

State of Arizona  
Senate  
Fifty-second Legislature  
First Regular Session  
2015

# SENATE BILL 1066

AN ACT

AMENDING SECTION 9-481, ARIZONA REVISED STATUTES; AMENDING TITLE 11, CHAPTER 4, ARTICLE 3, ARIZONA REVISED STATUTES, BY ADDING SECTION 11-661; AMENDING SECTIONS 15-1473, 41-1279.07 AND 42-17103, ARIZONA REVISED STATUTES; RELATING TO POLITICAL SUBDIVISION FINANCIAL REPORTING.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona:

2 Section 1. Section 9-481, Arizona Revised Statutes, is amended to  
3 read:

4 9-481. Audits of cities and towns; posting; budget

5 A. The governing body of each incorporated city or town shall cause an  
6 audit to be made by a certified public accountant or public accountant who is  
7 currently licensed by the Arizona state board of accountancy and who is not  
8 an employee of the city or town. Audits shall be made for each fiscal year  
9 for all incorporated cities. Audits shall be made at least once for every  
10 two fiscal years for all incorporated towns, and the audit shall include  
11 financial transactions during both fiscal years.

12 B. The audit and the audit report shall include all of the accounts  
13 and funds of the city or town, including operating, special, utility, debt,  
14 trust, ~~AND~~ pension, and all other money or property for which the city or  
15 town, or any department or officer of the city or town, is responsible either  
16 directly or indirectly. The audits shall be made in accordance with  
17 generally accepted auditing standards. The consequent audit report shall  
18 contain financial statements that are in conformity with generally accepted  
19 municipal accounting principles and shall set forth the financial position  
20 and results of the operations for each fund and account of the city or town.  
21 The audit report shall also include the following:

22 1. The professional opinion of the accountant or accountants with  
23 respect to the financial statements or, if an opinion cannot be expressed, a  
24 declaration of the reasons an opinion cannot be expressed.

25 2. ~~Beginning with fiscal year 2003-2004,~~ A determination as to whether  
26 highway user revenue fund monies received by the city or town pursuant to  
27 title 28, chapter 18, article 2 and any other dedicated state transportation  
28 revenues received by the city or town are being used solely for the  
29 authorized transportation purposes.

30 C. The audit shall begin as soon as possible after the close of the  
31 fiscal year, although interim auditing may be performed during the year or  
32 years under audit. The audit shall be completed and the final audit report  
33 shall be submitted within six months after the close of the fiscal year or  
34 years audited.

35 D. ~~Not less than three~~ AT LEAST FOUR copies of the audit report shall  
36 be signed by the auditor and filed with the city or town. The city or town  
37 shall immediately DO THE FOLLOWING:

38 1. Make one copy of the report a public record ~~which shall be~~ THAT IS  
39 open to the public for inspection. ~~and~~

40 2. FILE ONE COPY OF THE REPORT WITH THE AUDITOR GENERAL PURSUANT TO  
41 SECTION 41-1279.07, SUBSECTION C.

42 3. SUBMIT one copy ~~shall be deposited with the Arizona state library,~~  
43 ~~archives and public records~~ OF THE REPORT TO THE SECRETARY OF STATE.

1 E. THE FINANCIAL STATEMENTS REQUIRED TO BE FILED WITH THE AUDITOR  
2 GENERAL PURSUANT TO SECTION 41-1279.07, INCLUDING THE AUDIT REPORT, MUST BE  
3 POSTED IN A PROMINENT LOCATION ON THE OFFICIAL WEBSITE OF THE CITY OR TOWN NO  
4 LATER THAN SEVEN BUSINESS DAYS AFTER THE DATE OF FILING THE FINANCIAL  
5 STATEMENTS WITH THE AUDITOR GENERAL. THE FINANCIAL STATEMENTS MUST BE  
6 RETAINED AND ACCESSIBLE IN A PROMINENT LOCATION ON THE OFFICIAL WEBSITE FOR  
7 AT LEAST SIXTY MONTHS. IF THE FINANCIAL STATEMENTS ARE NOT FILED PURSUANT TO  
8 SECTION 41-1279.07, THE FORM AS PRESCRIBED BY SUBSECTION F OF THIS SECTION  
9 SHALL BE POSTED ON THE WEBSITE OF THE CITY OR TOWN IN PLACE OF THE FINANCIAL  
10 STATEMENTS UNTIL THE FINANCIAL STATEMENTS ARE FILED.

