 45 APPROVES THE AMENDMENT BY A GREATER PERCENTAGE OF THE MEMBERS OF 46 THE LEGISLATURE THAN THE PERCENTAGE OF VOTERS THAT APPROVED THE

INITIATIVE OR REFERENDUM MEASURE AND, IF THE INITIATIVE OR
 REFERENDUM MEASURE WAS APPROVED BY AT LEAST TWO-THIRDS OF THE
 VOTES CAST THEREON, THE AMENDING LEGISLATION FURTHERS THE
 PURPOSES OF SUCH MEASURE.

5 (6) (D) Legislature's power to appropriate or divert 6 funds created by initiative or referendum. FOR INITIATIVE AND 7 REFERENDUM MEASURES APPROVED FROM 1998 THROUGH 2014, the 8 legislature shall not have the power to appropriate or divert funds created or allocated to a specific purpose by an 9 10 initiative measure approved by a majority of the votes cast 11 thereon, or by a referendum measure decided APPROVED by a 12 majority of the votes cast thereon, unless the appropriation or 13 diversion of funds furthers the purposes of such measure and at 14 least three-fourths of the members of each house of the 15 legislature, by a roll call of ayes and nays, vote to 16 appropriate or divert such funds, EXCEPT THAT FOR MEASURES 17 APPROVED AT THE 2016 GENERAL ELECTION OR LATER, THE LEGISLATURE 18 SHALL NOT HAVE THE POWER TO DIVERT FUNDS CREATED OR ALLOCATED TO 19 A SPECIFIC PURPOSE BY AN INITIATIVE OR A REFERENDUM MEASURE 20 APPROVED BY A MAJORITY OF THE VOTES CAST THEREON, UNLESS THE 21 LEGISLATURE APPROVES THE DIVERSION OF FUNDS BY A GREATER 22 PERCENTAGE OF THE MEMBERS OF THE LEGISLATURE THAN THE PERCENTAGE 23 OF VOTERS THAT APPROVED THE INITIATIVE OR REFERENDUM MEASURE 24 AND. IF THE INITIATIVE OR REFERENDUM MEASURE WAS APPROVED BY AT 25 LEAST TWO-THIRDS OF THE VOTES CAST THEREON, THE DIVERSION OF 26 FUNDS FURTHERS THE PURPOSES OF SUCH MEASURE.

(7) Number of qualified electors. The whole number of
votes cast for all candidates for governor at the general
election last preceding the filing of any initiative or
referendum petition on a state or county measure shall be the
basis on which the number of qualified electors required to sign
such petition shall be computed.

33 (8) Local, city, town or county matters. The powers of 34 the initiative and the referendum are hereby further reserved to 35 the qualified electors of every incorporated city, town, and 36 county as to all local, city, town, or county matters on which 37 such incorporated cities, towns, and counties are or shall be 38 empowered by general laws to legislate. Such incorporated 39 cities, towns, and counties may prescribe the manner of 40 exercising said powers within the restrictions of general laws. 41 Under the power of the initiative fifteen per centum PERCENT of 42 the qualified electors may propose measures on such local, city, 43 town, or county matters, and ten per centum PERCENT of the 44 electors may propose the referendum on legislation enacted 45 within and by such city, town, or county. Until provided by 1

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general law, said cities and towns may prescribe the basis on which said percentages shall be computed.

3 (9) Form and contents of initiative and of referendum 4 petitions: verification. Every initiative or referendum 5 petition shall be addressed to the secretary of state in the 6 case of petitions for or on state measures, and to the clerk of 7 the board of supervisors, city clerk, or corresponding officer 8 in the case of petitions for or on county, city, or town 9 measures; and shall contain the declaration of each petitioner, 10 for himself, that he is a qualified elector of the state (and in 11 the case of petitions for or on city, town, or county measures, 12 of the city, town, or county affected), his post office address, 13 the street and number, if any, of his residence, and the date on 14 signed such petition. Each sheet which he containing 15 petitioners' signatures shall be attached to a full and correct 16 copy of the title and text of the measure so proposed to be 17 initiated or referred to the people, and every sheet of every 18 such petition containing signatures shall be verified by the 19 affidavit of the person who circulated said sheet or petition, 20 setting forth that each of the names on said sheet was signed in 21 the presence of the affiant and that in the belief of the affiant each signer was a qualified elector of the state, or in 22 the case of a city, town, or county measure, of the city, town, 23 24 or county affected by the measure so proposed to be initiated or 25 referred to the people.