11 F. IF THE FINANCIAL STATEMENTS FOR A CITY OR TOWN ARE NOT COMPLETED  
12 AND FILED AS PRESCRIBED BY SECTION 41-1279.07 ON OR BEFORE THE ADOPTION OF  
13 THE CITY OR TOWN BUDGET IN THE SUBSEQUENT FISCAL YEAR, THE GOVERNING BODY  
14 SHALL INCLUDE A FORM, AS PRESCRIBED BY THE AUDITOR GENERAL, IN THE PUBLISHED  
15 BUDGET IN THE SUBSEQUENT FISCAL YEAR PURSUANT TO SECTIONS 42-17103 AND  
16 42-17105 STATING THAT THE FINANCIAL STATEMENTS REQUIRED TO BE FILED WITH THE  
17 AUDITOR GENERAL PURSUANT TO SECTION 41-1279.07 ARE PENDING, THE REASONS FOR  
18 THE DELAY AND THE ESTIMATED DATE OF COMPLETION.

19 G. IF THE GOVERNING BODY OF A CITY OR TOWN IS REQUIRED TO COMPLETE THE  
20 FORM AS PRESCRIBED BY SUBSECTION F OF THIS SECTION, THE GOVERNING BODY SHALL  
21 SEND A COPY OF THE FORM TO THE AUDITOR GENERAL, THE SPEAKER OF THE HOUSE OF  
22 REPRESENTATIVES AND THE PRESIDENT OF THE SENATE.

23 Sec. 2. Title 11, chapter 4, article 3, Arizona Revised Statutes, is  
24 amended by adding section 11-661, to read:

25 11-661. Posting of financial statements; budget

26 A. THE FINANCIAL STATEMENTS REQUIRED TO BE FILED WITH THE AUDITOR  
27 GENERAL PURSUANT TO SECTION 41-1279.07 MUST BE POSTED IN A PROMINENT LOCATION  
28 ON THE OFFICIAL WEBSITE OF THE COUNTY NO LATER THAN SEVEN BUSINESS DAYS AFTER  
29 THE DATE OF FILING THE FINANCIAL STATEMENTS WITH THE AUDITOR GENERAL. THE  
30 FINANCIAL STATEMENTS MUST BE RETAINED AND ACCESSIBLE IN A PROMINENT LOCATION  
31 ON THE OFFICIAL WEBSITE FOR AT LEAST SIXTY MONTHS. IF THE FINANCIAL  
32 STATEMENTS ARE NOT FILED PURSUANT TO SECTION 41-1279.07, THE FORM AS  
33 PRESCRIBED BY SUBSECTION B OF THIS SECTION SHALL BE POSTED ON THE WEBSITE OF  
34 THE COUNTY IN PLACE OF THE FINANCIAL STATEMENTS UNTIL THE FINANCIAL  
35 STATEMENTS ARE FILED.

36 B. IF THE FINANCIAL STATEMENTS FOR A COUNTY ARE NOT COMPLETED AND  
37 FILED AS PRESCRIBED BY SECTION 41-1279.07 ON OR BEFORE THE ADOPTION OF THE  
38 COUNTY BUDGET IN THE SUBSEQUENT FISCAL YEAR, THE BOARD OF SUPERVISORS MUST  
39 INCLUDE A FORM, PRESCRIBED BY THE AUDITOR GENERAL, IN THE PUBLISHED BUDGET IN  
40 THE SUBSEQUENT FISCAL YEAR PURSUANT TO SECTIONS 42-17103 AND 42-17105 STATING  
41 THAT THE FINANCIAL STATEMENTS REQUIRED TO BE FILED WITH THE AUDITOR GENERAL  
42 PURSUANT TO SECTION 41-1279.07 ARE PENDING, THE REASONS FOR THE DELAY AND THE  
43 ESTIMATED DATE OF COMPLETION.

44 C. IF THE BOARD OF SUPERVISORS OF A COUNTY IS REQUIRED TO COMPLETE THE  
45 FORM AS PRESCRIBED BY SUBSECTION B OF THIS SECTION, THE BOARD OF SUPERVISORS

1 SHALL SEND A COPY OF THE FORM TO THE AUDITOR GENERAL, THE SPEAKER OF THE  
2 HOUSE OF REPRESENTATIVES AND THE PRESIDENT OF THE SENATE.

3 Sec. 3. Section 15-1473, Arizona Revised Statutes, is amended to read:

4 15-1473. Uniform system of accounting for community college  
5 districts; duties of auditor general; posting;  
6 budget

7 A. The auditor general shall determine the accounting systems,  
8 accounting methods and accounting procedures for use by the community college  
9 districts.

10 B. The auditor general, in conjunction with the community college  
11 districts, shall prescribe a uniform system of accounting as provided in  
12 section 41-1279.21 for use by all community college districts.

13 C. THE FINANCIAL STATEMENTS REQUIRED TO BE FILED WITH THE AUDITOR  
14 GENERAL PURSUANT TO SECTION 41-1279.07 MUST BE POSTED IN A PROMINENT LOCATION  
15 ON THE OFFICIAL WEBSITE OF THE COMMUNITY COLLEGE DISTRICT NO LATER THAN SEVEN  
16 BUSINESS DAYS AFTER THE DATE OF FILING THE FINANCIAL STATEMENTS WITH THE  
17 AUDITOR GENERAL. THE FINANCIAL STATEMENTS MUST BE RETAINED AND ACCESSIBLE IN  
18 A PROMINENT LOCATION ON THE OFFICIAL WEBSITE FOR AT LEAST SIXTY MONTHS. IF  
19 THE FINANCIAL STATEMENTS ARE NOT FILED PURSUANT TO SECTION 41-1279.07, THE  
20 FORM AS PRESCRIBED BY SUBSECTION D OF THIS SECTION SHALL BE POSTED ON THE  
21 WEBSITE OF THE COMMUNITY COLLEGE DISTRICT IN PLACE OF THE FINANCIAL  
22 STATEMENTS UNTIL THE FINANCIAL STATEMENTS ARE FILED.

23 D. IF THE FINANCIAL STATEMENTS FOR A COMMUNITY COLLEGE DISTRICT ARE  
24 NOT COMPLETED AND FILED AS PRESCRIBED BY SECTION 41-1279.07 ON OR BEFORE THE  
25 ADOPTION OF THE COMMUNITY COLLEGE DISTRICT BUDGET IN THE SUBSEQUENT FISCAL  
26 YEAR, THE BOARD OF DIRECTORS MUST INCLUDE A FORM, PRESCRIBED BY THE AUDITOR  
27 GENERAL, IN THE PUBLISHED BUDGET IN THE SUBSEQUENT FISCAL YEAR PURSUANT TO  
28 SECTION 15-1461 STATING THAT THE FINANCIAL STATEMENTS REQUIRED TO BE FILED  
29 WITH THE AUDITOR GENERAL PURSUANT TO SECTION 41-1279.07 ARE PENDING, THE  
30 REASONS FOR THE DELAY AND THE ESTIMATED DATE OF COMPLETION.

31 E. IF THE COMMUNITY COLLEGE DISTRICT BOARD OF DIRECTORS IS REQUIRED TO  
32 COMPLETE THE FORM AS PRESCRIBED BY SUBSECTION D OF THIS SECTION, THE BOARD OF  
33 DIRECTORS SHALL SEND A COPY OF THE FORM TO THE AUDITOR GENERAL, THE SPEAKER  
34 OF THE HOUSE OF REPRESENTATIVES AND THE PRESIDENT OF THE SENATE.

35 Sec. 4. Section 41-1279.07, Arizona Revised Statutes, is amended to  
36 read:

37 41-1279.07. Uniform expenditure reporting system; reports by  
38 counties, community college districts, cities and  
39 towns; certification and attestation; assistance  
40 by auditor general; violation; classification

41 A. The auditor general shall prescribe a uniform expenditure reporting  
42 system for all political subdivisions subject to the constitutional  
43 expenditure limitations prescribed by article IX, sections 20 and 21,  
44 Constitution of Arizona. The system shall include:

- 1           1. For counties:
- 2           (a) An annual expenditure limitation report that includes at least the
- 3 following information:
- 4           (i) The expenditure limitation established for the reporting fiscal
- 5 year by the economic estimates commission.
- 6           (ii) Total expenditures, by fund, for the reporting fiscal year.
- 7           (iii) Total exclusions from local revenues, as defined by article IX,
- 8 section 20, Constitution of Arizona, by fund, for the reporting fiscal year.
- 9           (iv) Total amounts, by fund, of expenditures subject to the
- 10 expenditure limitation for the reporting fiscal year.
- 11           (b) Annual financial statements prepared in accordance with generally
- 12 accepted accounting principles.
- 13           (c) A reconciliation of the total expenditures reported within the
- 14 financial statements to the total expenditures stated within the expenditure
- 15 limitation report.
- 16           2. For community college districts:
- 17           (a) An annual budgeted expenditure limitation report that includes at
- 18 least the following information:
- 19           (i) The expenditure limitation established for the reporting fiscal
- 20 year by the economic estimates commission.
- 21           (ii) Total budgeted expenditures, by fund, for the reporting fiscal
- 22 year.
- 23           (iii) Total exclusions from local revenues, as defined by article IX,
- 24 section 21, Constitution of Arizona, by fund, for the reporting fiscal year.
- 25           (iv) Total amounts, by fund, of budgeted expenditures subject to the
- 26 expenditure limitation for the reporting fiscal year.
- 27           (b) Annual financial statements prepared in accordance with generally
- 28 accepted accounting principles.
- 29           (c) A reconciliation of the total expenditures reported within the
- 30 financial statements to the total expenditures reported within the
- 31 expenditure limitation report.
- 32           3. For cities and towns:
- 33           (a) An annual expenditure limitation report that includes at least the
- 34 following information:
- 35           (i) The expenditure limitation established for the reporting fiscal
- 36 year by the economic estimates commission and, if applicable, the voter
- 37 approved alternative expenditure limitation.
- 38           (ii) Total expenditures, by fund, for the reporting fiscal year.
- 39           (iii) Total exclusions from local revenues, as defined by article IX,
- 40 section 20, Constitution of Arizona, by fund, for the reporting fiscal year
- 41 or, if applicable, the total exclusions from the voter approved alternative
- 42 expenditure limitation.
- 43           (iv) Total amounts, by fund, of expenditures subject to the
- 44 expenditure limitation for the reporting fiscal year.

1 (b) Financial statements prepared in accordance with generally  
2 accepted accounting principles.

3 (c) A reconciliation of the total expenditures reported within the  
4 financial statements to the total expenditures reported within the  
5 expenditure limitation report.

6 B. The auditor general shall provide detailed instructions for  
7 completion and submission of the reports described in subsection A of this  
8 section. The auditor general shall prescribe definitions for terms utilized  
9 in and the form of the reports described in subsection A of this section. The  
10 reports described in subsection A of this section are required of counties  
11 and community college districts beginning with fiscal year 1981-1982. The  
12 reports described in subsection A of this section are required of cities and  
13 towns beginning with the fiscal year the political subdivision is subject to  
14 the expenditure limitation. The annual reporting requirements also apply to  
15 political subdivisions subject to an alternative expenditure limitation  
16 enacted pursuant to article IX, section 20, subsection (9), Constitution of  
17 Arizona.

18 C. The reports described in subsection A of this section must be filed  
19 with the auditor general within ~~four~~ NINE months after the close of each  
20 fiscal year. ~~Upon written request, the auditor general may grant up to a one  
21 hundred twenty day extension, if extenuating circumstances exist that prevent  
22 submission of the reports within the required four month period.~~

23 D. The auditor general or a certified public accountant or public  
24 accountant performing the annual audit required pursuant to sections  
25 41-1279.21 and 9-481 shall attest to the expenditure limitation reports and  
26 financial statements for counties, community college districts and cities.  
27 The certified public accountant or public accountant performing the annual or  
28 biennial audit required pursuant to section 9-481 shall attest to the  
29 expenditure limitation reports and financial statements for towns.

30 E. Each political subdivision shall provide to the auditor general by  
31 July 31 each year the name of the chief fiscal officer designated by the  
32 governing board of the political subdivision to submit the current fiscal  
33 year's expenditure limitation report. The political subdivision shall notify  
34 the auditor general of any changes of individuals designated to file the  
35 required reports. The designated chief fiscal officer shall certify to the  
36 accuracy of the annual expenditure limitation report.

37 F. The auditor general shall prescribe forms for the uniform reporting  
38 system and may provide assistance to individuals, certified public  
39 accountants or public accountants responsible for attesting to the  
40 expenditure limitation reports and financial statements.

41 G. A chief fiscal officer, designated pursuant to subsection E of this  
42 section, who subsequent to July 1, 1983 refuses to file the reports required  
43 by this section within the prescribed time periods or who intentionally files  
44 erroneous reports is guilty of a class 1 misdemeanor. A city or town  
45 exceeding the expenditure limitation prescribed or authorized pursuant to

1 article IX, section 20, Constitution of Arizona, for any fiscal year, without  
2 authorization pursuant to such section, shall have the amount specified in  
3 subsection H of this section of its allocations of the state income tax,  
4 distributed pursuant to section 43-206, withheld and redistributed to other  
5 cities and towns in the same manner as determined pursuant to that section,  
6 except that the population of the city or town exceeding the expenditure  
7 limitation shall not be included in the computation, and the city or town  
8 exceeding the expenditure limitation shall not be entitled to share in the  
9 redistribution. A community college district exceeding the expenditure  
10 limitation prescribed pursuant to article IX, section 21, Constitution of  
11 Arizona, for any fiscal year, without authorization pursuant to such section  
12 or section 15-1471, shall have the amount specified in subsection H of this  
13 section of its allocations of state aid, distributed pursuant to section  
14 15-1466, withheld.