26 (10) Official ballot. When any initiative or referendum 27 petition or any measure referred to the people by the 28 legislature shall be filed, in accordance with this section, 29 with the secretary of state, he shall cause to be printed on the 30 official ballot at the next regular general election the title 31 and number of said measure, together with the words "yes" and 32 "no" in such manner that the electors may express at the polls 33 their approval or disapproval of the measure.

(11) Publication of measures. The text of all measures to
 be submitted shall be published as proposed amendments to the
 constitution are published, and in submitting such measures and
 proposed amendments the secretary of state and all other
 officers shall be guided by the general law until legislation
 shall be especially provided therefor.

40 (12) Conflicting measures or constitutional amendments. If 41 two or more conflicting measures or amendments to the 42 constitution shall be approved by the people at the same 43 election, the measure or amendment receiving the greatest number 44 of affirmative votes shall prevail in all particulars as to 45 which there is conflict. 1

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(13) Canvass of votes; proclamation. It shall be the duty of the secretary of state, in the presence of the governor and the chief justice of the supreme court, to canvass the votes for and against each such measure or proposed amendment to the constitution within thirty days after the election, and upon the completion of the canvass the governor shall forthwith issue a proclamation, giving the whole number of votes cast for and against each measure or proposed amendment, and declaring such measures or amendments as are approved by a majority of those voting thereon to be law.

(14) Reservation of legislative power. 11 This section 12 shall not be construed to deprive the legislature of the right to enact any measure except that, FOR INITIATIVE AND REFERENDUM 13 14 MEASURES APPROVED FROM 1998 THROUGH 2014, the legislature shall 15 not have the power to adopt any measure that supersedes, in 16 whole or in part, any initiative measure approved by a majority 17 of the votes cast thereon or any referendum measure decided 18 APPROVED by a majority of the votes cast thereon unless the 19 superseding measure furthers the purposes of the initiative or 20 referendum measure and at least three-fourths of the members of 21 each house of the legislature, by a roll call of ayes and nays, 22 vote to supersede such initiative or referendum measure, EXCEPT THAT FOR MEASURES APPROVED AT THE 2016 GENERAL ELECTION OR 23 24 LATER. THE LEGISLATURE SHALL NOT HAVE THE POWER TO SUPERSEDE. IN 25 WHOLE OR IN PART, AN INITIATIVE OR A REFERENDUM MEASURE APPROVED 26 BY A MAJORITY OF THE VOTES CAST THEREON, UNLESS THE LEGISLATURE 27 APPROVES THE SUPERSEDING LEGISLATION BY A GREATER PERCENTAGE OF 28 THE MEMBERS OF THE LEGISLATURE THAN THE PERCENTAGE OF VOTERS 29 THAT APPROVED THE INITIATIVE OR REFERENDUM MEASURE AND. IF THE 30 INITIATIVE OR REFERENDUM MEASURE WAS APPROVED BY AT LEAST 31 TWO-THIRDS OF THE VOTES CAST THEREON, SUPERSEDING THE 32 LEGISLATION FURTHERS THE PURPOSES OF SUCH MEASURE.

(15) Legislature's right to refer measure to the people.
 Nothing in this section shall be construed to deprive or limit
 the legislature of the right to order the submission to the
 people at the polls of any measure, item, section, or part of
 any measure.

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(16) Self-executing. This section of the constitution shall be, in all respects, self-executing.

40 2. Section 1 applies retroactively to all initiative and referendum
41 measures approved by the voters at and after the November 2016 election.

42 3. The Secretary of State shall submit this proposition to the voters 43 at the next general election as provided by article XXI, Constitution of 44 Arizona.