15 H. The auditor general shall hold a hearing to determine if any  
16 political subdivision has exceeded the expenditure limitations prescribed  
17 pursuant to article IX, sections 20 and 21, Constitution of Arizona. If a  
18 county has exceeded the expenditure limitations prescribed pursuant to  
19 article IX, section 20, Constitution of Arizona, without authorization  
20 pursuant to that section, the auditor general shall notify the board of  
21 supervisors of the county to reduce the allowable levy of primary property  
22 taxes of the county pursuant to section 42-17051, subsection C. If any  
23 political subdivision other than a county has exceeded the expenditure  
24 limitations prescribed pursuant to article IX, sections 20 and 21,  
25 Constitution of Arizona, without authorization, the auditor general shall  
26 notify the state treasurer to withhold a portion of the political  
27 subdivision's allocations of the revenues described in subsection G of this  
28 section for the fiscal year subsequent to the auditor general's hearing as  
29 follows:

30 1. If the excess expenditures are less than five ~~per-cent~~ PERCENT of  
31 the limitation, an amount equal to the excess expenditures.

32 2. If the excess expenditures are equal to or greater than five ~~per~~  
33 ~~cent~~ PERCENT but less than ten ~~per-cent~~ PERCENT of the limitation, or are  
34 less than five ~~per-cent~~ PERCENT of the limitation but it is at least the  
35 second consecutive instance of excess expenditures, an amount equal to triple  
36 the excess expenditures.

37 3. If the excess expenditures are equal to or greater than ten ~~per~~  
38 ~~cent~~ PERCENT of the limitation, an amount equal to five times the excess  
39 expenditures or one-third of the allocation of the revenues described in  
40 subsection G of this section, whichever is less.

41 I. A county, city or town is not deemed to have exceeded the  
42 expenditure limitation if the county, city or town makes expenditures for  
43 capital improvements from utility revenues pursuant to title 9, chapter 5,  
44 article 3 or from excise taxes levied by the county, city or town for a  
45 specific purpose and the county, city or town repays the expenditure from the

1 proceeds of bonds or other lawful long-term obligations before the hearing  
2 required by subsection H of this section.

3 Sec. 5. Section 42-17103, Arizona Revised Statutes, is amended to  
4 read:

5 42-17103. Public access to estimates of revenues and expenses;  
6 notice of public hearing; access to adopted budget

7 A. The governing body of each county, city or town shall publish the  
8 estimates of revenues and expenses, or a summary of the estimates of revenues  
9 and expenses, and a notice of a public hearing of the governing body to hear  
10 taxpayers and make tax levies at designated times and places. The summary  
11 shall set forth the total estimated revenues and expenditures by fund type,  
12 truth in taxation calculations and primary and secondary property tax levies  
13 for all districts. A complete copy of the estimates of revenues and expenses  
14 shall be made available at the city, town or county libraries and city, town  
15 or county administrative offices and shall be posted in a prominent location  
16 on the official ~~websites, or on a website of an association of cities and~~  
17 ~~towns for cities and towns that do not have official websites,~~ WEBSITE OF THE  
18 CITY, TOWN OR COUNTY no later than seven business days after the estimates of  
19 revenues and expenses are initially presented before the governing body. A  
20 complete copy of the budget finally adopted under section 42-17105 shall be  
21 posted in a prominent location on the official websites no later than seven  
22 business days after final adoption.

23 B. Beginning with fiscal year 2011-2012, both the estimates of  
24 revenues and expenses initially presented before the governing body and the  
25 budget finally adopted under section 42-17105 shall be retained and  
26 accessible in a prominent location on the official ~~websites, or on a website~~  
27 ~~of an association of cities and towns for cities and towns that do not have~~  
28 ~~official websites,~~ WEBSITE OF THE CITY, TOWN OR COUNTY for at least sixty  
29 months.

30 C. The summary of estimates and notice, together with the library  
31 addresses and websites where the complete copy of estimates may be found,  
32 shall be published once a week for at least two consecutive weeks after the  
33 estimates are tentatively adopted in the official newspaper of the county,  
34 city or town, if there is one, and, if not, in a newspaper of general  
35 circulation in the county, city or town.

36 D. If a truth in taxation notice and hearing is required under section  
37 42-17107, the governing body may combine the notice under this section with  
38 the truth in taxation notice.